



Board of Canyon County Commissioners
Hearing Date: July 30, 2026
Canyon County Development Services Department

PLANNING DIVISION - APPEAL

CASE NUMBER: CU2025-0031-APL

APPELLANT: Kevin Olinger

APPLICATION: The appellant requests that the Board of Canyon County Commissioners overturn the Planning and Zoning Commission's APPROVAL and deny the request for a conditional use permit for a slaughterhouse.

LOCATION: 0 Hwy 95, Parma, ID
Parcel: R39357012

ANALYST: Amber Lewter, Associate Planner

SUMMARY:

On November 10, 2025, the applicant, Lucus Hansen, submitted an application requesting a Conditional Use Permit for a Slaughterhouse on approximately 11.30 acres in the "A" (Agricultural) zone. The request was for a custom slaughterhouse in which the applicant would accept animals from customers for processing. The request included retail sales as an accessory use to the slaughterhouse. Proposed hours of operation for the slaughterhouse and retail sales are Monday – Saturday, 7 am to 5 pm (**Exhibits 3B2 and Exhibit 3B4**).

The Planning and Zoning Commission heard case CU2025-0031 on May 21, 2026, where staff recommended approval with sixteen (16) conditions (**Exhibit 3**).

On May 21, 2026, the Planning and Zoning Commission considered the staff report, written comments, agency comments, oral testimony, documentary evidence, and the entire record and approved case CU2025-0031 subject to conditions (**Exhibit 1**):

The appeal of the Planning and Zoning decision with the Findings of Facts, Conclusions of Law, and Order of Decision (FCOs) signed on May 21, 2026, was filed within the 15 days of the appeal period on June 5, 2026 (**Exhibit 4**). The letter of appeal included a statement of reasons for the appeal and the filing fee of \$1,100.

The appellant asserts that the Planning and Zoning Commission erred because the proposed conditional use permit for a slaughterhouse does not meet all the required criteria for the following reasons (**Exhibit 4b**):

- **07-07-05(3): A slaughterhouse is not consistent with the 2030 Comprehensive Plan.**
 - The appellant contends that the proposal is inconsistent with the Comprehensive Plan's policies encouraging preservation of rural residential character.
- **07-07-05(4): The slaughterhouse will be injurious to other property in the immediate vicinity and will negatively change the essential character of the area.**

- The appellant states that the approval of an industrial slaughterhouse directly conflicts with the residential/agricultural nature of the area.
 - The approval of the slaughterhouse gives the appearance of “spot zoning”.
 - The slaughterhouse will create severe nuisance impacts to the area such as noxious odor, pests, flies, disease, noise, and an increase in power generation which would in turn increase the likelihood of power outages.
 - The appellant argues that there are unmitigated environmental and public health risks that the slaughterhouse would generate and expose the area to hazardous and biological waste such as blood/chemical waste and wastewater insufficiencies.
- **07-07-05(5): There are not adequate sewer, drainage, and utility systems to accommodate the use of a slaughterhouse.**
 - The appellant states that the wastewater insufficiencies pose a threat to the local waterways and the residential water wells that pull from the general vicinity aquifer.
 - **07-07-05(7): There will be undue interference with the existing or future traffic patterns.**
 - The appellant expresses that Highway 95 is known as “Killer 95” for a reason and has witnessed near-monthly accidents and fatalities at the intersection of the proposed site.

In addition, the appellant expresses the concern that the Planning and Zoning Commission was unprepared, misinterpreted, and improperly applied the Canyon County Code.

The appellant requests that the Board of County Commissioners overturn the Planning and Zoning Commission’s decision for approval and deny the conditional use permit for a slaughterhouse on parcel R39357012, consisting of approximately 11.30 acres, in the “A” (Agricultural) zone.

The Board's review is based upon the record established before the Planning and Zoning Commission together with any additional evidence admitted during the appeal hearing. The Board shall determine whether the Commission's decision should be affirmed, modified, or reversed based upon the applicable approval criteria of the Canyon County Code.

BOARD ACTION:

In accordance with CCCO §07-07-23(2)A. Appeal By Affected Person: Any affected person who is aggrieved by the director's decision as to an application pursuant to this subsection, may file a written notice of appeal in accordance with section 07-05-07, "Appeal Of Director Administrative Decision", of this chapter

- A. *At a public hearing held in accordance with this article, the Board shall consider the decision of the Planning and Zoning Commission and any additional evidence that may be offered by the public, applicant, or Director.*
- B. *The Board may affirm, reverse, or modify, in whole or in part, the Planning and Zoning Commission’s decision.*

BOARD DECISION OPTIONS:

Option 1:

Grant the appeal, overturn the Planning and Zoning Commission's approval, and direct staff to prepare findings denying the conditional use permit.

Option 2:

Deny the appeal, uphold the Planning and Zoning Commission's approval, and direct staff to prepare the Findings of Fact, Conclusions of Law, and Order consistent with the Board's decision.

Option 3:

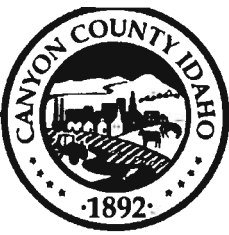
Continue the public hearing and direct staff to obtain additional information on specified issues.

The Staff report packet dated May 21, 2026, and all supporting material are contained in Exhibit III. Any additional agency & public comments received for the subject public hearing or received as a late exhibit at the previous public hearing may be found in Exhibit IV.

EXHIBITS:

1. **Planning & Zoning Commission FCOs Dated: May 21, 2026**
2. **Planning & Zoning Commission Minutes Dated: July 16, 2026**
3. **CU2025-0031 Staff Report Packet Dated: May 21, 2026**
 - A. **Draft FCOS**
 - B. **Application Packet & Supporting Materials**
 1. Master Application
 2. Letter of Intent
 - 2.1 Email Correspondence; February 4, 2026
 - 2.2 Email Correspondence; April 6, 2026
 - 2.3 Phone Conversation; April 29, 2026
 3. Site Plan
 4. Land Use Worksheet
 5. Neighborhood Meeting
 6. Agency Acknowledgement
 7. Access Location
 8. Preliminary Site Plan; Received: May 11, 2026
 - C. **Supplemental Documents**
 1. Parcel Information Report
 2. Case Maps/Reports
 - 2.1 Aerial
 - 2.2 Small Air Photo 1 Mile
 - 2.3 FEMA Small Air Photo
 - 2.4 Small Vicinity Map
 - 2.5 Zoning & Classification Map
 - 2.6 Case Map & Summary
 - 2.7 Subdivision Map & Report
 - 2.8 Dairy, Feedlot, & Gravel Pit Map
 - 2.9 Lot Classification Map
 - 2.10 Soil & Prime Farmland Maps & Report
 - 2.11 Contour Map
 - 2.12 Nitrate Priority & Wells Map

- 2.13 TAZ Household & Job Maps
- 2.14 Slope Percent Map
- 2.15 Future Land Use Map
- 2.16 Notification Map
- 2.17 Payette Notification Map
- 3. Payette County Future Land Use Map
- 4. Payette County Current Zoning Map
- D. **Site Visit Photos: March 25, 2026**
- E. **Agency Comments Received by: May 11, 2026**
 - 1. DEQ; Received: December 1, 2025
 - 2. ITD – Access; Received: December 4, 2025
 - 2.1 ITD – Traffic; Received: April 7, 2026
 - 2.2 ITD – New Access; Received: April 28, 2026
 - 3. Idaho State Department of Agriculture; Received: April 7, 2026
 - 4. Idaho Department of Water Rights; Received: April 7, 2026
 - 5. Farmers Cooperative Ditch Company; Received: April 8, 2026
 - 6. CC GIS Department; Received: April 16, 2026
 - 7. CC Building Department; Received: April 21, 2026
 - 8. Southwest District Health – Septic; Received: April 22, 2026
 - 8.1 Pre-Development Notes
 - 8.2 Preliminary Septic Permit
 - 8.3 Blood Waste; Received: April 29, 2026
 - 9. Southwest District Health – Food; Received: April 29, 2026
 - 9.1 Idaho’s Licensing Guidance Table – Food Processing & Storage
 - 9.2 USDA Information – Jurisdiction and Exemptions
 - 10. CC Paramedics/EMT; Received: May 1, 2026
 - 11. Parma Fire District; Received: May 4, 2026
- F. **Public Comments Received by: May 11, 2026**
 - 1. Growing Together – In Favor; Received: April 27, 2026
 - 2. Mike & Charlie Sety – In Opposition; Received: May 8, 2026
 - 3. Jennifer McClain – In Opposition; Received: May 11, 2026
 - 4. Richard & Sheila Hartshorn – In Opposition; Received: May 11, 2026
 - 5. Kevin Olinger – In Opposition; Received: May 11, 2026
 - 6. Petition w/ 5 Signatures – In Opposition; Received: May 11, 2026
- 4. **Agency Comments Received by: July 20, 2026**
 - A. CC Building Department; Received: June 29, 2026
- 5. **Additional Supplemental Documentation Received by: July 20, 2026**



**PLANNING AND ZONING COMMISSION
FINDINGS OF FACT, CONCLUSION OF LAW AND ORDER**

In the matter of the application of:

Hansen – CU2025-0031

The Canyon County Planning and Zoning Commission considers the following:

Case No. CU2025-0031: The applicant, Lucas Hansen, is requesting a Conditional Use Permit for a Slaughterhouse on approximately 11.30 acres in an “A” (Agricultural) zone. The request is for a custom slaughterhouse in which the applicant will accept animals from customers for processing. The request includes retail sales as an accessory use to the slaughterhouse. Proposed hours of operation for the slaughterhouse and retail sales are Monday – Saturday, 7 am to 5 pm. The subject property is located at 0 Hwy 95, Parma, also referenced as Parcel R39357012, a portion of the NE quarter of Section 20, T6N, R5W, BM, Canyon County, Idaho.

Summary of the Record

1. The record is comprised of the following:

- A. The record includes all testimony, the staff report, exhibits, and documents in Case File CU2025-0031.
 - 1. All exhibits are located in the case staff report dated May 21, 2026.

Applicable Law

- 1. The following laws and ordinances apply to this decision: Canyon County Code of Ordinances (CCCO) §01-17 (Land Use/Land Division Hearing Procedures), CCCO §07-05 (Notice, Hearing and Appeal Procedures), CCCO §07-07 (Conditional Use Permits), CCCO §07-02-03 (Definitions), CCCO §07-10-27 (Land Use Regulations (Matrix)), CCCO §07-14 (Use Standards), and Idaho Code §67-6512 (Special Use Permits, Conditions, and Procedures).
 - a. Notice of the public hearing was provided pursuant to CCCO §07-05-01, Idaho Code §67-6509 and 67-6512.
 - b. A special use permit may be granted to an applicant if the proposed use is conditionally permitted by the terms of the ordinance, subject to conditions pursuant to specific provisions of the ordinance, subject to the ability of political subdivisions, including school districts, to provide services for the proposed use, and when it is not in conflict with the plan. Idaho Code §67-6512.
 - c. Every use which requires the granting of a conditional use permit is declared to possess characteristics which require review and appraisal by the commission to determine whether or not the use would cause any damage, hazard, nuisance or other detriment to persons or property in the vicinity. *See* CCCO §07-07-01.
 - d. Upon the granting of a special use permit, conditions may be attached to a special use permit including, but not limited to, those: (1) Minimizing adverse impact on other development; (2) Controlling the sequence and timing of development; (3) Controlling the duration of development; (4) Assuring that development is maintained properly; (5) Designating the exact location and nature of development; (6) Requiring the provision for on-site or off-site public facilities or services; (7) Requiring more restrictive standards than those generally required in an ordinance; (8) Requiring mitigation of effects of the proposed development upon service delivery by any political subdivision, including school

districts, providing services within the planning jurisdiction. See Idaho Code §67-6512, CCCO §07-07-17, and 07-07-19.

2. The commission shall have those powers and perform those duties assigned by the board that are provided for in the local land use planning act, Idaho Code, title 67, chapter 65, and county ordinances. CCCO §07-03-01, 07-07-01.
3. There are no mandates in the Local Planning Act as to when conditional permits may or may not be granted, aside from non-compliance with the community master plan. I.C. § 67-6512. Chambers v. Kootenai Cnty. Bd. of Comm'rs, 125 Idaho 115, 117, 867 P.2d 989, 991 (1994).
4. The burden of persuasion is upon the applicant to prove that all criteria are satisfied. CCCO §07-05-03.
5. Idaho Code §67-6535(2) requires the following: The approval or denial of any application required or authorized pursuant to this chapter shall be in writing and accompanied by a reasoned statement that explains the criteria and standards considered relevant, states the relevant contested facts relied upon, and explains the rationale for the decision based on the applicable provisions of the comprehensive plan, relevant ordinance and statutory provisions, pertinent constitutional principles and factual information contained in the record.
6. The County's hearing procedures adopted per Idaho Code §67-6534 require that final decisions be in the form of written findings, conclusions, and orders. CCCO 07-05-03(1)(I).

The application, CU2025-0031, was presented at a public hearing before the Canyon County Planning and Zoning Commission on May 21, 2026. Having considered all the written and documentary evidence, the record, the staff report, oral testimony, and other evidence provided, including the conditions of approval and project plans, the Canyon County Planning and Zoning Commission decide as follows:

Table 1. Conditional Use Permit Standards of Evaluation Analysis

Standards of Evaluation – CCCO §07-07-05: The presiding party shall consider each conditional use permit application by finding adequate evidence to answer the following questions in its FCOs:		
County Ordinance and Review		
Criteria Met?	Code Section	Criteria
Yes	1	Is the proposed use permitted in the zone by conditional use permit?
Analysis		The proposed use for a slaughterhouse is permitted in the zone by a conditional use permit, pursuant to CCCO §07-10-27. The applicant submitted a conditional use permit for a slaughterhouse on November 10, 2025. <i>See Staff Report Exhibit A for the application and submitted materials.</i> CCCO §07-02-03 defines a slaughterhouse as “A facility where animals are killed and may be processed into meat products.” See project description analysis contained in Section 07-07-05(2) detailing the nature of the request.
Criteria Met?	2	What is the nature of the request?
Yes		
Analysis		The property owner, Lucus Hansen, requests a conditional use permit to establish a slaughterhouse on an approximately 11.30-acre parcel in the “A” (Agricultural) zone, designated as parcel R39357012. <u>Use</u>: The nature of the request consists of using the subject property to conduct the applicant's slaughterhouse business. The applicant anticipates slaughtering approximately 10 animals per week; the animals will be mostly beef and pigs. The proposed building is 60 feet by 100 feet. Located behind the proposed building is a pasture and a holding pen. The facility will include a restroom, a breakroom, and a retail store selling the processed meat as an accessory to the slaughterhouse (Staff Report Exhibits B2, B2.1, B2.2, and B3). <u>Number of Employees</u>: The applicant is proposing to have a maximum of eight (8) employees. (Staff Report Exhibit B4).

	• <u>Hours of Operation:</u> The hours of operation proposed are Monday through Saturday from 7 am to 5 pm (Staff Report Exhibit B4). • <u>Parking:</u> According to email correspondence and the land use matrix, the applicant is proposing five to six (5 to 6) paved parking spaces and a loading and unloading area in front of the building (Staff Report Exhibits B2.2 and B4). Staff is recommending a condition of approval to have no less than 10 parking spaces to accommodate employees and customers in accordance with CCCO Section 07-13-03. <i>See the conditions of approval numbers 7 and 9a.</i> • <u>Restrooms:</u> The applicant is proposing to have one (1) restroom on-site for customers and employees (Staff Report Exhibit B2.2). <i>See condition number 10.</i> • <u>Waste Disposal:</u> The applicant will contract with the business “Darling”, which provides a container for the meat by-products (including bones). “Darling” will pick up the animal by-product twice a week to use for animal food and other products (Staff Report Exhibits B2.1, B2.2, and B2.3). The applicant will recycle the manure into his pasture, which will continue to be used for the property owner's livestock (Staff Report Exhibit B2.3). The preliminary septic permit for the slaughterhouse that was issued and approved by Southwest District Health and the Department of Environmental Quality accounted for the blood waste (Staff Report Exhibit E8.3). • <u>Traffic:</u> The applicant anticipates approximately 20 customer vehicles a week (Staff Report Exhibit B2.2). • <u>Retail:</u> The proposal includes a retail space of approximately 100 sq ft to sell meat from the slaughter (Staff Report Exhibit B2.2). As conditioned, the retail space shall not expand greater than 400 sq ft. <i>See condition number 7b.</i> Staff spoke to the Food Department within Southwest District Health on April 28, 2026. The applicant is required to submit a Plan Review Application. The results from the Plan Review Application will determine the regulation requirements through Southwest District Health and the U.S. Department of Agriculture. Southwest District Health provided additional resources on April 29, 2026 (Staff Report Exhibit E9). Idaho’s Licensing Guidance Table for Food Processing and Storage states that the Health District will license and inspect for the first year of operation, with some exceptions. After the first year of operation, the facility may be referred to the FDA for jurisdiction. It also specifies that custom meat processing is the USDA’s jurisdiction, except for any retail sales, which are licensed by the health department. USDA inspection does not extend to retail sales of meat (Staff Report Exhibit E9.1). The USDA Information explained the jurisdiction and exceptions in regard to a slaughterhouse (Staff Report Exhibit E9.2). The applicant will be required to obtain the required food permits and meet all applicable requirements of the U.S. Department of Agriculture (USDA) prior to beginning operations. <i>See condition numbers 10a and 14.</i>	
Criteria Met? Yes	3	Is the proposed use consistent with the comprehensive plan?
Analysis	The proposed use is consistent with the Comprehensive Plan. The Future Land Use Map in the 2030 Canyon County Comprehensive Plan designates the subject parcel and the surrounding area as “Agriculture” with an “Intensive Agriculture Overlay” (Staff Report Exhibit C2.5). A slaughterhouse would be compatible with the uses outlined in the description for what the intensive agriculture overlay is intended to protect. • <i>2030 Canyon County Comprehensive Plan describes the intensive agriculture overlay as “This overlay is applied to protect working lands and operations. These areas may have higher quality soils, water availability, and relatively flat topography. Uses may include seed production, crops, orchards, vineyards, concentrated animal feeding operations, grazing, and other agriculturally-</i>	

based uses. This designation aims to protect agriculture operations from incompatible uses and reduce the conflicts concerning noise, dust, smells, and safety."

Approximately 2.50 miles west of the subject property, there is a future land use designation of "Commercial" (Staff Report Exhibit C2.15).

Payette County is east of the subject property on the other side of Hwy 95. Payette County's Future Land Use designates this area primarily for "Agricultural Preservation" with some "Industrial" and "Agriculture Mixed" (Staff Report Exhibit C3).

As conditioned, the proposed use is aligned with the following goals and policies of the 2030 Comprehensive Plan:

- Property Rights Goals:

- G1.01.00: *"Protect the integrity of individual property rights while safeguarding public health, safety, and welfare."*
- G1.02.00: *"Acknowledge the responsibilities of each property owner as a steward of the land, use their property wisely, maintain it in good condition, and preserve it for future generations without becoming a public nuisance."*

Canyon County values the applicants' and surrounding property owners' private property rights and may support the applicants' project and the surrounding property owners' rights by adding mitigating conditions to the proposed conditional use permit (CCCO Section 07-07-17). *See the conditions of approval.*

- Economic Development Goals and Policies:

- G3.01.00: *"Promote a healthy and sustainable regional economy by retaining, expanding, and recruiting businesses to favorable locations."*
- P3.01.02: *"Support suitable sites for economic growth and expansion compatible with the surrounding area."*
- G3.04.00: *"Increase agricultural-based and supportive businesses."*
- G3.05.00: *"Support a diverse economy in Canyon County and recognize that residential, commercial, and industrial uses are necessary components of overall economic stability."*

Canyon County supports retaining, expanding, and recruiting businesses and economic growth and expansion, but this must be done in a way that is compatible with the surrounding area, which may include adding mitigation conditions to this conditional use permit that address the community's concerns (noise, traffic, dust, etc.). *See the conditions of approval.*

- Land Use Goals and Policies:

- P4.01.01: *"Maintain a balance between residential growth and agriculture that protects the rural character."*
- P4.01.02: *"Planning, zoning, and land-use decisions should balance the community's interests and protect private property rights."*
- P4.02.01: *"Consider site capability and characteristics when determining the appropriate locations and intensities of various land uses."*
- G4.05.00: *"Support a diversity of agricultural uses to sustain the agricultural and agriculturally related economy."*

Canyon County supports growth and development as long as it is compatible with the surrounding area and appropriate conditions are added to mitigate adverse impacts that affect other land uses and the surrounding community. *See the conditions of approval.*

- Agriculture Goals and Policies:

	○ G12.01.00: “Protect agricultural lands for long-term agricultural production from encroachment of incompatible uses.” ○ P12.01.04: “Prioritize the protection of agriculture and farmlands in Canyon County as an essential part of the County’s economy, identity, and sense of place.” ○ G12.02.00: “Support farmers and enhance local farmland.” Canyon County supports preserving agricultural lands, farming activities, and farming-related businesses as long as it is compatible with the surrounding area and appropriate conditions are added to mitigate adverse impacts that affect other land uses and the surrounding community. <i>See the conditions of approval.</i>																						
Criteria Met?	4	Will the proposed use be injurious to other property in the immediate vicinity and/or negatively change the essential character of the area?																					
Yes																							
Analysis	As conditioned, the proposed use will not be injurious to other property in the immediate vicinity and will not negatively change the essential character of the area.																						
	Summary: The surrounding land uses within a one-mile radius indicate that the land use in the area primarily is agricultural (Staff Report Exhibits C2.5, C2.7, C2.8, and C4). Although there are some residential properties in the area, the majority have agricultural operations. There are agricultural operations adjacent to the subject property on all sides. A slaughterhouse is allowed in an agricultural zone with a conditional use permit. As conditioned, the proposed use is not anticipated to be injurious to other property within the immediate vicinity, nor negatively change the essential character of the area.																						
	Adjacent Existing Conditions: <table><tr><th>Direction</th><th>Existing Use</th><th>Primary Zone</th><th>Other Zone</th></tr><tr><td>N</td><td>Agricultural Operation</td><td>“A”</td><td></td></tr><tr><td>S</td><td>Agricultural Operation</td><td>“A”</td><td>“M1”, “C2”, “RR”, and “R1”</td></tr><tr><td>E</td><td>Payette County</td><td>Agriculture</td><td>Industrial</td></tr><tr><td>W</td><td>Agricultural Operation and Applicant's Primary Residence</td><td>“A”</td><td>“RR”</td></tr></table> “A” (Agricultural), “R-R” (Rural Residential), “R-1” (Single-Family Residential), “C-1” (Neighborhood Commercial), “C-2” (Service Commercial), “M-1” (Light Industrial), “CR” (Conditional Rezone)			Direction	Existing Use	Primary Zone	Other Zone	N	Agricultural Operation	“A”		S	Agricultural Operation	“A”	“M1”, “C2”, “RR”, and “R1”	E	Payette County	Agriculture	Industrial	W	Agricultural Operation and Applicant's Primary Residence	“A”	“RR”
	Direction	Existing Use	Primary Zone	Other Zone																			
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E	Payette County	Agriculture	Industrial																				
W	Agricultural Operation and Applicant's Primary Residence	“A”	“RR”																				
Surrounding Land Use Cases: There have been four (4) platted subdivisions approved (Staff Report Exhibit C2.7) in a 1-mile radius from the subject property. All the subdivisions were platted in the early 1900’s. There are no other approved developments in the area.																							
Character of the Area: The area is characterized as agricultural. The subject property is adjacent to agricultural operations on all sides. Within 1,000 feet of the subject property, there are 18 properties within Canyon County and Payette County, all located on agriculturally zoned parcels. Within a 2-mile radius of the subject property, there are two (2) feedlots and one (1) dairy (Staff Report Exhibit C2.8). The soil classification on the subject property is primarily classified as moderately suited soil (class 4) and least suited soil (class 6) (Staff Report Exhibit C2.10). The proposal utilizes an agriculturally zoned property that doesn’t have the best-suited soils to support livestock production. Potential Impacts: The slaughterhouse may impact the surrounding area due to the increase in waste, dust, traffic, odor/smell, and lighting related to the use. Staff has proposed conditions to aid in mitigating these potential effects.																							

	The increase in waste has the potential to impact the surrounding area. The applicant is proposing to contract with a company that will pick up the animal byproduct twice a week to use for animal feed (Staff Report Exhibits B2.1 and B2.2). The applicant must meet the waste disposal requirements of the Department of Environmental Quality (DEQ). <i>See the conditions of approval numbers 1a, 1b, and 1c.</i> The proposed use may increase the dust levels in the immediate vicinity. Dust shall be controlled in accordance with applicable federal, state, and county laws, ordinances, rules, and regulations pertaining to operations and shall be consistent with Idaho Department of Environmental Quality (DEQ) requirements. To mitigate the potential for dust, the applicant shall submit a dust mitigation plan for staff's review and approval prior to commencement. The applicant must also pave the parking spaces. <i>See the conditions of approval numbers 9 and 9a.</i> The proposed use may cause an odor in the immediate vicinity. Canyon County doesn't have any specific code or regulations regarding odors/smells. However, Canyon County's CAFO regulations has further setbacks for animal waste systems if near a residence (CCCO §08-01-12(1)C). Although the request is not for a CAFO, staff is recommending the same setback requirements to mitigate the odor/smell, "The animal waste system shall not be located closer than five hundred feet (500') from an existing residence belonging to someone other than the applicant, or be located and/or operated closer than one hundred feet (100') from the property lines, unless the owner gives written consent to a shorter distance." It appears that the applicant is already meeting this setback requirement with no existing residence located within 500 feet of the proposed use. <i>See condition number 15.</i> As conditioned, all exterior lighting, if installed, shall be downward-facing and directed away from surrounding properties. Compliance shall be demonstrated in the building plans submitted as part of the building permit submittal. Review and approval by DSD shall be completed before building permit issuance. <i>See the condition of approval number 4.</i> See CCCO §07-07-05(7) for potential traffic impact analysis.		
Criteria Met?	5	Will adequate water, sewer, irrigation, drainage and stormwater drainage facilities, and utility systems be provided to accommodate the use?	
Yes			
Analysis	The project will have adequate water, sewer, irrigation, drainage, and stormwater drainage facilities, and utility systems to accommodate the proposed use based on the analysis contained herein. Water: The property appears to have adequate water via an individual well. There are no additional wells proposed to serve the proposed slaughterhouse (Staff Report Exhibit B4). Idaho Department of Water Rights (IDWR) commented on April 7, 2026, stating that the proposed use would be able to be supplied by the existing domestic well as long as water does not exceed 2,500 gallons per day. If the use exceeds the maximum amount allowed, the applicant will need to obtain a commercial water right. The area is open for new water rights, and after conducting a preliminary check, Idaho Department of Water Rights (IDWR) does not see any areas of concern (Staff Report Exhibit E4). The existing water uses are anticipated to provide adequate water for the proposed use. <i>See the condition of approval number 13.</i> Sewer: The applicant is proposing to have one restroom on-site for customer and employee use (Staff Report Exhibit B2.2). Comment from Southwest District Health on April 22, 2026, advised that a preliminary subsurface sewage disposal permit has been issued and is consistent with the total wastewater design flow specified in the approved letter of intended use (Staff Report Exhibit E8). The pre-development notes specified that the letter of intended use was submitted and approved by Southwest District Health and Idaho Department of Environmental Quality (DEQ). It was also identified that the originally proposed drain field location encroaches into an area subject to vehicle traffic, which may result in soil compaction and compromised system performance. New test holes will be required in an alternate location to evaluate site suitability for a revised drain field area that avoids vehicle traffic impacts (Staff Report Exhibit E8.1). The approved preliminary septic permit can be seen in Staff Report Exhibit E8.2. <i>See the condition of approval number 10.</i>		

	Pre-Development Notes from Southwest District Health advises that the proposed drain field area must maintain a minimum setback of at least 50 feet from the canal (Staff Report Exhibit E8.1). Waste Disposal: The applicant will contract with the business “Darling”, which provides a container for the meat by-products (including bones). “Darling” will pick up the animal by-product twice a week to use for animal food and other products (Staff Report Exhibits B2.1, B2.2, and B2.3). The applicant will recycle the manure into his pasture, which will continue to be used for the property owner's livestock (Staff Report Exhibit B2.3). The preliminary septic permit for the slaughterhouse that was issued and approved by Southwest District Health and the Department of Environmental Quality accounted for the blood waste (Staff Report Exhibit E8.3). Irrigation: Agency notice was sent out to Farmers Cooperative Ditch Company and Black Canyon Irrigation District on November 14, 2025, and April 16, 2026. A comment letter received from Farmers Cooperative Ditch Company on April 8, 2026, advised that the proposed use should not impact the water quality or surface runoff, and requests that there are safeguards in place for animal waste to not run into the canal (Staff Report Exhibit E5). No comments were received from Black Canyon Irrigation District. <i>Condition number 5</i> ensures the applicant shall not impede, disrupt, or disturb the existing irrigation structure without approval from the irrigation district. <i>See the conditions of approval numbers 1a, 1b, and 1c</i> to manage the concern of animal waste running into the canal. Stormwater drainage facilities: As conditioned, stormwater will be retained onsite. <i>See the condition of approval number 12</i>. Utility Systems: Utility agencies, including Idaho Power, Intermountain Gas, CenturyLink, and Ziply, were notified of the application on November 14, 2025, and April 16, 2026. No agency comments were provided by those services at the time the staff report was written. It is anticipated that the applicant will be able to work with utility providers to gain any additional utilities needed.	
Criteria Met?	6	Does legal access to the subject property for the development exist or will it exist at the time of development?
Yes		
Analysis	The subject property will have legal access at the time of the development. Access to the facility is proposed to utilize Hwy 95 (Staff Report Exhibit B7). The subject property has an old farm field approach. The approach will not meet the current standards of Idaho Transportation Department. Therefore, a new access point will be required (Staff Report Exhibit E2.2). According to a comment letter received from the Idaho Transportation Department, an approach permit application is required and access is required to be constructed to meet the current specs of a commercial two-way approach (Staff Report Exhibit E2). <i>See condition number 3</i> .	
Criteria Met?	7	Will there be undue interference with existing or future traffic patterns?
Yes		
Analysis	Undue interference with the existing or future traffic patterns is not anticipated. Any potential impact will be reviewed by Idaho Department of Transportation (ITD). It is anticipated that there will be a maximum of eight (8) employees and approximately 20 vehicles a week (Staff Report Exhibits B2.2 and B4). The subject property takes access from Hwy 95, which is serviced by the Idaho Transportation Department (ITD). ITD’s comment received on April 6, 2026, states that the proposal is for a relatively small operation and does not expect to have any traffic concerns related to the proposal. ITD’s trip generation estimates approximately 16 vehicles during AM peak hours and 13 vehicles during PM peak hours (Staff Report Exhibit E2.1). <i>See condition number 3</i> . Based on the traffic information from ITD, the proposed use is not anticipated to cause any undue impact to the existing or future traffic patterns.	

Criteria Met?		Will essential services be provided to accommodate the use including, but not limited to, school facilities, police and fire protection, emergency medical services, irrigation facilities, and will the services be negatively impacted by such use or require additional public funding in order to meet the needs created by the requested use?
Yes	8	
Analysis		Essential services will be provided to accommodate the use, including, but not limited to, school facilities, police and fire protection, emergency medical services, and irrigation facilities. The services will not be negatively impacted by such use or require additional public funding in order to meet the needs created by the requested use. School Facilities: Parcel R39357012 is serviced by the Parma School District. It is not anticipated that any impact or accommodations will be needed for the proposed use. Agency comments were sent out on November 14, 2025, and April 16, 2026. No comments were received by the school district. Police and Fire Protection: Parcel R39357012 is under the jurisdiction of the Parma Fire District. Parma Fire District is required to provide services to the parcel. As conditioned, the applicant shall comply with all Fire District requirements per State adopted IFC, and as evidenced by review and approval documentation from the applicable fire district prior to issuance of a certificate of occupancy and commencement of activities on the site. All development shall comply with the 2018 International Fire Code and codes set forth by Canyon County. <i>See condition number 11.</i> Agency notice was sent on November 14, 2025, and April 16, 2026. Parma Fire District provided comment on May 4, 2026, advising that the response time to the subject property is approximately 5 minutes (Staff Report Exhibit E11). No comment was received from the Canyon County Sheriff's Department. Emergency Medical Services: Emergency Medical Services are provided to the property. Canyon County Paramedics/EMT and Canyon County's Emergency Management were notified of the application on November 14, 2025, and April 16, 2026. Canyon County Paramedics/EMT provided their response times to the subject property on May 1, 2026. The response times vary from 25.02 minutes, 27.10 minutes, and 28.30 minutes. It was advised that the Parma Fire District would have a faster response time to the subject property (Staff Report Exhibit E10). No comment was received from Canyon County's Emergency Management. Overall, the use is not anticipated to be significant enough to cause a negative impact or require additional public funding. Irrigation Facilities: Agency notice was sent out to Farmers Cooperative Ditch Company and Black Canyon Irrigation District on November 14, 2025, and April 16, 2026. A comment letter received from Farmers Cooperative Ditch Company on April 8, 2026, advised that the proposed use should not impact the water quality or surface runoff, and requests that there are safeguards in place for animal waste to not run into the canal (Staff Report Exhibit E5). No comments were received from Black Canyon Irrigation District. <i>Condition number 5</i> ensures the applicant shall not impede, disrupt, or disturb the existing irrigation structure without approval from the irrigation district. <i>See the conditions of approval numbers 1a, 1b, and 1c</i> to manage the concern of animal waste running into the canal.

Order

Based upon the Findings of Fact, Conclusions of Law and Order contained herein, the Planning and Zoning Commission **approves** Case # CU2025-0031, a conditional use permit for a slaughterhouse with retail sales as an accessory use, subject to the following conditions as enumerated:

Conditions of Approval

1. The development shall comply with all applicable federal, state, and county laws, ordinances, rules, and regulations that pertain to the subject property and the proposed use.
 - a. Water (including surface, groundwater, and stormwater) shall be discharged in accordance with state, federal, and local standards and/or regulations.
 - b. The operator shall dispose of waste in a manner that does not contribute to potential environmental and water contamination in and around the subject property.
 - c. The applicant shall coordinate with the Department of Environmental Quality (DEQ) to manage on-site waste products and disposal. Evidence shall be a letter of review and approval from DEQ, provided prior to commencement of use (**Staff Report Exhibit E1**).
 - d. The applicant shall meet Canyon County's GIS Department requirements prior to beginning operations (**Staff Report Exhibit E6**).
2. The applicant shall obtain a commercial building permit for the slaughterhouse prior to commencement of use.
 - a. The applicant shall appropriately permit the agriculture (AG) building within **180 days of the approval of the Conditional Use Permit (Staff Report Exhibit E7)**.
 - b. Development on slopes 15% or greater, as shown in the USGS Map (**Staff Report Exhibit C2.14**), requires a preliminary engineered grading and drainage plan for any development (grading, road construction, and structures) to be submitted prior to building issuance in compliance with §07-17-33(1)C. Applicable regulations and standards of the stated code shall be determined by the County Engineer, and the plan shall be reviewed and approved by the County Engineer. Any review fees shall be paid by the applicant prior to building permit issuance. A final engineered grading and drainage shall be submitted prior to the certificate of occupancy.
3. The applicant shall comply with applicable Idaho Department of Transportation (ITD) requirements prior to operations (**Staff Report Exhibit E2**).
 - a. An approved approach permit shall be obtained prior to commencement of the use for the proposed access, as evidenced by the applicant providing Development Services with an approved Idaho Department of Transportation (ITD) document indicating the completion of improvements.
4. All exterior lighting, if installed, shall be downward-facing and directed away from surrounding properties. Compliance shall be demonstrated in the building plans submitted as part of the building permit submittal via an exterior lighting plan. Review and approval by DSD shall be completed before building permit issuance.
5. The applicant shall not impede, disrupt, or otherwise disturb the existing irrigation structures on and adjacent to the subject property and easement without written approval from the irrigation district with jurisdiction.
 - a. The applicant shall not deposit animal waste into the irrigation structures (**Exhibit E5**).
6. Signage shall meet CCCO §07-10-13 requirements and shall not exceed 32 sq. feet and 10 feet in height unless an additional sign permit is applied for and approved by the Director. If it exceeds 6 ft in height, a building permit is required.
7. The proposed development shall be in general conformance with the applicant's site plan and letter of intent (**Staff Report Exhibits B2, B2.1, and B3**).

- a. Employees' vehicles shall be parked on-site and not on a public or private road. Business vehicles shall be operable and parked on site, not on a public or private road.
 - b. The proposed retail sales shall stay as an accessory use to the slaughterhouse and shall not exceed 400 sq. ft in size.
 - c. The applicant must have no less than 10 parking spaces on-site in accordance with CCCO Section 07-13-03.
 - d. The hours of operation shall be Monday through Saturday, 7 am – 5 pm (**Exhibit B4**).
 - e. The building for operational purposes shall not exceed 6100 sq ft.
8. This conditional use permit must follow land use time limitation as stated in CCCO 07-07-23: “When a conditional use permit is granted, the land use or construction of its facility proposed in the application must have commenced within three (3) years of the date of the final decision by the presiding party or a court of appropriate jurisdiction. The improvements for the approved use must be completed within five (5) years of the same date.
 9. A dust mitigation plan shall be provided prior to commencement of use to the Development Services Department. Dust shall be controlled in accordance with applicable federal, state, and county laws, ordinances, rules, and regulations pertaining to operations and shall be consistent with Idaho Department of Environmental Quality (DEQ) requirements.
 - a. The applicant shall pave the parking area (**Staff Report Exhibit B2.2**).
 10. The applicant shall meet all applicable Southwest District Health (SWDH) requirements for the proposed use. Evidence shall be a letter of review and approval from SWDH, provided prior to commencement of use (**Staff Report Exhibit E8.1**).
 - a. The applicant shall obtain the required food permits prior to beginning operations unless waived (**Staff Report Exhibit E9.1**).
 11. The applicant shall comply with all fire district requirements per State adopted IFC and as evidenced by review and approval documentation from Parma Fire District prior to commencement of use.
 12. The applicant shall retain stormwater drainage onsite.
 13. The applicant shall obtain water rights for the proposed use through the Idaho Department of Water Rights (IDWR) if the proposed use exceeds 2,500 gallons per day (**Staff Report Exhibit E4**).
 14. The applicant shall meet all applicable U.S. Department of Agriculture (USDA) requirements for the proposed use. Evidence shall be a letter of review and approval from USDA, provided prior to commencement of use (**Staff Report Exhibit E9.2**).
 15. Waste System Setbacks:
 16. The animal waste system shall not be located closer than five hundred feet (500') from an existing residence belonging to someone other than the applicant, or be located and/or operated closer than one hundred feet (100') from the property lines, unless the other owner gives written consent to a shorter distance.
 17. No animal waste system shall be located closer than one hundred feet (100') from a domestic or irrigation well.
 18. No animal waste system shall be located closer than one hundred feet (100') from a public right of way.
 19. The conditional use for the slaughterhouse shall be limited to Lucas Hansen and family. Should ownership of parcel R39357012 change from Lucas Hansen or an immediate family member, the new property owner shall provide Development Services Department with notarized consent to the slaughterhouse conditions.

DATED this 21 day of May, 2026.

PLANNING AND ZONING COMMISSION
CANYON COUNTY, IDAHO


Robert Sturgill, Chairman

State of Idaho)

SS

County of Canyon County)

On this 21 day of May, in the year 2026, before me CAITLIN ROSS, a notary public, personally appeared Robert Sturgill, personally known to me to be the person whose name is subscribed to the within instrument, and acknowledged to me that he (she) executed the same.



Notary: Caitlin Ross

My Commission Expires: 5/7/2031



CANYON COUNTY PLANNING & ZONING COMMISSION
MINUTES OF REGULAR MEETING HELD
Thursday, May 21, 2026
6:30 P.M.

1ST FLOOR PUBLIC MEETING ROOM SUITE 130, CANYON COUNTY ADMINISTRATION BUILDING

Commissioners Present : Robert Sturgill, Chairman
Brian Sheets, Vice Chairman
Geoff Mathews, Commissioner
Anita Johnston, Commissioner

Staff Members Present: Jay Gibbons, Director of Development Services
Deb Root, Principal Planner
Michelle Barron, Principal Planner
Arbay Mberwa, Associate Planner
Amber Lewter, Associate Planner
Caitlin Ross, Hearing Specialist

Chairman Sturgill called the meeting to order at 6:30 p.m.

Commissioner Sheets read the testimony guidelines and proceeded to the first business item on the agenda.

Director of Development Services Jay Gibbons asked to switch Items 2C and 2D as the Planner for Item 2D is feeling unwell and will need to leave earlier. Voice vote, motion carried.

Item 1: Consent Agenda – Action Items

- A. Case No. CR2023-0004 – Lacy:** Approve FCOs
- B. Case No. CU2025-0014 – Billington Inspections:** Approve FCOs
- C. Case No. CR2025-0011 – Payne:** Approve FCOs
- D. Case No. CU2025-0029 – Jackson:** Approve FCOs

Chairman Sturgill abstained from voting on Item 1A as he was not present for that hearing.

Motion: Commissioner Mathews moved to approve the Consent Agenda, seconded by Commissioner Sheets. Voice vote, motion carried.

Item 2A:

Case No. OR2026-0001 – Highway District 4: To consider adopting the following development impact fee capital improvements plans as elements of the Canyon County 2030 Comprehensive Plan in accordance with Idaho Code § 67-8208(1):

- City of Caldwell and Highway District No. 4 “Caldwell Area Capital Improvements Plan and Traffic Impact Fee Program” dated December 12, 2024; and
- Highway District No. 4 “Mid-Star Service Area Capital Improvements Plan” and “Traffic Impact Fee Program” updates dated August 20, 2025.

Chairman Sturgill affirmed the applicant to testify.

Director of Development Services Jay Gibbons, acting as the representative, reviewed the Staff Report for the record.

Commissioner Sheets asked if the County's intent is for the hearing body to use the specific infrastructure plans, deficiencies, and similar details to evaluate applications. Director Gibbons answered with it will depend and whether the projects are impact fee eligible and they are subject to change.

Chairman Sturgill affirmed the witnesses to testify.

Testimony:

Bruce Bayne – IN FAVOR – 15435 Hwy 44, Caldwell, ID 83607

Mr. Bayne explained there are 2 different areas being proposed for the impact fees – the mid-Star area which includes Middleton and Star, and the outside surrounding area of Canyon County. Each were approved in July 2022 and needs to be amended every 5 years. The City of Caldwell is a partner in a new area in Caldwell, and they have already passed impact fees. Highway District 4 wants to ensure they are able to encompass that area of the county. Mr. Bayne mentioned that expenditures for the development impact fees are to assure that new developments pay their fair share. If there are areas that have already failed prior to the impact fees, impact fees cannot be used in those areas, but the intersections and roadways that have not failed will be worked on.

Commissioner Johnston asked how it was determined whether an intersection has failed. Mr. Bayne explained their grading process and when it is determined that standards have not been met. There is a slide in the presentation that reflects all the areas they plan to do improvements on, what level of service, or letter grading, they are, and what the plan is for each area. Highway District 4 has a 20 year plan, but it is broken up into 5 year chances in which the plan needs updated.

Chairman Sturgill asked what a 3 by 5 was in regard to traffic signals. He also asked if how long someone waits at an intersection is correlated with the level of service that intersection is at. Both questions were deferred to Lenny Riccio. Chairman Sturgill asked about a potential mistype in the description of the location of Lansing Ln from SH44 and Cornell St and suggested fixing that line before this application goes to the Board.

Lenny Riccio – IN FAVOR – 15435 Hwy 44, Caldwell, ID 83607

Mr. Riccio explained that a 3 by 5 intersection is referring to a minor road approach to a busier road, such as Hwy 44, and the number of lanes there are on each road including a center turn lane. Mr. Riccio answered another question regarding level of service, explaining that in the event CIP identifies a road that requires improvement, which typically occurs at a 2-way stop controlled intersection, the level of delay could be 35 to 50 seconds which would indicate a level E service and results the intersection failing having fallen below a level D service.

Chairman Sturgill confirmed that the 50 second delay is per vehicle.

Director Gibbons added that the Highway District is currently collecting impact fees because of an appendix in the 2020 Comprehensive Plan; however, the 2030 Comprehensive Plan no longer reflects that appendix, but they are still attempting to reach agreements for the impact fees.

Chairman Sturgill asked if this will affect all cases heard in the future or only to those under the 2030 Comprehensive Plan. Director Gibbons answered it will be relevant going forward in the 2030 Plan.

MOTION: Commissioner Sheets moved to close public testimony on Case No. OR2026-0001, seconded by Commissioner Mathews. Voice vote, motion carried.

Deliberation:

Commissioner Sheets does not understand how impact fees cannot be used towards already failing intersections.

MOTION: Commissioner Sheets moved to **recommend approval** Case No. OR2026-0001 to the Board of County Commissioners, adopting the recommended FCOs that the application does meet criteria. Seconded by Commissioner Mathews.

Discussion on the Motion:

None.

Roll call vote: 4 in favor, 0 opposed, motion passes.

Item 2B:

Case No. RZ2025-0008 – Ludan: The applicant, Sergey Ludan, is requesting a rezone of approximately 2.92 acres from an “R-R” (Rural Residential) zone to a “R1” (Single Family Residential) zone. The subject property is located at 25 N. Watermill Lane, Nampa, Idaho, also referenced as Parcel R27968.

Chairman Sturgill affirmed the applicant to testify.

Sergey Ludan – (Applicant) IN FAVOR – 25 N Watermill Ln, Nampa, ID 83687

Mr. Ludan described his request to split his 2.92 acres. He wants to go from RR to R-1, has 2 homes and would like to be able to sell one home. He believes this is compatible with surrounding areas that have properties with less than 2 acres.

Principal Planner Deb Root reviewed the Staff Report for the record.

Commissioner Sheets asked if there was any consideration to do a conditional rezone. Planner Root stated that although she did not intake the application, she did have a conversation with the applicant to consider adding a development agreement, which he was open to if necessary.

Chairman Sturgill asked if adding the development agreement would be a new application. Planner Root explained the process for making such amendments and still bringing them forward to the Board. Chairman Sturgill expressed a concern on the conditional rezone setting a precedent. Planner Root did not believe this will set a precedent as the surrounding area has varying sizes of parcels and is in an area that is transitioning. Chairman Sturgill asked for clarification on the secondary residence. Planner Root explained that the house adjacent to E Victory Rd is the secondary residence, and clarified that the barn that was previously used as living quarters is no longer being used for that purpose.

Commissioner Johnston confirmed each parcel could have a secondary dwelling, and asked if the barn could be used as a secondary for that parcel. Planner Root said the applicant could; however, Southwest District Health indicated he cannot expand the septic system to accommodate an additional bathroom, so additional work would need to be done to acquire that possibility.

Chairman Sturgill affirmed the witnesses to testify.

Testimony:

Tina DeBoer – IN OPPOSITION – 5925 E Victory Rd, Nampa, ID 83687

Ms. DeBoer spoke about a prior neighborhood meeting regarding this property and the intent to develop it. All of the neighbors that showed up said no and they would fight it. She believes this is a backdoor way to increase the density in the area. Ms. DeBoer explained that the existing rural residential zone is consistent with the character of the area as the community is primarily made up of acreages, hobby farms, open spaces, livestock and lower density residential properties. She does not believe the requested rezone is more appropriate with the current zoning designation or that it is compatible with the surrounding land uses. Approving higher density zoning in this location will negatively impact the rural character of the area by increasing traffic congestion, noise pressure on the infrastructure and services that were not originally designed for the suburban style density. Ms. DeBoer described the safety concerns with the increased traffic and agrees that approval of this application will set a precedence. Ms. DeBoer is respectfully requesting denial of the rezone.

Sergey Ludan – REBUTTAL – 25 N Watermill Ln, Nampa, ID 83687

Mr. Ludan emphasized that they do not plan on developing anything. His mother lives in the secondary residence and he lives at the main house on Watermill Lane.

Chairman Sturgill asked if there was any discussion with staff about doing a conditional rezone. Mr. Ludan stated that Planner Root mentioned it but it wasn't discussed in detail. He is open to adding a condition to not building anything.

Planner Root noted that this is a residential area and it is expected to fill in at some point with further development.

MOTION: Commissioner Sheets moved to close public testimony on Case No. RZ2025-0008, seconded by Commissioner Mathews. Voice vote, motion carried.

Deliberation:

Commissioner Sheet stated that there are quite a few properties in the immediate area that are larger than 1.5 acres, and approving this application will indicate a desire for higher development in the area. H believes that it will be more appropriate when the City of Nampa is closer and can provide services for that kind of development.

Commissioner Mathews and Commissioner Johnston agree with Commissioner Sheets.

Chairman Sturgill expressed his agreement, stating this rezone as presented would provide an entitlement for 2 new residential properties. Even if the current owner has no desire to add additional homes, they could sell and there is no guarantee of what could happen moving forward.

MOTION: Commissioner Sheets moved to **recommend denial** for Case No. RZ2025-0008 to the Board of County Commissioners, adopting the recommended FCOs that the application does not meet criteria and amending criteria H regarding essential public services. To gain approval, the applicant would need to consider annexing into the City of Nampa. Seconded by Commissioner Mathews.

Discussion on the Motion:

None.

Roll call vote: 4 in favor, 0 opposed, motion passes.

Item 2D:

Case No. CU2025-0031 – Hansen: The applicant, Lucus Hansen, is requesting a Conditional Use Permit for a Slaughterhouse on approximately 11.30 acres in an "A" (Agricultural) zone. The request is for a custom slaughterhouse in which the applicant will accept animals from customers for processing. The request includes retail sales as an accessory use to the slaughterhouse. Proposed hours of operation for the slaughterhouse and retail sales are Monday – Saturday, 7 am to 5 pm. The subject property is located at 0 Hwy 95, Parma, also referenced as Parcel R39357012.

Chairman Sturgill affirmed the applicant to testify.

Lucas Hansen – (Applicant) IN FAVOR – 32501 Hwy 95, Parma, ID 83660

Mr. Hansen is requesting to be able to build a custom butcher shop in rural Parma. He believes it is a good area and there are a lot of people in the rural country with animals that need somewhere local to be able to butcher them. Mr. Hansen stated there is a butcher shop in Ontario that is over a year out to be able to get an animal in. He is accepting all of the proposed conditions of approval.

Commissioner Mathews asked about the waiting period, and asked if Greenleaf does custom slaughtering as well. Mr. Hansen believes Greenleaf is about 8 months out, and Ontario is about a year and a half out on beef and pigs.

Commissioner Sheets asked about the layout and process of the operation. Mr. Hansen explained the process of bringing the animals in the day before they get butchered, the butchering process inside a building, and the 2 week hanging period before packaging and pick up. He also stated there will be a small retail store and it is a family run butcher shop. Commissioner Sheets mentioned the impact to surrounding areas, and asked how much volume is anticipated to come through. Mr. Hansen talked about the average of 20 beef a week in Ontario, and anticipates his business would bring in roughly half that amount. Commissioner Sheets asked about waste. Mr. Hansen stated waste is stored in provided containers and picked up twice a week or before it goes bad.

Chairman Sturgill asked about the size of trailers coming in and out of the property and if the approach is appropriate. Mr. Hansen explained that there is a wide area on the side of the road to get off on, and the view both ways is clear which won't make it unsafe to pull out. Mr. Hansen stated the trucks and trailers that come in are owned by normal homeowners that have 14-15 foot stock trailers, and the layout of the property is designed for them to be able to pull around the building so they don't have to back up. Chairman Sturgill asked for clarification on the retail aspect. Mr. Hansen stated he could only get to a maximum of 400 square feet for the retail shop. Chairman Sturgill expressed concerns with the retail shop becoming the primary part of the business, and there was discussion on the retail aspect remaining as an accessory operation. Mr. Hansen emphasized his understanding of the restrictions, especially if he ever needs to sell the property in the future, and ensured that the retail shop would be secondary to the slaughterhouse.

Commissioner Johnston asked if this will just include beef or if it will include wild game. Mr. Hansen explained that while there are no restrictions on processing wild game, he prefers to primarily process beef, pigs, and sheep as wild game takes a lot more work. He will take in wild game if business is slow, but that will not be his primary focus. Commissioner Johnston inquired on Greenleaf's process as they do not have a holding area. Mr. Hansen stated they are mobile. He further explained there are other business that will slaughter the animals on the homeowner's property and bring them to the butcher shop for processing.

Associate Planner Amber Lewter reviewed the Staff Report for the record.

Chairman Sturgill affirmed the witnesses to testify.

Testimony:

Kevin Olinger – IN OPPOSITION – 2170 Hwy 95, Parma, ID 83660

Mr. Olinger expressed concerns regarding the gradual loss of rights and values as rural property owners. He stated that at the end of 2025 there were 31 CUP's, 6 of them within range of his property. Mr. Olinger believes this sets a precedence, and it has had long lasting impacts on residents that have lived in the area for many years.

Commissioner Sheets asked where this type of business would be better suited. Mr. Olinger stated the applicant has property that is zoned commercial industrial for processing in the Nampa/Caldwell area off of I-84, and it has the existing infrastructure to accommodate a slaughterhouse. Commissioner Sheets referenced Mr. Olinger's submitted letter, asking how this is a violation of the zoning laws. Mr. Olinger stated it's only okay if the change is approved. Farming has been the predominant use for the last 40+ years, and the rules have been bent by Canyon and Payette Counties. He feels it is an injustice to not have had more time to express his thoughts. Commissioner Sheets asked how he would like to be justified. Mr. Olinger stated he would've liked to complete his letter. Commissioner Sheets asked what other bullet points he had. Mr. Olinger stated that there was supposed to be a neighborhood meeting that nobody showed up to, but none of the neighbors that are in opposition received anything.

Commissioner Mathews asked if there would be opposition to a grain elevator on the subject property. Mr. Olinger stated it is not a good turnoff, and there have been 8 fatalities on his corner.

Kenneth Nelson – IN OPPOSITION – 3490 1st Lane E, Parma, ID 83660

Mr. Nelson expressed concerns about the water runoff from the facility into the canal as the canal runs through his properties. He also does not see how Mr. Hansen is financially going to be able to start and keep up on this business while also paying 3-8 employees. Mr. Nelson is not opposed to people making money, but he does not want the dust and runoff and does not see how this will financially work.

Chairman Sturgill confirmed that the concerns as presented are the impact on limited water and that the business will grow and the impact will be greater. He asked if there was any way to constrain the concerns by the conditions. Mr. Nelson stated he has studied a lot on water treatment, but has not studied Canyon County's Comp Plan and does not know what that would entail. He mentioned the pictures are misleading and the road is not safe.

Richard Hartshorn – IN OPPOSITION – 28251 Grandview Rd, Parma, ID 83660

Mr. Hartshorn stated the runoff is going to roll downhill into his yard. He is curious about how the septic system will work for a slaughterhouse, stating what was drawn up for the proposed septic system is not sufficient and asked if there was a licensed professional engineer that engineered this septic system. Mr. Hartshorn inquired about pretreatment requirements, grease interceptors, screening and filtering to remove hair and solids, and emphasized that he does not want this near his home.

Aaron Sety – IN OPPOSITION – 12742 Hereford Rd, Donnelly, ID 83615

Mr. Sety stated his family owns the 41 acres directly adjacent to the subject property. They sold the Hansen's the property their home is on and holds the note for the 11 acres that is being discussed. Mr. Sety explained they are not opposed to a slaughterhouse in Canyon County, but are opposed to it being built in an area that's zoned agriculture in that specific area. When their original parcel was split, it was with the intention of keeping the parcels large to keep a rural feel to the area. Mr. Sety believes a slaughterhouse is light industrial and should not be qualified to be in an agriculturally zoned area. He is certain the Hansen's will run this business to be profitable, which will dictate growth. Mr. Sety requested denial of the CUP in this location, and suggested turning this into a butcher shop instead, where the animals are slaughtered on site and butchered at this facility.

Lucas Hansen – REBUTTAL – 32501 Hwy 95, Parma, ID 83660

Mr. Hansen started addressing the concerns and statements mentioned during public testimony. He started by saying his family has been here for a long time as well, and you can't have the agricultural that is out there and not have anywhere to take your animals. Mr. Hansen stated he does not want to be a hobby butcher; he wants a business. How he runs his business and where the finances come from is no one else's business. Mr. Hansen addressed the concern about the roads stating that it's always unsafe on the roads, but that is why ITD has the final say. Grandview has a dairy up the road and they bring in hay, milk, cattle, feed and manure trucks constantly, and if it isn't safe at the subject property, it isn't safe there either. Mr. Hansen mentioned that SWDH has already designed a septic system for this type of business, and Darwin picks up the waste in a waste truck with an overhead dump.

Commissioner Sheets asked for clarification on the septic system. Mr. Hansen corrected his earlier statement, saying DEQ designed the septic system. Commissioner Sheets asked about the setbacks on the property. Mr. Hansen stated setbacks are the same as residential.

Commissioner Johnston asked about the concern regarding the neighborhood meeting. Mr. Hansen stated they notified everyone on the list they received from the Planner and confirmed that no one showed up.

Chairman Sturgill asked what the septic system approved by DEQ will look like. The updated diagram is in Exhibit E8.2 of the staff report. Chairman Sturgill asked about the earlier concerns earlier regarding the difference between a small scale butcher operation and a large industrial scale butcher operation. Mr. Hansen explained the size of his building and cooler will restrain him. His cooler can only store so many animals. If he plans on expanding, he will need to come back and get another CUP. Chairman Sturgill asked what the maximum size or scall would be appropriate for the area. Mr. Hansen believes the size he is proposing is appropriate for his family and what he wants to do for his business. He is going to do business to the capacity that his butcher shop and cooler allows, while also providing efficient services to customers.

Commissioner Mathews asked if Mr. Hansen would ever consider mobile butchering. Mr. Hansen answered absolutely.

Mr. Hansen wanted to add that the impact of runoff of a bunch of cattle or pigs on the property would be worse than the butcher shop.

Chairman Sturgill asked if Mr. Hansen's residence is on the property. Mr. Hansen stated it is adjacent 2 properties, but butts right up to the subject property.

Planner Lewter added that a condition 7e could be added restricting the applicant to a maximum of 20 head to slaughter a week, which is consistent with other slaughterhouses.

MOTION: Commissioner Sheets moved to close public testimony on Case No. CU2025-0031, seconded by Commissioner Mathews. Voice vote, motion carried.

Deliberation:

Commissioner Sheets believes the proposed conditions will mitigate any of the presented concerns. 16 conditions take a lot of coordination through agencies that are experts with these types of projects.

Commissioner Johnston agrees with Commissioner Sheets and suggested adding a condition regarding size restrictions. She also mentioned that there is an alternate condition 16, and confirmed her preference is to use the alternate condition to have the slaughterhouse business remain should ownership change.

Commissioner Mathews believes any potential expansion is going to take care of itself especially if the applicant is willing to consider mobile butchering. He does not think anything needs to be done to limit the scale.

Chairman Sturgill has 2 concerns based on what was heard during testimony. His first concern regarding water and septic were addressed based on the exhibit from DEQ, but he remains concerned regarding the scale of the business. A smaller scale would be an appropriate first step, but the applicant could return requesting an amendment for a larger scale, and the impact to the area would need to be reconsidered for that amendment.

Commissioner Sheets asked if condition 7 regarding general conformance with the site plan would help address the scale concerns. Chairman Sturgill stated putting a square footage on it would put a cap on it, which doesn't mean it can't be larger, but it gives the opportunity for discussion. After further discussion, Chairman Sturgill suggested limiting the operations building for the slaughter to be no more than 6,100 square feet.

MOTION: Commissioner Sheets moved to **approve** Case No. CU2025-0031, utilizing the alternate condition 16, and adding conditions 7e to limit the building size to 6,100 square feet and 5a regarding animal waste in irrigation structures. Seconded by Commissioner Mathews.

Discussion on the Motion:

None.

Roll call vote: 4 in favor, 0 opposed, motion passed.

Item 2C:

Case No. CU2025-0015 – Liudahl for Symms Fruit Ranch: The applicant, Chris Liudahl, is requesting a conditional use permit for a special events facility for a weekend bazaar (flea market) for up to 328 vendors and 12 food truck spots, open to the public Saturdays and Sundays 11 a.m. to 7/8 p.m. with approximately 928 parking spaces on approximately 17 acres of the 35.49 acres on parcel R33566 in the "A" (Agricultural) zone. The subject property is located at 20051 Lowell Road, Caldwell, Idaho, 83607, also referenced as Parcel R33566.

Commissioner Mathews declared he lives up the hill from this parcel and drive by it almost daily. Chairman Sturgill asked if this would influence his decision, to which Commissioner Mathews answered no.

Chairman Sturgill affirmed the applicant to testify.

Chris Liudahl – (Applicant) IN FAVOR – 20376 Apricot Ln, Caldwell, ID 83607

Mr. Liudahl explained he's been to flea markets in Washington and California that are massive, but he will be intentionally limited in size based on the property's capacity. The proposed flea market is intended to provide a safe, family-friendly weekend activity while also supporting local vendors. Mr. Liudahl stated the parking and market size are planned to accommodate expected attendance. A traffic impact study indicated Sunny Slope Rd is designed to handle significantly more traffic than the market would generate. Mr. Liudahl described the operating hours of Saturday and Sunday, 11:00 am to 7:00 or 8:00 p.m., weather permitting. The vendors would sign up on Fridays. A neighborhood meeting was held regarding this request; however, no one attended. Mr. Liudahl emphasized that this location has minimal impact on nearby residences and visitors would be coming from all directions, further limiting the impact on surrounding roads. This market would help keep shoppers in Idaho while providing a venue for local businesses and entrepreneurs.

Chairman Sturgill asked if the traffic impact study that was conducted the day before Easter would accurately represent the expected traffic during the summer. Mr. Liudahl stated it depends on everyone's destination during spring break. Currently, not a lot of people are traveling due to the high gas prices, and the 5 lanes on Sunny Slope helps minimize impacts with larger amounts of traffic. Chairman Sturgill asked about the average site traffic estimate and asked if it was an accurate reflection of the expected customers. Mr. Liudahl explained that he is expecting to start from the bottom and work his way up, and understands it may take a couple of years to get to full capacity.

Commissioner Sheets asked about the concept of a Norwegian bazaar. Mr. Liudahl explained it is an LLC and bazaar sounded better than flea market. He confirmed there is no Norwegian cultural connection.

Commissioner Mathews asked about the proximity of the site compared to the greenhouse on site. Mr. Liudahl explained it will be on the bare lot on the west side of the property, and the intended traffic pattern will reflect a separate entrance and exit. Commissioner Mathews asked for further clarification on traffic flow and if it will be coming in from Lowell Rd. Mr. Liudahl confirmed and explained there is no other entrance and that is where the apron and culvert were put in.

Commissioner Sheets inquired on the hours of operation and asked if it is year round. Mr. Liudahl specified it would be during the summer. It was determined the market would run approximately from April to October.

Chairman Sturgill asked to view exhibit F15 of the staff report, and asked if the picture provided would resemble the desired look for the market. Mr. Liudahl stated the canopies would be more sporadic, and most of it would be hidden from view from the greenhouses and buildings along Sunny Slope Rd. The site will also be set back 150 yards to the gate from Lowell Rd, and the view from Lowell Rd will primarily consist of the parked cars. Chairman Sturgill asked Mr. Liudahl to review the site plan and proximity to existing buildings and roads.

Associate Planner Arbay Mberwa reviewed the Staff Report for the record.

Commissioner Sheets asked for clarification on the temporary use in the zoning matrix and how this use fits those standards. Planner Mberwa described that the definition in Canyon County code states a temporary use is a land use intended to last or continue for a limited time. The proposed flea market is proposed to only operate during the weekends and is seasonal.

Chairman Sturgill affirmed the witnesses to testify.

Testimony:

Laura Schroeder – IN OPPOSITION – 20565 Lowell Rd, Caldwell, ID 83607

Ms. Shroeder described the Sunny Slope area as special and unique with the longstanding commitment to agriculture and agritourism, and was confident Canyon County shared that commitment to protecting the scenic byway and preserving the agricultural character of the area. Ms. Shroeder explained the negative impact this proposal will have, including impacts from trash/debris, portable toilets, and the increase in traffic. This type of a request does not belong in Sunny Slope and does not align with the agricultural and tourism vision that has made the area one of Idaho's most treasured destinations. Ms. Shroeder respectfully asks that the vision and comprehensive plan that has been invested in for decades is protected by denying this request.

Commissioner Mathews asked if Ms. Shroeder lives on Lowell Rd and how often she has to wait to turn left onto Sunny Slope. Ms. Shroeder said she is one of the closest residences to the subject property, and it is very often that she has to wait. It has often been difficult to turn right onto Lowell Rd due to the nature of the road.

Commissioner Johnston asked if there is a scale for a vendor show that would feel appropriate for this area. Ms. Shroeder does not believe it fits within the agricultural and agritourism definitions at all. Commissioner Johnston confirmed it would be different than the greenhouse and everything else that is already there. Ms. Shroeder added that the local restaurant, the Orchard House, will sometimes hold a holiday bazaar inside of the building, but there are no tents outside.

Wayne Rundall – IN OPPOSITION – 20790 Lowell Rd, Caldwell, ID 83607

Mr. Rundall explained that there is a residence west of the subject property that has already experienced ongoing problems with visitors, including illegal dumping of tires and trash, alcohol consumption, trespassing on private property, public urination, the discharge of firearms, and playing loud music while stopped along the narrow rural roads. This is expected to be exacerbated with this kind of a request, and should be considered and mitigated if possible. If the request is approved, Mr. Rundall requests additional conditions be imposed to reduce impacts on neighboring properties and rural roads, such as limiting operating periods, prohibiting left turns onto Lowell Rd leaving the market and restricting traffic on Sunny Slope Rd.

Chairman Sturgill asked if there is a structure in mind that would help prohibit left turns as it has been common for signs, curbs, etc. to be ignored for those situations. Mr. Rundall suggested police guidance or someone guiding traffic that can manage the crowds.

Judy Leathers – IN OPPOSITION – 20520 Grape Ln, Caldwell, ID 83607

Ms. Leathers asked about the 600 foot notification and why it couldn't be changed to a mile to have a further reach on residents these types of requests could affect. She explained she chose to live in this area to enjoy the peace and quiet outside of the city. Ms. Leathers stated a flea market should be at the fairgrounds as the parking, restrooms, and safety resources are already available there. She does not believe a retail location is appropriate for the Sunny Slope area and does not understand why special events are listed as options. Ms. Leathers stated she talked to Golden Gate Highway District and was unable to obtain a final traffic report, so this meeting is a little presumptuous. With the current request of 928 vehicles, that could add to thousands of vehicles traveling through that area. Ms. Leathers described the definition of neighbor as being respectful, helpful, communicative and considerate, and believes the only good things that has come out of the multiple hearings is meeting new neighbors.

Chairman Sturgill asked Ms. Leathers how she feels about the growth and related traffic that has already occurred. Ms. Leathers believes it has been too fast and too much farmland is being given up. Chairman asked if there is any benefit to having these friendly guests visit that part of the County, to which Ms. Leathers answered she does not.

Chris Liudahl – (Applicant) REBUTTAL – 20376 Apricot Ln, Caldwell, ID 83607

Mr. Liudahl explained that there used to be a feedlot or storage facility west of the subject property on Lowell Rd that always had semis and other related agricultural vehicles. He stated he has been in the area for 25 years and knows the area well. There is a wine tasting venue and a newer facility nearby that have fields where they host events. Mr. Liudahl is wanted to provide a family friendly event in the area aside from just wine tasting venues. He is willing to downscale some and move the portable bathrooms, and emphasized that the canopies will not be taller than the current warehouse. Mr. Liudahl explained this could be a place of employment and provides opportunities for his family to be involved.

MOTION: Commissioner Sheets moved to close public testimony on Case No. CU2025-0015, seconded by Commissioner Mathews. Voice vote, motion carried.

Deliberation:

Commissioner Mathews agrees with staff that this request is not consistent with the comprehensive plan. He also expressed safety concerns about left turns onto Lowell Rd.

Commissioner Johnston agreed that most people will want to turn left to head back into town. She is also worried about the trash, especially with the wind.

Chairman Sturgill shares staff's assessment on criteria 3 and 4 regarding consistency with the comprehensive plan and negatively changing the character of the area. He explained that he found the traffic impact study to be non-credible as it did not accurately depict the overall impact of the additional traffic and does not align with the parking spaces proposed with the application.

MOTION: Commissioner Sheets moved to **deny** Case No. CU2025-0015, adopting the recommended FCOs that the application does not meet criteria. Seconded by Commissioner Mathews.

Discussion on the Motion:

None.

Roll call vote: 4 in favor, 0 opposed, motion passed.

3. DIRECTOR, PLANNER, COMMISSION COMMENTS:

Director Gibbons reminded the Commission that there are no cases scheduled for July 3, 2026. There was discussion on budgeting season and potential updates to the comprehensive plan. There was also discussion on how the hearings are going and BOCC's efforts to finalize their cases quickly as well.

4. ADJOURNMENT:

MOTION: Commissioner Sheets moved to adjourn, seconded by Commissioner Mathews. Voice vote, motion carried. Hearing adjourned at 10:15 P.M.

An audio recording is on file in the Development Services Departments' office.

Approved this 16th day of July, 2026



Brian Sheets, Acting Chairman

ATTEST



Caitlin Ross, Hearing Specialist



Planning and Zoning Commission
Hearing Date: May 21, 2026
Canyon County Development Services Department

PLANNING DIVISION STAFF REPORT

CASE NUMBER: CU2025-0031
APPLICANT/PROPERTY OWNER: Lucas Hansen
APPLICATION: Conditional Use Permit – Slaughterhouse
LOCATION: 0 Hwy 95, Parma
R39357012
PLANNER: Amber Lewter, Associate Planner
STAFF RECOMMENDATION: Approval

REQUEST:

The applicant, Lucas Hansen, is requesting a Conditional Use Permit for a Slaughterhouse on approximately 11.30 acres in the “A” (Agricultural) zone. The request is for a custom slaughterhouse in which the applicant will accept animals from customers for processing. The request includes retail sales of the processed meat as an accessory use to the slaughterhouse. Proposed hours of operation for the slaughterhouse and the retail sales are Monday – Saturday, 7 am to 5 pm.

PARCEL INFORMATION REPORT: *See Exhibit C.1 for information*

APPLICABLE CODE:

The following laws and ordinances apply to this decision: Canyon County Code of Ordinances (CCCO) §01-17 (Land Use/Land Division Hearing Procedures), CCCO §07-05 (Notice, Hearing and Appeal Procedures), CCCO §07-07 (Conditional Use Permits), CCCO §07-02-03 (Definitions), CCCO §07-10-27 (Land Use Regulations (Matrix)), CCCO §07-14 (Use Standards), and Idaho Code §67-6512 (Special Use Permits, Conditions, and Procedures).

BACKGROUND:

Parcel R39357012 was created by an approved land division and building permit transfer on June 18, 2020 (AD2019-0166).

There appears to be an agriculture (AG) building on site that has expired and has received no inspections. If the applicant plans to use the structure for the slaughterhouse, a commercial change of occupancy will be required, otherwise the structure will need to be permitted as an agriculture (AG) building (**Exhibit E7**). *See condition number 2a.*

The subject parcel contains slopes over 15% per the USGS Slope Map (**Exhibit C2.14**). Development on slopes 15% or greater requires an engineered drainage and grading plan per CCCO §07-17-33(1)C. *See condition number 2b.*

HEARING CRITERIA:

Table 1. Conditional Use Permit Standards of Evaluation Analysis

Standards of Evaluation – CCCO §07-07-05: The presiding party shall consider each conditional use permit application by finding adequate evidence to answer the following questions in its FCOs:		
County Ordinance and Review		
Criteria Met?	Code Section	Criteria
Yes	1	Is the proposed use permitted in the zone by conditional use permit?
Analysis		The proposed use for a slaughterhouse is permitted in the zone by a conditional use permit, pursuant to CCCO §07-10-27. The applicant submitted a conditional use permit for a slaughterhouse on November 10, 2025. <i>See Exhibit A for the application and submitted materials.</i> CCCO §07-02-03 defines a slaughterhouse as “A facility where animals are killed and may be processed into meat products.” See project description analysis contained in Section 07-07-05(2) detailing the nature of the request.
Criteria Met?	2	What is the nature of the request?
Yes		
Analysis		The property owner, Lucas Hansen, requests a conditional use permit to establish a slaughterhouse on an approximately 11.30-acre parcel in the “A” (Agricultural) zone, designated as parcel R39357012. <u>Use:</u> The nature of the request consists of using the subject property to conduct the applicant's slaughterhouse business. The applicant anticipates slaughtering approximately 10 animals per week; the animals will be mostly beef and pigs. The proposed building is 60 feet by 100 feet. Located behind the proposed building is a pasture and a holding pen. The facility will include a restroom, a breakroom, and a retail store selling the processed meat as an accessory to the slaughterhouse (Exhibits B2, B2.1, B2.2, and B3). <u>Number of Employees:</u> The applicant is proposing to have a maximum of eight (8) employees. (Exhibit B4). <u>Hours of Operation:</u> The hours of operation proposed are Monday through Saturday from 7 am to 5 pm (Exhibit B4). <u>Parking:</u> According to email correspondence and the land use matrix, the applicant is proposing five to six (5 to 6) paved parking spaces and a loading and unloading area in front of the building (Exhibits B2.2 and B4). Staff is recommending a condition of approval to have no less than 10 parking spaces to accommodate employees and customers in accordance with CCCO Section 07-13-03. <i>See the conditions of approval numbers 7 and 9a.</i> <u>Restrooms:</u> The applicant is proposing to have one (1) restroom on-site for customers and employees (Exhibit B2.2). <i>See condition number 10.</i> <u>Waste Disposal:</u> The applicant will contract with the business “Darling”, which provides a container for the meat by-products (including bones). “Darling” will pick up the animal by-product twice a week to use for animal food and other products (Exhibits B2.1, B2.2, and B2.3). The applicant will recycle the manure into his pasture, which will continue to be used for the property owner's livestock (Exhibit B2.3).

	The preliminary septic permit for the slaughterhouse that was issued and approved by Southwest District Health and the Department of Environmental Quality accounted for the blood waste (Exhibit E8.3). • <u>Traffic</u>: The applicant anticipates approximately 20 customer vehicles a week (Exhibit B2.2). • <u>Retail</u>: The proposal includes a retail space of approximately 100 sq ft to sell meat from the slaughter (Exhibit B2.2). As conditioned, the retail space shall not expand greater than 400 sq ft. <i>See condition number 7b.</i> Staff spoke to the Food Department within Southwest District Health on April 28, 2026. The applicant is required to submit a Plan Review Application. The results from the Plan Review Application will determine the regulation requirements through Southwest District Health and the U.S. Department of Agriculture. Southwest District Health provided additional resources on April 29, 2026 (Exhibit E9). Idaho’s Licensing Guidance Table for Food Processing and Storage states that the Health District will license and inspect for the first year of operation, with some exceptions. After the first year of operation, the facility may be referred to the FDA for jurisdiction. It also specifies that custom meat processing is the USDA’s jurisdiction, except for any retail sales, which are licensed by the health department. USDA inspection does not extend to retail sales of meat (Exhibit E9.1). The USDA Information explained the jurisdiction and exceptions in regard to a slaughterhouse (Exhibit E9.2). The applicant will be required to obtain the required food permits and meet all applicable requirements of the U.S. Department of Agriculture (USDA) prior to beginning operations. <i>See condition numbers 10a and 14.</i>	
Criteria Met?	3	Is the proposed use consistent with the comprehensive plan?
Yes		
Analysis	The proposed use is consistent with the Comprehensive Plan. The Future Land Use Map in the 2030 Canyon County Comprehensive Plan designates the subject parcel and the surrounding area as “Agriculture” with an “Intensive Agriculture Overlay” (Exhibit C2.5). A slaughterhouse would be compatible with the uses outlined in the description for what the intensive agriculture overlay is intended to protect. • 2030 Canyon County Comprehensive Plan describes the intensive agriculture overlay as “<i>This overlay is applied to protect working lands and operations. These areas may have higher quality soils, water availability, and relatively flat topography. Uses may include seed production, crops, orchards, vineyards, concentrated animal feeding operations, grazing, and other agriculturally-based uses. This designation aims to protect agriculture operations from incompatible uses and reduce the conflicts concerning noise, dust, smells, and safety.</i>” Approximately 2.50 miles west of the subject property, there is a future land use designation of “Commercial” (Exhibit C2.15). Payette County is east of the subject property on the other side of Hwy 95. Payette County’s Future Land Use designates this area primarily for “Agricultural Preservation” with some “Industrial” and “Agriculture Mixed” (Exhibit C3). As conditioned, the proposed use is aligned with the following goals and policies of the 2030 Comprehensive Plan: • <u>Property Rights Goals</u>: ○ G1.01.00: “<i>Protect the integrity of individual property rights while safeguarding public health, safety, and welfare.</i>”	

- G1.02.00: *“Acknowledge the responsibilities of each property owner as a steward of the land, use their property wisely, maintain it in good condition, and preserve it for future generations without becoming a public nuisance.”*

Canyon County values the applicants’ and surrounding property owners’ private property rights and may support the applicants’ project and the surrounding property owners’ rights by adding mitigating conditions to the proposed conditional use permit (CCCO Section 07-07-17). *See the proposed conditions on page 9.*

- Economic Development Goals and Policies:

- G3.01.00: *“Promote a healthy and sustainable regional economy by retaining, expanding, and recruiting businesses to favorable locations.”*
- P3.01.02: *“Support suitable sites for economic growth and expansion compatible with the surrounding area.”*
- G3.04.00: *“Increase agricultural-based and supportive businesses.”*
- G3.05.00: *“Support a diverse economy in Canyon County and recognize that residential, commercial, and industrial uses are necessary components of overall economic stability.”*

Canyon County supports retaining, expanding, and recruiting businesses and economic growth and expansion, but this must be done in a way that is compatible with the surrounding area, which may include adding mitigation conditions to this conditional use permit that address the community’s concerns (noise, traffic, dust, etc.). *See the proposed conditions on page 9.*

- Land Use Goals and Policies:

- P4.01.01: *“Maintain a balance between residential growth and agriculture that protects the rural character.”*
- P4.01.02: *“Planning, zoning, and land-use decisions should balance the community’s interests and protect private property rights.”*
- P4.02.01: *“Consider site capability and characteristics when determining the appropriate locations and intensities of various land uses.”*
- G4.05.00: *“Support a diversity of agricultural uses to sustain the agricultural and agriculturally related economy.”*

Canyon County supports growth and development as long as it is compatible with the surrounding area and appropriate conditions are added to mitigate adverse impacts that affect other land uses and the surrounding community. *See the proposed conditions on page 9.*

- Agriculture Goals and Policies:

- G12.01.00: *“Protect agricultural lands for long-term agricultural production from encroachment of incompatible uses.”*
- P12.01.04: *“Prioritize the protection of agriculture and farmlands in Canyon County as an essential part of the County’s economy, identity, and sense of place.”*
- G12.02.00: *“Support farmers and enhance local farmland.”*

Canyon County supports preserving agricultural lands, farming activities, and farming-related businesses as long as it is compatible with the surrounding area and appropriate conditions are added to mitigate adverse impacts that affect other land uses and the surrounding community. *See the proposed conditions on page 9.*

Criteria Met?	4	Will the proposed use be injurious to other property in the immediate vicinity and/or negatively change the essential character of the area?																									
Yes																											
Analysis	As conditioned, the proposed use will not be injurious to other property in the immediate vicinity and will not negatively change the essential character of the area.																										
	Summary: The surrounding land uses within a one-mile radius indicate that the land use in the area primarily is agricultural (Exhibits C2.5, C2.7, C2.8, and C4). Although there are some residential properties in the area, the majority have agricultural operations. There are agricultural operations adjacent to the subject property on all sides. A slaughterhouse is allowed in an agricultural zone with a conditional use permit. As conditioned, the proposed use is not anticipated to be injurious to other property within the immediate vicinity, nor negatively change the essential character of the area.																										
	Adjacent Existing Conditions:																										
	<table><tr><th>Direction</th><th>Existing Use</th><th>Primary Zone</th><th>Other Zone</th></tr><tr><td>N</td><td>Agricultural Operation</td><td>“A”</td><td></td></tr><tr><td>S</td><td>Agricultural Operation</td><td>“A”</td><td>“M1”, “C2”, “RR”, and “R1”</td></tr><tr><td>E</td><td>Payette County</td><td>Agriculture</td><td>Industrial</td></tr><tr><td>W</td><td>Agricultural Operation and Applicant's Primary Residence</td><td>“A”</td><td>“RR”</td></tr><tr><td colspan="4">“A” (Agricultural), “R-R” (Rural Residential), “R-1” (Single-Family Residential), “C-1” (Neighborhood Commercial), “C-2” (Service Commercial), “M-1” (Light Industrial), “CR” (Conditional Rezone)</td></tr></table>			Direction	Existing Use	Primary Zone	Other Zone	N	Agricultural Operation	“A”		S	Agricultural Operation	“A”	“M1”, “C2”, “RR”, and “R1”	E	Payette County	Agriculture	Industrial	W	Agricultural Operation and Applicant's Primary Residence	“A”	“RR”	“A” (Agricultural), “R-R” (Rural Residential), “R-1” (Single-Family Residential), “C-1” (Neighborhood Commercial), “C-2” (Service Commercial), “M-1” (Light Industrial), “CR” (Conditional Rezone)			
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Surrounding Land Use Cases: There have been four (4) platted subdivisions approved (Exhibit C2.7) in a 1-mile radius from the subject property. All the subdivisions were platted in the early 1900’s. There are no other approved developments in the area.																											
Character of the Area: The area is characterized as agricultural. The subject property is adjacent to agricultural operations on all sides. Within 1,000 feet of the subject property, there are 18 properties within Canyon County and Payette County, all located on agriculturally zoned parcels.																											
Within a 2-mile radius of the subject property, there are two (2) feedlots and one (1) dairy (Exhibit C2.8).																											
The soil classification on the subject property is primarily classified as moderately suited soil (class 4) and least suited soil (class 6) (Exhibit C2.10). The proposal utilizes an agriculturally zoned property that doesn’t have the best-suited soils to support livestock production.																											
Potential Impacts: The slaughterhouse may impact the surrounding area due to the increase in waste, dust, traffic, odor/smell, and lighting related to the use. Staff has proposed conditions to aid in mitigating these potential effects.																											
The increase in waste has the potential to impact the surrounding area. The applicant is proposing to contract with a company that will pick up the animal byproduct twice a week to use for animal feed (Exhibits B2.1 and B2.2). The applicant must meet the waste disposal requirements of the Department of Environmental Quality (DEQ). <i>See the conditions of approval numbers 1a, 1b, and 1c.</i>																											
The proposed use may increase the dust levels in the immediate vicinity. Dust shall be controlled in accordance with applicable federal, state, and county laws, ordinances, rules, and regulations pertaining to operations and shall be consistent with Idaho Department of Environmental Quality (DEQ) requirements. To																											

	mitigate the potential for dust, the applicant shall submit a dust mitigation plan for staff's review and approval prior to commencement. The applicant must also pave the parking spaces. <i>See the conditions of approval numbers 9 and 9a.</i> The proposed use may cause an odor in the immediate vicinity. Canyon County doesn't have any specific code or regulations regarding odors/smells. However, Canyon County's CAFO regulations has further setbacks for animal waste systems if near a residence (CCCO §08-01-12(1)C). Although the request is not for a CAFO, staff is recommending the same setback requirements to mitigate the odor/smell, "The animal waste system shall not be located closer than five hundred feet (500') from an existing residence belonging to someone other than the applicant, or be located and/or operated closer than one hundred feet (100') from the property lines, unless the owner gives written consent to a shorter distance." It appears that the applicant is already meeting this setback requirement with no existing residence located within 500 feet of the proposed use. <i>See condition number 15.</i> As conditioned, all exterior lighting, if installed, shall be downward-facing and directed away from surrounding properties. Compliance shall be demonstrated in the building plans submitted as part of the building permit submittal. Review and approval by DSD shall be completed before building permit issuance. <i>See the condition of approval number 4.</i> See CCCO §07-07-05(7) for potential traffic impact analysis.	
Criteria Met?	5	Will adequate water, sewer, irrigation, drainage and stormwater drainage facilities, and utility systems be provided to accommodate the use?
Yes		
Analysis	The project will have adequate water, sewer, irrigation, drainage, and stormwater drainage facilities, and utility systems to accommodate the proposed use based on the analysis contained herein. Water: The property appears to have adequate water via an individual well. There are no additional wells proposed to serve the proposed slaughterhouse (Exhibit B4). Idaho Department of Water Rights (IDWR) commented on April 7, 2026, stating that the proposed use would be able to be supplied by the existing domestic well as long as water does not exceed 2,500 gallons per day. If the use exceeds the maximum amount allowed, the applicant will need to obtain a commercial water right. The area is open for new water rights, and after conducting a preliminary check, Idaho Department of Water Rights (IDWR) does not see any areas of concern (Exhibit E4). The existing water uses are anticipated to provide adequate water for the proposed use. <i>See the condition of approval number 13.</i> Sewer: The applicant is proposing to have one restroom on-site for customer and employee use (Exhibit B2.2). Comment from Southwest District Health on April 22, 2026, advised that a preliminary subsurface sewage disposal permit has been issued and is consistent with the total wastewater design flow specified in the approved letter of intended use (Exhibit E8). The pre-development notes specified that the letter of intended use was submitted and approved by Southwest District Health and Idaho Department of Environmental Quality (DEQ). It was also identified that the originally proposed drain field location encroaches into an area subject to vehicle traffic, which may result in soil compaction and compromised system performance. New test holes will be required in an alternate location to evaluate site suitability for a revised drain field area that avoids vehicle traffic impacts (Exhibit E8.1). The approved preliminary septic permit can be seen in Exhibit E8.2. <i>See the condition of approval number 10.</i> Pre-Development Notes from Southwest District Health advises that the proposed drain field area must maintain a minimum setback of at least 50 feet from the canal (Exhibit E8.1). Waste Disposal:	

	The applicant will contract with the business “Darling”, which provides a container for the meat by-products (including bones). “Darling” will pick up the animal by-product twice a week to use for animal food and other products (Exhibits B2.1, B2.2, and B2.3). The applicant will recycle the manure into his pasture, which will continue to be used for the property owner's livestock (Exhibit B2.3). The preliminary septic permit for the slaughterhouse that was issued and approved by Southwest District Health and the Department of Environmental Quality accounted for the blood waste (Exhibit E8.3). Irrigation: Agency notice was sent out to Farmers Cooperative Ditch Company and Black Canyon Irrigation District on November 14, 2025, and April 16, 2026. A comment letter received from Farmers Cooperative Ditch Company on April 8, 2026, advised that the proposed use should not impact the water quality or surface runoff, and requests that there are safeguards in place for animal waste to not run into the canal (Exhibit E5). No comments were received from Black Canyon Irrigation District. <i>Condition number 5</i> ensures the applicant shall not impede, disrupt, or disturb the existing irrigation structure without approval from the irrigation district. <i>See the conditions of approval numbers 1a, 1b, and 1c</i> to manage the concern of animal waste running into the canal. Stormwater drainage facilities: As conditioned, stormwater will be retained onsite. <i>See the condition of approval number 12</i>. Utility Systems: Utility agencies, including Idaho Power, Intermountain Gas, CenturyLink, and Ziply, were notified of the application on November 14, 2025, and April 16, 2026. No agency comments were provided by those services at the time the staff report was written. It is anticipated that the applicant will be able to work with utility providers to gain any additional utilities needed.	
Criteria Met? Yes	6	Does legal access to the subject property for the development exist or will it exist at the time of development?
Analysis	The subject property will have legal access at the time of the development. Access to the facility is proposed to utilize Hwy 95 (Exhibit B7). The subject property has an old farm field approach. The approach will not meet the current standards of Idaho Transportation Department. Therefore, a new access point will be required (Exhibit E2.2). According to a comment letter received from the Idaho Transportation Department, an approach permit application is required and access is required to be constructed to meet the current specs of a commercial two-way approach (Exhibit E2). <i>See condition number 3</i>.	
Criteria Met? Yes	7	Will there be undue interference with existing or future traffic patterns?
Analysis	Undue interference with the existing or future traffic patterns is not anticipated. Any potential impact will be reviewed by Idaho Department of Transportation (ITD). It is anticipated that there will be a maximum of eight (8) employees and approximately 20 vehicles a week (Exhibits B2.2 and B4). The subject property takes access from Hwy 95, which is serviced by the Idaho Transportation Department (ITD). ITD’s comment received on April 6, 2026, states that the proposal is for a relatively small operation and does not expect to have any traffic concerns related to the proposal. ITD’s trip generation estimates approximately 16 vehicles during AM peak hours and 13 vehicles during PM peak hours (Exhibit E2.1). <i>See condition number 3</i>. Based on the traffic information from ITD, the proposed use is not anticipated to cause any undue impact to the existing or future traffic patterns.	

Criteria Met?		Will essential services be provided to accommodate the use including, but not limited to, school facilities, police and fire protection, emergency medical services, irrigation facilities, and will the services be negatively impacted by such use or require additional public funding in order to meet the needs created by the requested use?
Yes	8	
Analysis		Essential services will be provided to accommodate the use, including, but not limited to, school facilities, police and fire protection, emergency medical services, and irrigation facilities. The services will not be negatively impacted by such use or require additional public funding in order to meet the needs created by the requested use. School Facilities: Parcel R39357012 is serviced by the Parma School District. It is not anticipated that any impact or accommodations will be needed for the proposed use. Agency comments were sent out on November 14, 2025, and April 16, 2026. No comments were received by the school district. Police and Fire Protection: Parcel R39357012 is under the jurisdiction of the Parma Fire District. Parma Fire District is required to provide services to the parcel. As conditioned, the applicant shall comply with all Fire District requirements per State adopted IFC, and as evidenced by review and approval documentation from the applicable fire district prior to issuance of a certificate of occupancy and commencement of activities on the site. All development shall comply with the 2018 International Fire Code and codes set forth by Canyon County. <i>See condition number 11.</i> Agency notice was sent on November 14, 2025, and April 16, 2026. Parma Fire District provided comment on May 4, 2026, advising that the response time to the subject property is approximately 5 minutes (Exhibit E11). No comment was received from the Canyon County Sheriff's Department. Emergency Medical Services: Emergency Medical Services are provided to the property. Canyon County Paramedics/EMT and Canyon County's Emergency Management were notified of the application on November 14, 2025, and April 16, 2026. Canyon County Paramedics/EMT provided their response times to the subject property on May 1, 2026. The response times vary from 25.02 minutes, 27.10 minutes, and 28.30 minutes. It was advised that the Parma Fire District would have a faster response time to the subject property (Exhibit E10). No comment was received from Canyon County's Emergency Management. Overall, the use is not anticipated to be significant enough to cause a negative impact or require additional public funding. Irrigation Facilities: Agency notice was sent out to Farmers Cooperative Ditch Company and Black Canyon Irrigation District on November 14, 2025, and April 16, 2026. A comment letter received from Farmers Cooperative Ditch Company on April 8, 2026, advised that the proposed use should not impact the water quality or surface runoff, and requests that there are safeguards in place for animal waste to not run into the canal (Exhibit E5). No comments were received from Black Canyon Irrigation District. <i>Condition number 5</i> ensures the applicant shall not impede, disrupt, or disturb the existing irrigation structure without approval from the irrigation district. <i>See the conditions of approval numbers 1a, 1b, and 1c</i> to manage the concern of animal waste running into the canal.

NOTIFICATION AND COMMENTS:

Notice of the public hearing was provided as per CCCO §07-05-01. Agencies were notified on November 14, 2025, and April 16, 2026. Property owners in Canyon County within 1,000 feet of the subject property boundaries were notified on April 16, 2026. Property owners in Payette County within 1,000 feet of the subject property boundaries were notified on April 28, 2026. A newspaper notice was published on April 21, 2026. The subject property was posted with a notice on April 22, 2026.

Pursuant to CCCO §01-17-07B - Materials Deadline, the submission of late documents or other materials does not allow all parties time to address the materials or allow sufficient time for public review. After the materials deadline, any input may be verbally provided at the public hearing to become part of the record.

AGENCY COMMENTS

All agency comments received by the aforementioned materials deadline are located in Exhibit E.

PUBLIC COMMENTS

Staff received five (5) total written public comments and one (1) petition with five (5) signatures by the materials deadline of May 11, 2026. Generally, of the comments received, one (1) was in favor, zero (0) were neutral, and four (4) plus the petition were opposed. All public comments received by the aforementioned materials deadline are located in Exhibit F.

RECOMMENDATION AND DECISION OPTIONS:

In consideration of the application and supporting materials, staff concludes that the proposed Conditional Use Permit is compliant with Canyon County Ordinance 07-07-05. A full analysis is detailed within the staff report.

Should the Commission wish to approve the subject application, staff recommends the following conditions be attached:

1. The development shall comply with all applicable federal, state, and county laws, ordinances, rules, and regulations that pertain to the subject property and the proposed use.
 - a. Water (including surface, groundwater, and stormwater) shall be discharged in accordance with state, federal, and local standards and/or regulations.
 - b. The operator shall dispose of waste in a manner that does not contribute to potential environmental and water contamination in and around the subject property.
 - c. The applicant shall coordinate with the Department of Environmental Quality (DEQ) to manage on-site waste products and disposal. Evidence shall be a letter of review and approval from DEQ, provided prior to commencement of use (**Exhibit E1**).
 - d. The applicant shall meet Canyon County's GIS Department requirements prior to beginning operations (**Exhibit E6**).
2. The applicant shall obtain a commercial building permit for the slaughterhouse prior to commencement of use.
 - a. The applicant shall appropriately permit the agriculture (AG) building within **180 days of the approval of the Conditional Use Permit (Exhibit E7)**.
 - b. Development on slopes 15% or greater, as shown in the USGS Map (**Exhibit C2.14**), requires a preliminary engineered grading and drainage plan for any development (grading, road construction, and structures) to be submitted prior to building issuance in compliance with §07-17-33(1)C. Applicable regulations and standards of the stated code shall be determined by the County Engineer, and the plan shall be reviewed and approved by the County Engineer. Any review fees

shall be paid by the applicant prior to building permit issuance. A final engineered grading and drainage shall be submitted prior to the certificate of occupancy.

3. The applicant shall comply with applicable Idaho Department of Transportation (ITD) requirements prior to operations (**Exhibit E2**).
 - a. An approved approach permit shall be obtained prior to commencement of the use for the proposed access, as evidenced by the applicant providing Development Services with an approved Idaho Department of Transportation (ITD) document indicating the completion of improvements.
4. All exterior lighting, if installed, shall be downward-facing and directed away from surrounding properties. Compliance shall be demonstrated in the building plans submitted as part of the building permit submittal via an exterior lighting plan. Review and approval by DSD shall be completed before building permit issuance.
5. The applicant shall not impede, disrupt, or otherwise disturb the existing irrigation structures on and adjacent to the subject property and easement without written approval from the irrigation district with jurisdiction.
6. Signage shall meet CCCO §07-10-13 requirements and shall not exceed 32 sq. feet and 10 feet in height unless an additional sign permit is applied for and approved by the Director. If it exceeds 6 ft in height, a building permit is required.
7. The proposed development shall be in general conformance with the applicant's site plan and letter of intent (**Exhibits B2, B2.1, and B3**).
 - a. Employees' vehicles shall be parked on-site and not on a public or private road. Business vehicles shall be operable and parked on site, not on a public or private road.
 - b. The proposed retail sales shall stay as an accessory use to the slaughterhouse and shall not exceed 400 sq. ft in size.
 - c. The applicant must have no less than 10 parking spaces on-site in accordance with CCCO Section 07-13-03.
 - d. The hours of operation shall be Monday through Saturday, 7 am – 5 pm (**Exhibit B4**).
8. This conditional use permit must follow land use time limitation as stated in CCCO 07-07-23: "When a conditional use permit is granted, the land use or construction of its facility proposed in the application must have commenced within three (3) years of the date of the final decision by the presiding party or a court of appropriate jurisdiction. The improvements for the approved use must be completed within five (5) years of the same date.
9. A dust mitigation plan shall be provided prior to commencement of use to the Development Services Department. Dust shall be controlled in accordance with applicable federal, state, and county laws, ordinances, rules, and regulations pertaining to operations and shall be consistent with Idaho Department of Environmental Quality (DEQ) requirements.
 - a. The applicant shall pave the parking area (**Exhibit B2.2**).
10. The applicant shall meet all applicable Southwest District Health (SWDH) requirements for the proposed use. Evidence shall be a letter of review and approval from SWDH, provided prior to commencement of use (**Exhibit E8.1**).
 - a. The applicant shall obtain the required food permits prior to beginning operations unless waived (**Exhibit E9.1**).

11. The applicant shall comply with all fire district requirements per State adopted IFC and as evidenced by review and approval documentation from Parma Fire District prior to commencement of use.
12. The applicant shall retain stormwater drainage onsite.
13. The applicant shall obtain commercial water rights for the proposed use through the Idaho Department of Water Rights (IDWR) if the proposed use exceeds 2,500 gallons per day (**Exhibit E4**).
14. The applicant shall meet all applicable U.S. Department of Agriculture (USDA) requirements for the proposed use. Evidence shall be a letter of review and approval from USDA, provided prior to commencement of use (**Exhibit E9.2**).
15. Waste System Setbacks:
 - a. The animal waste system shall not be located closer than five hundred feet (500') from an existing residence belonging to someone other than the applicant, or be located and/or operated closer than one hundred feet (100') from the property lines, unless the other owner gives written consent to a shorter distance.
 - b. No animal waste system shall be located closer than one hundred feet (100') from a domestic or irrigation well.
 - c. No animal waste system shall be located closer than one hundred feet (100') from a public right of way.
16. The conditional use for the slaughterhouse shall be limited to Lucas Hansen and family. Should ownership of parcel R39357012 change from Lucas Hansen or an immediate family member, the conditional use permit for a slaughterhouse shall terminate.

ALTERNATE CONDITION:

16. The conditional use for the slaughterhouse shall be limited to Lucas Hansen and family. Should ownership of parcel R39357012 change from Lucas Hansen or an immediate family member, the new property owner shall provide Development Services Department with notarized consent to the slaughterhouse conditions.

DECISION OPTIONS

- **Approval of the Application:** “I move to approve CU2025-0031, Hansen, finding the application **does** meet the criteria for approval under Article 07-07-05 of Canyon County Zoning Ordinance, **with the conditions listed in the staff report, finding that:** [*Cite reasons for approval & Insert any additional conditions of approval*].
- **Denial of the Application:** “I move to deny CU2025-0031, Hansen, finding the application **does not** meet the criteria for approval under Article 07-07-05 of Canyon County Zoning Ordinance, **finding that** [*cite findings for denial based on the express standards outlined in the criteria & the actions, if any, the applicant could take to obtain approval (ref.ID.67-6519(5))*].
- **Table the Application:** “I move to continue CU2025-0031, Hansen to a [*date certain or uncertain*]

EXHIBITS:

A. Draft FCOS

B. Application Packet & Supporting Materials

1. Master Application
2. Letter of Intent
 - 2.1. Email Correspondence; February 4, 2026
 - 2.2. Email Correspondence; April 6, 2026
 - 2.3. Phone Conversation; April 29, 2026
3. Site Plan
4. Land Use Worksheet
5. Neighborhood Meeting
6. Agency Acknowledgement
7. Access Location
8. Preliminary Site Plan; Received: May 11, 2026

C. Supplemental Documents

1. Parcel Information Report
2. Case Maps/Reports
 - 2.1. Aerial
 - 2.2. Small Air Photo 1 Mile
 - 2.3. FEMA Small Air Photo
 - 2.4. Small Vicinity Map
 - 2.5. Zoning & Classification Map
 - 2.6. Case Map & Summary
 - 2.7. Subdivision Map & Report
 - 2.8. Dairy, Feedlot, & Gravel Pit Map
 - 2.9. Lot Classification Map
 - 2.10. Soil & Prime Farmland Maps & Report
 - 2.11. Contour Map
 - 2.12. Nitrate Priority & Wells Map
 - 2.13. TAZ Household & Job Maps
 - 2.14. Slope Percent Map
 - 2.15. Future Land Use Map
 - 2.16. Notification Map
 - 2.17. Payette Notification Map
3. Payette County Future Land Use Map
4. Payette County Current Zoning Map

D. Site Visit Photos: March 25, 2026

E. Agency Comments Received by: May 11, 2026

1. DEQ; Received: December 1, 2025
2. ITD – Access; Received: December 4, 2025
 - 2.1. ITD – Traffic; Received: April 7, 2026
 - 2.2. ITD – New Access; Received: April 28, 2026
3. Idaho State Department of Agriculture; Received: April 7, 2026
4. Idaho Department of Water Rights; Received: April 7, 2026
5. Farmers Cooperative Ditch Company; Received: April 8, 2026
6. CC GIS Department; Received: April 16, 2026
7. CC Building Department; Received: April 21, 2026
8. Southwest District Health – Septic; Received: April 22, 2026
 - 8.1. Pre-Development Notes
 - 8.2. Preliminary Septic Permit
 - 8.3. Blood Waste; Received: April 29, 2026

9. Southwest District Health – Food; Received: April 29, 2026
 - 9.1. Idaho’s Licensing Guidance Table – Food Processing & Storage
 - 9.2. USDA Information – Jurisdiction and Exemptions
 10. CC Paramedics/EMT; Received: May 1, 2026
 11. Parma Fire District, Received: May 4, 2026
- F. Public Comments Received by: May 11, 2026**
1. Growing Together – In Favor; Received: April 27, 2026
 2. Mike & Charlie Sety – In Opposition; Received: May 8, 2026
 3. Jennifer McClain – In Opposition; Received: May 11, 2026
 4. Richard & Sheila Hartshorn – In Opposition; Received: May 11, 2026
 5. Kevin Olinger – In Opposition; Received: May 11, 2026
 6. Petition w/ 5 Signatures – In Opposition; Received: May 11, 2026

EXHIBIT A

Draft FCOs

Planning & Zoning Commission

Case #: CU2025-0031

Hearing Date: May 21, 2026



PLANNING AND ZONING COMMISSION
FINDINGS OF FACT, CONCLUSION OF LAW AND ORDER

In the matter of the application of:

Hansen – CU2025-0031

The Canyon County Planning and Zoning Commission considers the following:

Case No. CU2025-0031: The applicant, Lucas Hansen, is requesting a Conditional Use Permit for a Slaughterhouse on approximately 11.30 acres in an “A” (Agricultural) zone. The request is for a custom slaughterhouse in which the applicant will accept animals from customers for processing. The request includes retail sales as an accessory use to the slaughterhouse. Proposed hours of operation for the slaughterhouse and retail sales are Monday – Saturday, 7 am to 5 pm. The subject property is located at 0 Hwy 95, Parma, also referenced as Parcel R39357012, a portion of the NE quarter of Section 20, T6N, R5W, BM, Canyon County, Idaho.

Summary of the Record

1. The record is comprised of the following:

- A. The record includes all testimony, the staff report, exhibits, and documents in Case File CU2025-0031.
 - 1. All exhibits are located in the case staff report dated May 21, 2026.

Applicable Law

- 1. The following laws and ordinances apply to this decision: Canyon County Code of Ordinances (CCCO) §01-17 (Land Use/Land Division Hearing Procedures), CCCO §07-05 (Notice, Hearing and Appeal Procedures), CCCO §07-07 (Conditional Use Permits), CCCO §07-02-03 (Definitions), CCCO §07-10-27 (Land Use Regulations (Matrix)), CCCO §07-14 (Use Standards), and Idaho Code §67-6512 (Special Use Permits, Conditions, and Procedures).
 - a. Notice of the public hearing was provided pursuant to CCCO §07-05-01, Idaho Code §67-6509 and 67-6512.
 - b. A special use permit may be granted to an applicant if the proposed use is conditionally permitted by the terms of the ordinance, subject to conditions pursuant to specific provisions of the ordinance, subject to the ability of political subdivisions, including school districts, to provide services for the proposed use, and when it is not in conflict with the plan. Idaho Code §67-6512.
 - c. Every use which requires the granting of a conditional use permit is declared to possess characteristics which require review and appraisal by the commission to determine whether or not the use would cause any damage, hazard, nuisance or other detriment to persons or property in the vicinity. *See* CCCO §07-07-01.
 - d. Upon the granting of a special use permit, conditions may be attached to a special use permit including, but not limited to, those: (1) Minimizing adverse impact on other development; (2) Controlling the sequence and timing of development; (3) Controlling the duration of development; (4) Assuring that development is maintained properly; (5) Designating the exact location and nature of development;(6) Requiring the provision for on-site or off-site public facilities or services; (7) Requiring more restrictive standards than those generally required in an ordinance; (8) Requiring mitigation of effects of the proposed development upon service delivery by any political subdivision, including school

districts, providing services within the planning jurisdiction. *See* Idaho Code §67-6512, CCCO §07-07-17, and 07-07-19.

2. The commission shall have those powers and perform those duties assigned by the board that are provided for in the local land use planning act, Idaho Code, title 67, chapter 65, and county ordinances. CCCO §07-03-01, 07-07-01.
3. There are no mandates in the Local Planning Act as to when conditional permits may or may not be granted, aside from non-compliance with the community master plan. I.C. § 67-6512. Chambers v. Kootenai Cnty. Bd. of Comm'rs, 125 Idaho 115, 117, 867 P.2d 989, 991 (1994).
4. The burden of persuasion is upon the applicant to prove that all criteria are satisfied. CCCO §07-05-03.
5. Idaho Code §67-6535(2) requires the following: The approval or denial of any application required or authorized pursuant to this chapter shall be in writing and accompanied by a reasoned statement that explains the criteria and standards considered relevant, states the relevant contested facts relied upon, and explains the rationale for the decision based on the applicable provisions of the comprehensive plan, relevant ordinance and statutory provisions, pertinent constitutional principles and factual information contained in the record.
6. The County's hearing procedures adopted per Idaho Code §67-6534 require that final decisions be in the form of written findings, conclusions, and orders. CCCO 07-05-03(1)(I).

The application, CU2025-0031, was presented at a public hearing before the Canyon County Planning and Zoning Commission on May 21, 2026. Having considered all the written and documentary evidence, the record, the staff report, oral testimony, and other evidence provided, including the conditions of approval and project plans, the Canyon County Planning and Zoning Commission decide as follows:

Table 1. Conditional Use Permit Standards of Evaluation Analysis

Standards of Evaluation – CCCO §07-07-05: The presiding party shall consider each conditional use permit application by finding adequate evidence to answer the following questions in its FCOs:		
County Ordinance and Review		
Criteria Met?	Code Section	Criteria
Yes	1	Is the proposed use permitted in the zone by conditional use permit?
Analysis		The proposed use for a slaughterhouse is permitted in the zone by a conditional use permit, pursuant to CCCO §07-10-27. The applicant submitted a conditional use permit for a slaughterhouse on November 10, 2025. <i>See Staff Report Exhibit A for the application and submitted materials.</i> CCCO §07-02-03 defines a slaughterhouse as “A facility where animals are killed and may be processed into meat products.” See project description analysis contained in Section 07-07-05(2) detailing the nature of the request.
Criteria Met?	2	What is the nature of the request?
Yes		
Analysis		The property owner, Lucas Hansen, requests a conditional use permit to establish a slaughterhouse on an approximately 11.30-acre parcel in the “A” (Agricultural) zone, designated as parcel R39357012. <u>Use:</u> The nature of the request consists of using the subject property to conduct the applicant's slaughterhouse business. The applicant anticipates slaughtering approximately 10 animals per week; the animals will be mostly beef and pigs. The proposed building is 60 feet by 100 feet. Located behind the proposed building is a pasture and a holding pen. The facility will include a restroom, a breakroom, and a retail store selling the processed meat as an accessory to the slaughterhouse (Staff Report Exhibits B2, B2.1, B2.2, and B3). <u>Number of Employees:</u> The applicant is proposing to have a maximum of eight (8) employees. (Staff Report Exhibit B4).

	• <u>Hours of Operation:</u> The hours of operation proposed are Monday through Saturday from 7 am to 5 pm (Staff Report Exhibit B4). • <u>Parking:</u> According to email correspondence and the land use matrix, the applicant is proposing five to six (5 to 6) paved parking spaces and a loading and unloading area in front of the building (Staff Report Exhibits B2.2 and B4). Staff is recommending a condition of approval to have no less than 10 parking spaces to accommodate employees and customers in accordance with CCCO Section 07-13-03. <i>See the conditions of approval numbers 7 and 9a.</i> • <u>Restrooms:</u> The applicant is proposing to have one (1) restroom on-site for customers and employees (Staff Report Exhibit B2.2). <i>See condition number 10.</i> • <u>Waste Disposal:</u> The applicant will contract with the business “Darling”, which provides a container for the meat by-products (including bones). “Darling” will pick up the animal by-product twice a week to use for animal food and other products (Staff Report Exhibits B2.1, B2.2, and B2.3). The applicant will recycle the manure into his pasture, which will continue to be used for the property owner's livestock (Staff Report Exhibit B2.3). The preliminary septic permit for the slaughterhouse that was issued and approved by Southwest District Health and the Department of Environmental Quality accounted for the blood waste (Staff Report Exhibit E8.3). • <u>Traffic:</u> The applicant anticipates approximately 20 customer vehicles a week (Staff Report Exhibit B2.2). • <u>Retail:</u> The proposal includes a retail space of approximately 100 sq ft to sell meat from the slaughter (Staff Report Exhibit B2.2). As conditioned, the retail space shall not expand greater than 400 sq ft. <i>See condition number 7b.</i> Staff spoke to the Food Department within Southwest District Health on April 28, 2026. The applicant is required to submit a Plan Review Application. The results from the Plan Review Application will determine the regulation requirements through Southwest District Health and the U.S. Department of Agriculture. Southwest District Health provided additional resources on April 29, 2026 (Staff Report Exhibit E9). Idaho’s Licensing Guidance Table for Food Processing and Storage states that the Health District will license and inspect for the first year of operation, with some exceptions. After the first year of operation, the facility may be referred to the FDA for jurisdiction. It also specifies that custom meat processing is the USDA’s jurisdiction, except for any retail sales, which are licensed by the health department. USDA inspection does not extend to retail sales of meat (Staff Report Exhibit E9.1). The USDA Information explained the jurisdiction and exceptions in regard to a slaughterhouse (Staff Report Exhibit E9.2). The applicant will be required to obtain the required food permits and meet all applicable requirements of the U.S. Department of Agriculture (USDA) prior to beginning operations. <i>See condition numbers 10a and 14.</i>	
Criteria Met? Yes	3	Is the proposed use consistent with the comprehensive plan?
Analysis	The proposed use is consistent with the Comprehensive Plan. The Future Land Use Map in the 2030 Canyon County Comprehensive Plan designates the subject parcel and the surrounding area as “Agriculture” with an “Intensive Agriculture Overlay” (Staff Report Exhibit C2.5). A slaughterhouse would be compatible with the uses outlined in the description for what the intensive agriculture overlay is intended to protect. • <i>2030 Canyon County Comprehensive Plan describes the intensive agriculture overlay as “This overlay is applied to protect working lands and operations. These areas may have higher quality soils, water availability, and relatively flat topography. Uses may include seed production, crops, orchards, vineyards, concentrated animal feeding operations, grazing, and other agriculturally-</i>	

based uses. This designation aims to protect agriculture operations from incompatible uses and reduce the conflicts concerning noise, dust, smells, and safety.”

Approximately 2.50 miles west of the subject property, there is a future land use designation of “Commercial” (**Staff Report Exhibit C2.15**).

Payette County is east of the subject property on the other side of Hwy 95. Payette County’s Future Land Use designates this area primarily for “Agricultural Preservation” with some “Industrial” and “Agriculture Mixed” (**Staff Report Exhibit C3**).

As conditioned, the proposed use is aligned with the following goals and policies of the 2030 Comprehensive Plan:

- **Property Rights Goals:**

- G1.01.00: *“Protect the integrity of individual property rights while safeguarding public health, safety, and welfare.”*
- G1.02.00: *“Acknowledge the responsibilities of each property owner as a steward of the land, use their property wisely, maintain it in good condition, and preserve it for future generations without becoming a public nuisance.”*

Canyon County values the applicants’ and surrounding property owners’ private property rights and may support the applicants’ project and the surrounding property owners’ rights by adding mitigating conditions to the proposed conditional use permit (CCCO Section 07-07-17). *See the conditions of approval.*

- **Economic Development Goals and Policies:**

- G3.01.00: *“Promote a healthy and sustainable regional economy by retaining, expanding, and recruiting businesses to favorable locations.”*
- P3.01.02: *“Support suitable sites for economic growth and expansion compatible with the surrounding area.”*
- G3.04.00: *“Increase agricultural-based and supportive businesses.”*
- G3.05.00: *“Support a diverse economy in Canyon County and recognize that residential, commercial, and industrial uses are necessary components of overall economic stability.”*

Canyon County supports retaining, expanding, and recruiting businesses and economic growth and expansion, but this must be done in a way that is compatible with the surrounding area, which may include adding mitigation conditions to this conditional use permit that address the community’s concerns (noise, traffic, dust, etc.). *See the conditions of approval.*

- **Land Use Goals and Policies:**

- P4.01.01: *“Maintain a balance between residential growth and agriculture that protects the rural character.”*
- P4.01.02: *“Planning, zoning, and land-use decisions should balance the community’s interests and protect private property rights.”*
- P4.02.01: *“Consider site capability and characteristics when determining the appropriate locations and intensities of various land uses.”*
- G4.05.00: *“Support a diversity of agricultural uses to sustain the agricultural and agriculturally related economy.”*

Canyon County supports growth and development as long as it is compatible with the surrounding area and appropriate conditions are added to mitigate adverse impacts that affect other land uses and the surrounding community. *See the conditions of approval.*

- **Agriculture Goals and Policies:**

	○ G12.01.00: “Protect agricultural lands for long-term agricultural production from encroachment of incompatible uses.” ○ P12.01.04: “Prioritize the protection of agriculture and farmlands in Canyon County as an essential part of the County’s economy, identity, and sense of place.” ○ G12.02.00: “Support farmers and enhance local farmland.” Canyon County supports preserving agricultural lands, farming activities, and farming-related businesses as long as it is compatible with the surrounding area and appropriate conditions are added to mitigate adverse impacts that affect other land uses and the surrounding community. <i>See the conditions of approval.</i>																						
Criteria Met?	4	Will the proposed use be injurious to other property in the immediate vicinity and/or negatively change the essential character of the area?																					
Yes																							
Analysis	As conditioned, the proposed use will not be injurious to other property in the immediate vicinity and will not negatively change the essential character of the area.																						
	Summary: The surrounding land uses within a one-mile radius indicate that the land use in the area primarily is agricultural (Staff Report Exhibits C2.5, C2.7, C2.8, and C4). Although there are some residential properties in the area, the majority have agricultural operations. There are agricultural operations adjacent to the subject property on all sides. A slaughterhouse is allowed in an agricultural zone with a conditional use permit. As conditioned, the proposed use is not anticipated to be injurious to other property within the immediate vicinity, nor negatively change the essential character of the area.																						
	Adjacent Existing Conditions: <table><tr><th>Direction</th><th>Existing Use</th><th>Primary Zone</th><th>Other Zone</th></tr><tr><td>N</td><td>Agricultural Operation</td><td>“A”</td><td></td></tr><tr><td>S</td><td>Agricultural Operation</td><td>“A”</td><td>“M1”, “C2”, “RR”, and “R1”</td></tr><tr><td>E</td><td>Payette County</td><td>Agriculture</td><td>Industrial</td></tr><tr><td>W</td><td>Agricultural Operation and Applicant's Primary Residence</td><td>“A”</td><td>“RR”</td></tr></table> “A” (Agricultural), “R-R” (Rural Residential), “R-1” (Single-Family Residential), “C-1” (Neighborhood Commercial), “C-2” (Service Commercial), “M-1” (Light Industrial), “CR” (Conditional Rezone)			Direction	Existing Use	Primary Zone	Other Zone	N	Agricultural Operation	“A”		S	Agricultural Operation	“A”	“M1”, “C2”, “RR”, and “R1”	E	Payette County	Agriculture	Industrial	W	Agricultural Operation and Applicant's Primary Residence	“A”	“RR”
	Direction	Existing Use	Primary Zone	Other Zone																			
	N	Agricultural Operation	“A”																				
S	Agricultural Operation	“A”	“M1”, “C2”, “RR”, and “R1”																				
E	Payette County	Agriculture	Industrial																				
W	Agricultural Operation and Applicant's Primary Residence	“A”	“RR”																				
Surrounding Land Use Cases: There have been four (4) platted subdivisions approved (Staff Report Exhibit C2.7) in a 1-mile radius from the subject property. All the subdivisions were platted in the early 1900’s. There are no other approved developments in the area.																							
Character of the Area: The area is characterized as agricultural. The subject property is adjacent to agricultural operations on all sides. Within 1,000 feet of the subject property, there are 18 properties within Canyon County and Payette County, all located on agriculturally zoned parcels. Within a 2-mile radius of the subject property, there are two (2) feedlots and one (1) dairy (Staff Report Exhibit C2.8). The soil classification on the subject property is primarily classified as moderately suited soil (class 4) and least suited soil (class 6) (Staff Report Exhibit C2.10). The proposal utilizes an agriculturally zoned property that doesn’t have the best-suited soils to support livestock production. Potential Impacts: The slaughterhouse may impact the surrounding area due to the increase in waste, dust, traffic, odor/smell, and lighting related to the use. Staff has proposed conditions to aid in mitigating these potential effects.																							

	The increase in waste has the potential to impact the surrounding area. The applicant is proposing to contract with a company that will pick up the animal byproduct twice a week to use for animal feed (Staff Report Exhibits B2.1 and B2.2). The applicant must meet the waste disposal requirements of the Department of Environmental Quality (DEQ). <i>See the conditions of approval numbers 1a, 1b, and 1c.</i> The proposed use may increase the dust levels in the immediate vicinity. Dust shall be controlled in accordance with applicable federal, state, and county laws, ordinances, rules, and regulations pertaining to operations and shall be consistent with Idaho Department of Environmental Quality (DEQ) requirements. To mitigate the potential for dust, the applicant shall submit a dust mitigation plan for staff's review and approval prior to commencement. The applicant must also pave the parking spaces. <i>See the conditions of approval numbers 9 and 9a.</i> The proposed use may cause an odor in the immediate vicinity. Canyon County doesn't have any specific code or regulations regarding odors/smells. However, Canyon County's CAFO regulations has further setbacks for animal waste systems if near a residence (CCCO §08-01-12(1)C). Although the request is not for a CAFO, staff is recommending the same setback requirements to mitigate the odor/smell, "The animal waste system shall not be located closer than five hundred feet (500') from an existing residence belonging to someone other than the applicant, or be located and/or operated closer than one hundred feet (100') from the property lines, unless the owner gives written consent to a shorter distance." It appears that the applicant is already meeting this setback requirement with no existing residence located within 500 feet of the proposed use. <i>See condition number 15.</i> As conditioned, all exterior lighting, if installed, shall be downward-facing and directed away from surrounding properties. Compliance shall be demonstrated in the building plans submitted as part of the building permit submittal. Review and approval by DSD shall be completed before building permit issuance. <i>See the condition of approval number 4.</i> See CCCO §07-07-05(7) for potential traffic impact analysis.	
Criteria Met?	5	Will adequate water, sewer, irrigation, drainage and stormwater drainage facilities, and utility systems be provided to accommodate the use?
Yes		
Analysis	The project will have adequate water, sewer, irrigation, drainage, and stormwater drainage facilities, and utility systems to accommodate the proposed use based on the analysis contained herein. Water: The property appears to have adequate water via an individual well. There are no additional wells proposed to serve the proposed slaughterhouse (Staff Report Exhibit B4). Idaho Department of Water Rights (IDWR) commented on April 7, 2026, stating that the proposed use would be able to be supplied by the existing domestic well as long as water does not exceed 2,500 gallons per day. If the use exceeds the maximum amount allowed, the applicant will need to obtain a commercial water right. The area is open for new water rights, and after conducting a preliminary check, Idaho Department of Water Rights (IDWR) does not see any areas of concern (Staff Report Exhibit E4). The existing water uses are anticipated to provide adequate water for the proposed use. <i>See the condition of approval number 13.</i> Sewer: The applicant is proposing to have one restroom on-site for customer and employee use (Staff Report Exhibit B2.2). Comment from Southwest District Health on April 22, 2026, advised that a preliminary subsurface sewage disposal permit has been issued and is consistent with the total wastewater design flow specified in the approved letter of intended use (Staff Report Exhibit E8). The pre-development notes specified that the letter of intended use was submitted and approved by Southwest District Health and Idaho Department of Environmental Quality (DEQ). It was also identified that the originally proposed drain field location encroaches into an area subject to vehicle traffic, which may result in soil compaction and compromised system performance. New test holes will be required in an alternate location to evaluate site suitability for a revised drain field area that avoids vehicle traffic impacts (Staff Report Exhibit E8.1). The approved preliminary septic permit can be seen in Staff Report Exhibit E8.2. <i>See the condition of approval number 10.</i>	

	Pre-Development Notes from Southwest District Health advises that the proposed drain field area must maintain a minimum setback of at least 50 feet from the canal (Staff Report Exhibit E8.1). Waste Disposal: The applicant will contract with the business “Darling”, which provides a container for the meat by-products (including bones). “Darling” will pick up the animal by-product twice a week to use for animal food and other products (Staff Report Exhibits B2.1, B2.2, and B2.3). The applicant will recycle the manure into his pasture, which will continue to be used for the property owner's livestock (Staff Report Exhibit B2.3). The preliminary septic permit for the slaughterhouse that was issued and approved by Southwest District Health and the Department of Environmental Quality accounted for the blood waste (Staff Report Exhibit E8.3). Irrigation: Agency notice was sent out to Farmers Cooperative Ditch Company and Black Canyon Irrigation District on November 14, 2025, and April 16, 2026. A comment letter received from Farmers Cooperative Ditch Company on April 8, 2026, advised that the proposed use should not impact the water quality or surface runoff, and requests that there are safeguards in place for animal waste to not run into the canal (Staff Report Exhibit E5). No comments were received from Black Canyon Irrigation District. <i>Condition number 5</i> ensures the applicant shall not impede, disrupt, or disturb the existing irrigation structure without approval from the irrigation district. <i>See the conditions of approval numbers 1a, 1b, and 1c</i> to manage the concern of animal waste running into the canal. Stormwater drainage facilities: As conditioned, stormwater will be retained onsite. <i>See the condition of approval number 12.</i> Utility Systems: Utility agencies, including Idaho Power, Intermountain Gas, CenturyLink, and Ziply, were notified of the application on November 14, 2025, and April 16, 2026. No agency comments were provided by those services at the time the staff report was written. It is anticipated that the applicant will be able to work with utility providers to gain any additional utilities needed.	
Criteria Met?	6	Does legal access to the subject property for the development exist or will it exist at the time of development?
Yes		
Analysis	The subject property will have legal access at the time of the development. Access to the facility is proposed to utilize Hwy 95 (Staff Report Exhibit B7). The subject property has an old farm field approach. The approach will not meet the current standards of Idaho Transportation Department. Therefore, a new access point will be required (Staff Report Exhibit E2.2). According to a comment letter received from the Idaho Transportation Department, an approach permit application is required and access is required to be constructed to meet the current specs of a commercial two-way approach (Staff Report Exhibit E2). <i>See condition number 3.</i>	
Criteria Met?	7	Will there be undue interference with existing or future traffic patterns?
Yes		
Analysis	Undue interference with the existing or future traffic patterns is not anticipated. Any potential impact will be reviewed by Idaho Department of Transportation (ITD). It is anticipated that there will be a maximum of eight (8) employees and approximately 20 vehicles a week (Staff Report Exhibits B2.2 and B4). The subject property takes access from Hwy 95, which is serviced by the Idaho Transportation Department (ITD). ITD’s comment received on April 6, 2026, states that the proposal is for a relatively small operation and does not expect to have any traffic concerns related to the proposal. ITD’s trip generation estimates approximately 16 vehicles during AM peak hours and 13 vehicles during PM peak hours (Staff Report Exhibit E2.1). <i>See condition number 3.</i> Based on the traffic information from ITD, the proposed use is not anticipated to cause any undue impact to the existing or future traffic patterns.	

Criteria Met?		Will essential services be provided to accommodate the use including, but not limited to, school facilities, police and fire protection, emergency medical services, irrigation facilities, and will the services be negatively impacted by such use or require additional public funding in order to meet the needs created by the requested use?
Yes	8	
Analysis		Essential services will be provided to accommodate the use, including, but not limited to, school facilities, police and fire protection, emergency medical services, and irrigation facilities. The services will not be negatively impacted by such use or require additional public funding in order to meet the needs created by the requested use. School Facilities: Parcel R39357012 is serviced by the Parma School District. It is not anticipated that any impact or accommodations will be needed for the proposed use. Agency comments were sent out on November 14, 2025, and April 16, 2026. No comments were received by the school district. Police and Fire Protection: Parcel R39357012 is under the jurisdiction of the Parma Fire District. Parma Fire District is required to provide services to the parcel. As conditioned, the applicant shall comply with all Fire District requirements per State adopted IFC, and as evidenced by review and approval documentation from the applicable fire district prior to issuance of a certificate of occupancy and commencement of activities on the site. All development shall comply with the 2018 International Fire Code and codes set forth by Canyon County. <i>See condition number 11.</i> Agency notice was sent on November 14, 2025, and April 16, 2026. Parma Fire District provided comment on May 4, 2026, advising that the response time to the subject property is approximately 5 minutes (Staff Report Exhibit E11). No comment was received from the Canyon County Sheriff's Department. Emergency Medical Services: Emergency Medical Services are provided to the property. Canyon County Paramedics/EMT and Canyon County's Emergency Management were notified of the application on November 14, 2025, and April 16, 2026. Canyon County Paramedics/EMT provided their response times to the subject property on May 1, 2026. The response times vary from 25.02 minutes, 27.10 minutes, and 28.30 minutes. It was advised that the Parma Fire District would have a faster response time to the subject property (Staff Report Exhibit E10). No comment was received from Canyon County's Emergency Management. Overall, the use is not anticipated to be significant enough to cause a negative impact or require additional public funding. Irrigation Facilities: Agency notice was sent out to Farmers Cooperative Ditch Company and Black Canyon Irrigation District on November 14, 2025, and April 16, 2026. A comment letter received from Farmers Cooperative Ditch Company on April 8, 2026, advised that the proposed use should not impact the water quality or surface runoff, and requests that there are safeguards in place for animal waste to not run into the canal (Staff Report Exhibit E5). No comments were received from Black Canyon Irrigation District. <i>Condition number 5</i> ensures the applicant shall not impede, disrupt, or disturb the existing irrigation structure without approval from the irrigation district. <i>See the conditions of approval numbers 1a, 1b, and 1c</i> to manage the concern of animal waste running into the canal.

Order

Based upon the Findings of Fact, Conclusions of Law and Order contained herein, the Planning and Zoning Commission **approves** Case # CU2025-0031, a conditional use permit for a slaughterhouse with retail sales as an accessory use, subject to the following conditions as enumerated:

Conditions of Approval

1. The development shall comply with all applicable federal, state, and county laws, ordinances, rules, and regulations that pertain to the subject property and the proposed use.
 - a. Water (including surface, groundwater, and stormwater) shall be discharged in accordance with state, federal, and local standards and/or regulations.
 - b. The operator shall dispose of waste in a manner that does not contribute to potential environmental and water contamination in and around the subject property.
 - c. The applicant shall coordinate with the Department of Environmental Quality (DEQ) to manage on-site waste products and disposal. Evidence shall be a letter of review and approval from DEQ, provided prior to commencement of use (**Staff Report Exhibit E1**).
 - d. The applicant shall meet Canyon County's GIS Department requirements prior to beginning operations (**Staff Report Exhibit E6**).
2. The applicant shall obtain a commercial building permit for the slaughterhouse prior to commencement of use.
 - a. The applicant shall appropriately permit the agriculture (AG) building within **180 days of the approval of the Conditional Use Permit (Staff Report Exhibit E7)**.
 - b. Development on slopes 15% or greater, as shown in the USGS Map (**Staff Report Exhibit C2.14**), requires a preliminary engineered grading and drainage plan for any development (grading, road construction, and structures) to be submitted prior to building issuance in compliance with §07-17-33(1)C. Applicable regulations and standards of the stated code shall be determined by the County Engineer, and the plan shall be reviewed and approved by the County Engineer. Any review fees shall be paid by the applicant prior to building permit issuance. A final engineered grading and drainage shall be submitted prior to the certificate of occupancy.
3. The applicant shall comply with applicable Idaho Department of Transportation (ITD) requirements prior to operations (**Staff Report Exhibit E2**).
 - a. An approved approach permit shall be obtained prior to commencement of the use for the proposed access, as evidenced by the applicant providing Development Services with an approved Idaho Department of Transportation (ITD) document indicating the completion of improvements.
4. All exterior lighting, if installed, shall be downward-facing and directed away from surrounding properties. Compliance shall be demonstrated in the building plans submitted as part of the building permit submittal via an exterior lighting plan. Review and approval by DSD shall be completed before building permit issuance.
5. The applicant shall not impede, disrupt, or otherwise disturb the existing irrigation structures on and adjacent to the subject property and easement without written approval from the irrigation district with jurisdiction.
6. Signage shall meet CCCO §07-10-13 requirements and shall not exceed 32 sq. feet and 10 feet in height unless an additional sign permit is applied for and approved by the Director. If it exceeds 6 ft in height, a building permit is required.
7. The proposed development shall be in general conformance with the applicant's site plan and letter of intent (**Staff Report Exhibits B2, B2.1, and B3**).
 - a. Employees' vehicles shall be parked on-site and not on a public or private road. Business vehicles shall be operable and parked on site, not on a public or private road.
 - b. The proposed retail sales shall stay as an accessory use to the slaughterhouse and shall not exceed 400 sq. ft in size.
 - c. The applicant must have no less than 10 parking spaces on-site in accordance with CCCO Section 07-13-03.

- d. The hours of operation shall be Monday through Saturday, 7 am – 5 pm (**Exhibit B4**).
- 8. This conditional use permit must follow land use time limitation as stated in CCCO 07-07-23: “When a conditional use permit is granted, the land use or construction of its facility proposed in the application must have commenced within three (3) years of the date of the final decision by the presiding party or a court of appropriate jurisdiction. The improvements for the approved use must be completed within five (5) years of the same date.
- 9. A dust mitigation plan shall be provided prior to commencement of use to the Development Services Department. Dust shall be controlled in accordance with applicable federal, state, and county laws, ordinances, rules, and regulations pertaining to operations and shall be consistent with Idaho Department of Environmental Quality (DEQ) requirements.
 - a. The applicant shall pave the parking area (**Staff Report Exhibit B2.2**).
- 10. The applicant shall meet all applicable Southwest District Health (SWDH) requirements for the proposed use. Evidence shall be a letter of review and approval from SWDH, provided prior to commencement of use (**Staff Report Exhibit E8.1**).
 - a. The applicant shall obtain the required food permits prior to beginning operations unless waived (**Staff Report Exhibit E9.1**).
- 11. The applicant shall comply with all fire district requirements per State adopted IFC and as evidenced by review and approval documentation from Parma Fire District prior to commencement of use.
- 12. The applicant shall retain stormwater drainage onsite.
- 13. The applicant shall obtain water rights for the proposed use through the Idaho Department of Water Rights (IDWR) if the proposed use exceeds 2,500 gallons per day (**Staff Report Exhibit E4**).
- 14. The applicant shall meet all applicable U.S. Department of Agriculture (USDA) requirements for the proposed use. Evidence shall be a letter of review and approval from USDA, provided prior to commencement of use (**Staff Report Exhibit E9.2**).
- 15. Waste System Setbacks:
 - a. The animal waste system shall not be located closer than five hundred feet (500') from an existing residence belonging to someone other than the applicant, or be located and/or operated closer than one hundred feet (100') from the property lines, unless the other owner gives written consent to a shorter distance.
 - b. No animal waste system shall be located closer than one hundred feet (100') from a domestic or irrigation well.
 - c. No animal waste system shall be located closer than one hundred feet (100') from a public right of way.
- 16. The conditional use for the slaughterhouse shall be limited to Lucas Hansen and family. Should ownership of parcel R39357012 change from Lucas Hansen or an immediate family member, the conditional use permit for a slaughterhouse shall terminate.

DATED this _____ day of _____, 2026.

**PLANNING AND ZONING COMMISSION
CANYON COUNTY, IDAHO**

Robert Sturgill, Chairman

State of Idaho)

SS

County of Canyon County)

On this _____ day of _____, in the year 2026, before me _____, a notary public, personally appeared _____, personally known to me to be the person whose name is subscribed to the within instrument, and acknowledged to me that he (she) executed the same.

Notary: _____

My Commission Expires: _____

EXHIBIT B

Application Packet & Supporting Materials

Planning & Zoning Commission

Case #: CU2025-0031

Hearing Date: May 21, 2026

**Exhibit 3B1:**

CONDITIONAL USE PERMIT PUBLIC HEARING - APPLICATION

PROPERTY OWNER	OWNER NAME: <u>Lucas Hansen</u>	
	MAILING ADDRESS: <u>32501 Hwy 95 Parma</u>	
	PHONE: [REDACTED]	EMAIL: [REDACTED]
I consent to this application and allow DSD staff / Commissioners to enter the property for site inspections. If the owner(s) is a business entity, please include business documents, including those that indicate the person(s) who are eligible to sign. Signature: <u>[Signature]</u> Date: <u>10/15/25</u>		

APPLICANT: IF DIFFERING FROM THE PROPERTY OWNER	APPLICANT NAME:	
	COMPANY NAME:	
	MAILING ADDRESS:	
	PHONE:	EMAIL:

SITE INFO	STREET ADDRESS: <u>Hwy 95 Parma</u>	
	PARCEL NUMBER: <u>R39357012</u>	
	PARCEL SIZE: <u>11 acres</u>	
	REQUESTED USE: <u>Slaughter house / Butcher shop</u>	
	FLOOD ZONE (YES/NO) <u>NO</u>	ZONING DISTRICT: <u>A</u>

FOR DSD STAFF COMPLETION ONLY:

CASE NUMBER: <u>CV2025-0031</u>	DATE RECEIVED: <u>11/10/25</u>
RECEIVED BY: <u>MG</u>	APPLICATION FEE: <u>\$1,600</u> CK MO CC CASH

Exhibit 3B2:

To whom it may concerne,

I'm writing a letter of intent to propose a custom butcher business/slaughter house with retail sales. We will accept animals from customers for processing. We will have an average of 5 people working. Hours of operation will be 7 a.m. to 5 p.m. Monday-Friday. There should be no potential impacts to the property.

We will provide utilities such as power, private well, septic system, and necessary storm drainage.

Access will be off of Hwy 95 in Parma, with no traffic pattern disruption.

Archived: Tuesday, April 28, 2026 2:38:09 PM

From: [lucus hansen](#)

Mail received time: Thu, 5 Feb 2026 01:25:30

Sent: Wed, 4 Feb 2026 18:25:08

To: [Amber Lewter](#)

Subject: [External] Re: CU2025-0031

Importance: Normal

Sensitivity: None

Attachments:

[image001.png](#) 

Parking will be in front of the building

We will be slaughtering beef pigs mostly

The goal is to get up to 10 beef a week to slaughter

We will contract with a company that comes by and picks up the waste for dog food ect.

The pen will be behind the building i have a big pasture behind it and will build a holding pen.

Thanks

Lucus

208-919-1056

On Wed, Feb 4, 2026, 1:11 'a0PM Amber Lewter <Amber.Lewter@canyoncounty.id.gov> wrote:

Hello Lucas,

Thank you for providing me with the Septic Permit. I have a few follow-up questions below. Please answer as soon as possible.

- Where will the parking be located?
- Where will the pen to hold the animals be located, and how large will it be?
- How many animals will you hold at a time for slaughter?
- What kind of animals will you be providing this service to?
- Will there be waste?
 - What is your waste disposal plan?
 - How will you be distributing the waste?

Thank you,



Archived: Tuesday, April 28, 2026 2:38:16 PM

From: [lucus hansen](#)

Mail received time: Tue, 7 Apr 2026 00:32:03

Sent: Mon, 6 Apr 2026 18:31:39

To: [Amber Lewter](#)

Subject: [External] Re: CU2025-0031

Importance: Normal

Sensitivity: None

Attachments:

[image001.png](#) 

Hello,

I am planning on 1 bathroom+1 break room

I plan to pave the parking lot

Probably around 5-6 parking spots

They pick up animal products 2 times a week

Retail space might be 100 sft

I anticipate probably 20 cars a week

Any more questions let me know

Thanks Lucas

On Mon, Apr 6, 2026, 2:21 'a0PM Amber Lewter <Amber.Lewter@canyoncounty.id.gov> wrote:

Hello Lucas,

I have a few follow-up questions. I may have further questions within the next couple of weeks as well. Please answer these as quickly as possible.

Will you have restrooms or porta-potties? How many?

How many parking spaces? Will the parking be gravel, paved, or dirt?

How often will the company for the animal food pick up the waste?

How much traffic do you anticipate in a day/week?

How large will the retail portion of the proposal be?

Thank you,



Amber Lewter

Associate Planner

Canyon County Development Services Department

111 N. 11th Ave., #310, Caldwell, ID 83605

Direct Line: 208-454-6631

Email: amber.lewter@canyoncounty.id.gov

Website: www.canyoncounty.id.gov

Development Services Department (DSD)

Public office hours

Monday, Tuesday, Thursday and Friday

8am – 5pm

Wednesday

1pm – 5pm

****We will not be closed during lunch hour ****

PUBLIC RECORD NOTICE: All communications transmitted within the Canyon County email system may be a public record and may be subject to disclosure under the Idaho Public Records Act and as such may be copied and reproduced by members of the public.

Archived: Thursday, April 30, 2026 9:43:49 AM
From: [Amber Lewter](#)
Sent: Thursday, April 30, 2026 9:41:54 AM
To: [REDACTED]
Subject: CU2025-0031
Importance: Normal
Sensitivity: None

Hello Lucas,

I wanted to provide you with a recap of the conversation we had on April 29, 2026.

- It was discussed that you have a special septic system to account for blood waste.
- You will be working with Darling for waste management. Darling will provide a container to place the meat by-products in (including the bones), and they will come collect the meat by-products twice a week.
- When inquiring about the manure. It was explained that there shouldn't be much manure because the animals are dropped off, placed in the pen, and slaughtered the next day. The manure that is there will be placed in a pile and used in your pasture. This is the same process you do with your livestock on the property.
- You will continue to have your livestock.

Thank you,



Amber Lewter

Associate Planner
Canyon County Development Services Department
111 N. 11th Ave., #310, Caldwell, ID 83605

Direct Line: 208-454-6631
Email: amber.lewter@canyoncounty.id.gov
Website: www.canyoncounty.id.gov

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American CONSTRUCTION SUPPLY & RENTAL

JOB _____

SHEET NO. _____

CALCULATED BY _____

DATE _____

CHECKED BY _____

DATE _____

SCALE _____

Exhibit 3B3:

10 LOCATIONS TO SERVE YOU:

SPECIAL PROJECTS DIVISION

601 N 36TH ST
NAMPA, ID 83687
208-467-4591

WESTERN IDAHO & EASTERN OREGON LOCATIONS

3500 GARRITY BLVD
NAMPA, ID 83687
208-467-4231

1740 SE 5TH AVE
ONTARIO, OR 97914
541-889-8985

EASTERN IDAHO LOCATIONS

195 EASTLAND DR
TWIN FALLS, ID 83301
208-733-2007

3685 US HWY 30 WEST
POCATELLO, ID 83201
208-478-5117

EQUIPMENT DIVISION

520 N 36TH ST
NAMPA, ID 83687
208-844-7118

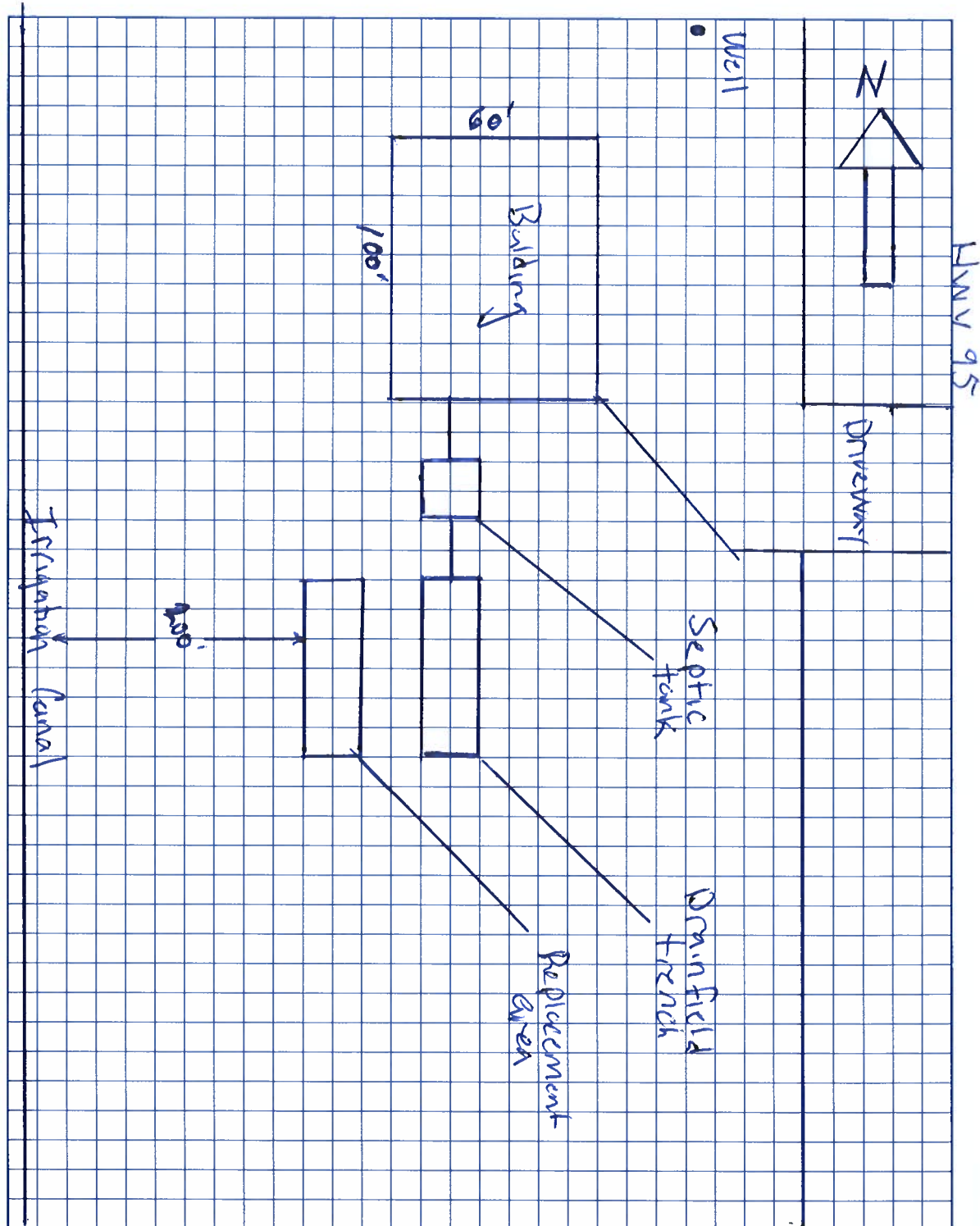
4525 MARKET ST
BOISE, ID 83705
208-336-8080

13850 HWY 55 S
MCCALL, ID 83638
208-634-0150

2092 N YELLOWSTONE HWY
IDAHO FALLS, ID 83401
208-523-0667

868 JET STREAM DR
REXBURG, ID 83440
208-356-4429

Forming
Shoring
Engineering
Tilt-Up
Gomaco Paving &
Curb Machines
Paving Materials
Finishing Equipment
Husqvarna Concrete Saws
Somero Laser Screeds
Compaction Equipment
Equipment Rental
Equipment Service & Repair
Diamond Blades
Formwork Plywood
Insulation Board
Hilti Power Tools
Trench Drain
Vibrators
Concrete Repair
Curing Compounds
Epoxy
Hammer Drills
Breakers
Forming Hardware
Anchor Bolts
Concrete Tools
Column Tube
Power Trowels
Decorative Concrete Supplies
Lasers
Levels
Waterproofing Material
Rebar Fabrication
Form Oil



LAND USE WORKSHEET

PLEASE CHECK ALL THAT APPLY TO YOUR REQUEST:

GENERAL INFORMATION

1. **DOMESTIC WATER:** ☒ Individual Domestic Well ☐ Centralized Public Water System ☐ City
- ☐ N/A – Explain why this is not applicable: _____
- ☐ How many Individual Domestic Wells are proposed? 1

2. **SEWER (Wastewater)** ☒ Individual Septic ☐ Centralized Sewer system
- ☐ N/A – Explain why this is not applicable: _____

3. **IRRIGATION WATER PROVIDED VIA:**
- ☒ Surface ☐ Irrigation Well ☐ None

4. **IF IRRIGATED, PROPOSED IRRIGATION:**
- ☒ Pressurized ☐ Gravity

5. **ACCESS:**
- ☒ Frontage ☐ Easement Easement width _____ Inst. # _____

6. **INTERNAL ROADS:**
- ☐ Public ☐ Private Road User's Maintenance Agreement Inst # _____

7. **FENCING** ☐ Fencing will be provided (Please show location on site plan)
- Type: _____ Height: _____

8. **STORMWATER:** ☐ Retained on site ☐ Swales ☐ Ponds ☐ Borrow Ditches
- ☐ Other: _____

9. **SOURCES OF SURFACE WATER ON OR NEARBY PROPERTY:** (i.e. creeks, ditches, canals, lake)

Canal Farmers coop Canal

RESIDENTIAL USES

1. NUMBER OF LOTS REQUESTED:

- ☐ Residential _____ ☐ Commercial _____ ☐ Industrial _____
☐ Common _____ ☐ Non-Buildable _____

2. FIRE SUPPRESSION:

- ☐ Water supply source: _____

3. INCLUDED IN YOUR PROPOSED PLAN?

- ☐ Sidewalks ☐ Curbs ☐ Gutters ☐ Street Lights ☐ None

NON-RESIDENTIAL USES

1. SPECIFIC USE:

Slaughterhouse

2. DAYS AND HOURS OF OPERATION:

- ☒ Monday 7 to 5
☒ Tuesday 7 to 5
☒ Wednesday 7 to 5
☒ Thursday 7 to 5
☒ Friday 7 to 5
☒ Saturday 7 to 5
☐ Sunday _____ to _____

3. WILL YOU HAVE EMPLOYEES? ☒ Yes If so, how many? 3-8 ☐ No

4. WILL YOU HAVE A SIGN? ☒ Yes ☐ No ☐ Lighted ☒ Non-Lighted

Height: 10 ft Width: 8 ft Height above ground: _____ ft

What type of sign: _____ Wall ☒ Freestanding _____ Other _____

5. PARKING AND LOADING:

How many parking spaces? 5

Is there is a loading or unloading area? yes

ANIMAL CARE-RELATED USES

1. MAXIMUM NUMBER OF ANIMALS: _____

2. HOW WILL ANIMALS BE HOUSED AT THE LOCATION?

☐ Building ☐ Kennel ☐ Individual Housing ☐ Other _____

3. HOW DO YOU PROPOSE TO MITIGATE NOISE?

☐ Building ☐ Enclosure ☐ Barrier/Berm ☐ Bark Collars

4. ANIMAL WASTE DISPOSAL

☐ Individual Domestic Septic System ☐ Animal Waste Only Septic System

☐ Other: _____

Dear Neighbor,

We are in the process of applying for a special use permit. We are required to hold a Neighborhood meeting. We will be proposing a butcher/slaughter house. We will be answering any questions you may have.

Adress: TBD Hwy 95, Parma, ID 83660

West of Hwy 95 between Ward LN and Grandview.

Date: November 6, 2025

Time: 7 PM

Thanks

Lucus Hansen

NEIGHBORHOOD MEETING SIGN-UP

CANYON COUNTY DEVELOPMENT SERVICES DEPARTMENT

111 North 11th Avenue, #310, Caldwell, ID 83605

zoninginfo@canyoncounty.id.gov Phone: 208-402-4164



NEIGHBORHOOD MEETING SIGN UP SHEET

CANYON COUNTY ZONING ORDINANCE §07-01-15

Applicants shall conduct a neighborhood meeting for any proposed comprehensive plan amendment, zoning map amendment (rezone), subdivision, variance, conditional use, zoning ordinance map amendment, or other requests requiring a public hearing.

SITE INFORMATION

Site Address: TBD Hwy 95	Parcel Number: R 39351015
City: Parma, ID 83666	State: ID ZIP Code: 83666
Notices Mailed Date: 10/31/25	Number of Acres: 11 Current Zoning:
Description of the Request: Permit	

APPLICANT / REPRESENTATIVE INFORMATION

Contact Name: Lucas Hansen		
Company Name:		
Current address: 39351 Hwy 95		
City: Parma, ID	State: ID	ZIP Code: 83666
Phone:	Cell:	Fax:
Email:		

MEETING INFORMATION

DATE OF MEETING: 11/12/25	MEETING LOCATION: Hwy 95 crossroad Grandview & Ward Ln.	
MEETING START TIME: 7:00 pm	MEETING END TIME: 7:30 pm	
ATTENDEES: 0		
NAME (PLEASE PRINT)	SIGNATURE:	ADDRESS:
1.		
2. No one showed up		
3.		
4.		
5.		
6.		
7.		
8.		
9.		

10.
11.

12.
13.
14.
15.
16.
17.
18.
19.
20.

NEIGHBORHOOD MEETING CERTIFICATION:

I certify that a neighborhood meeting was conducted at the time and location noted on this form and in accordance with Canyon County Zoning Ordinance § 07-01-15.

APPLICANT/REPRESENTATIVE (Please print):

Lucas Hansen

APPLICANT/REPRESENTATIVE (Signature):



DATE: 11 / 9 / 25



Exhibit 3B6:

AGENCY ACKNOWLEDGMENT

Date: 10/14/25
Applicant: 239357012 LUCAS HANSEN
Parcel Number: 239357012
Site Address: TBT Hwy 95

OFFICIAL USE ONLY BELOW THIS LINE – ACKNOWLEDGMENT ACTION:

Southwest District Health:

☐ Applicant submitted/met for official review.

Date: 10/11/25 Signed: [Signature] LEHS
Authorized Southwest District Health Representative
(This signature does not guarantee project or permit approval)

Fire District:

District: Parma Fire

☒ Applicant submitted/met for official review.

Date: 9/24/25 Signed: [Signature]
Authorized Fire District Representative
(This signature does not guarantee project or permit approval)

Highway District:

District: Notus-Parma Highway District

☒ Applicant submitted/met for official review.

Date: 8-29-25 Signed: [Signature]
Authorized Highway District Representative
(This signature does not guarantee project or permit approval)

Irrigation District:

District: _____

☐ Applicant submitted/met for official review.

Date: _____ Signed: _____
Authorized Irrigation Representative
(This signature does not guarantee project or permit approval)

Area of City Impact:

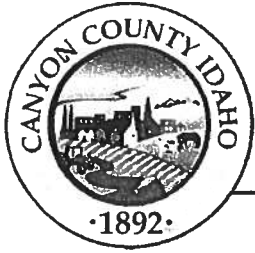
City: _____

☐ Applicant submitted/met for official review.

Date: _____ Signed: _____
Authorized AOCI Representative
(This signature does not guarantee project or permit approval)

Received by Canyon County Development Services:

Date: _____ Signed: _____
Canyon County Development Services Staff



AGENCY ACKNOWLEDGMENT

Date: _____
Applicant: _____
Parcel Number: _____
Site Address: _____

OFFICIAL USE ONLY BELOW THIS LINE – ACKNOWLEDGMENT ACTION:

Southwest District Health:

☐ Applicant submitted/met for official review.

Date: _____ Signed: _____
Authorized Southwest District Health Representative
(This signature does not guarantee project or permit approval)

Fire District:

☒ Applicant submitted/met for official review.

Date: 9/24/25 Signed: [Signature]
Authorized Fire District Representative
(This signature does not guarantee project or permit approval)

District: Parma Fire

Highway District:

☐ Applicant submitted/met for official review.

Date: _____ Signed: _____
Authorized Highway District Representative
(This signature does not guarantee project or permit approval)

District: _____

Irrigation District:

☒ Applicant submitted/met for official review.

Date: 9-29-25 Signed: [Signature]
Authorized Irrigation Representative
(This signature does not guarantee project or permit approval)

District: Black Canyon Irrigation

Area of City Impact:

☐ Applicant submitted/met for official review.

Date: _____ Signed: _____
Authorized AOCI Representative
(This signature does not guarantee project or permit approval)

City: _____

Received by Canyon County Development Services:

Date: _____ Signed: _____
Canyon County Development Services Staff

DISCLAIMER: THIS ACKNOWLEDGMENT IS ONLY VALID SIX MONTHS FROM THE DATE ISSUED

Exhibit 3B7:





PRELIMINARY SITE MAP

 Butcher Shop = approx. 6,000 sq ft

5/11/2026

EXHIBIT C

Supplemental Documents

Planning & Zoning Commission

Case #: CU2025-0031

Hearing Date: May 21, 2026

R39357012 PARCEL INFORMATION REPORT

4/28/2026 2:35:24 PM

PARCEL NUMBER: **R39357012**

OWNER NAME: **HANSENS HOLDINGS LLC**

CO-OWNER:

MAILING ADDRESS: **32501 HWY 95 PARMA ID 83660**

SITE ADDRESS: **0 HWY 95**

TAX CODE: **0490000**

TWP: **6N** RNG: **5W** SEC: **20** QUARTER: **NE**

ACRES: **11.30**

HOME OWNERS EXEMPTION: **No**

AG-EXEMPT: **No**

DRAIN DISTRICT: **NOT In Drain Dist**

ZONING DESCRIPTION: **AG / AGRICULTURE**

HIGHWAY DISTRICT: **NOTUS-PARMA HWY #2**

FIRE DISTRICT: **PARMA FIRE**

SCHOOL DISTRICT: **PARMA SCHOOL DIST #137**

IMPACT AREA: **NOT In Impact Area**

FUTURE LAND USE 2011-2022 : **AG**

FLU Overlay Zone Desc 2030: **INTENSIVE AGRICULTURE OVERLAY / SCENIC BYWAY BUFFER**

FLU RR Zone Desc 2030:

FUTURE LAND USE 2030: **AGRICULTURE**

IRRIGATION DISTRICT: **BLACK CANYON IRRIGATION DIST / FARMERS COOPERATIVE
DITCH CO**

FEMA FLOOD ZONE: **X FLOODWAY: NOT In FLOODWAY FIRM PANEL:
16027C0075G**

WETLAND: **Freshwater Emergent Wetland / Riverine**

NITRATE PRIORITY: **NO Nitrate Prio**

FUNCTIONAL Classification: **NOT In COLLECTOR**

INSTRUMENT NO. : **2024025747**

SCENIC BYWAY: **YES**

LEGAL DESCRIPTION: **20-6N-5W NE TX 20205 IN E1/2 OF NE**

PLATTED SUBDIVISION:

SMALL CITY ZONING:

SMALL CITY ZONING TYPE:



DISCLAIMER:

1. FEMA FLOOD ZONE REFERS TO THE DESIGNATED FEMA FLOOD AREAS, POSSIBLY ONE (1) OF SEVERAL ZONES - SEE FIRM PANEL NUMBER.
2. THIS FORM DOES NOT CALCULATE DATA FOR PARCELS INSIDE CITY LIMITS SO WATCH YOURSELVES.
3. WETLANDS CLASSIFICATION WILL POPULATE IF "ANY" PORTION OF SAID PARCEL CONTAINS A DELINEATED WETLAND.
4. COLLECTORS AND ARTERIALS ARE BASED ON THE SHERIFFS CENTERLINE WITH AN ADDITIONAL 100 FOOT BUFFER.

CANYON COUNTY ASSUMES NO LIABILITY FOR DIRECT, INDIRECT, SPECIAL, OR CONSEQUENTIAL DAMAGES RESULTING FROM THE USE OR MISUSE OF THIS PARCEL INFORMATION TOOL OR ANY OF THE INFORMATION CONTAINED HEREIN.

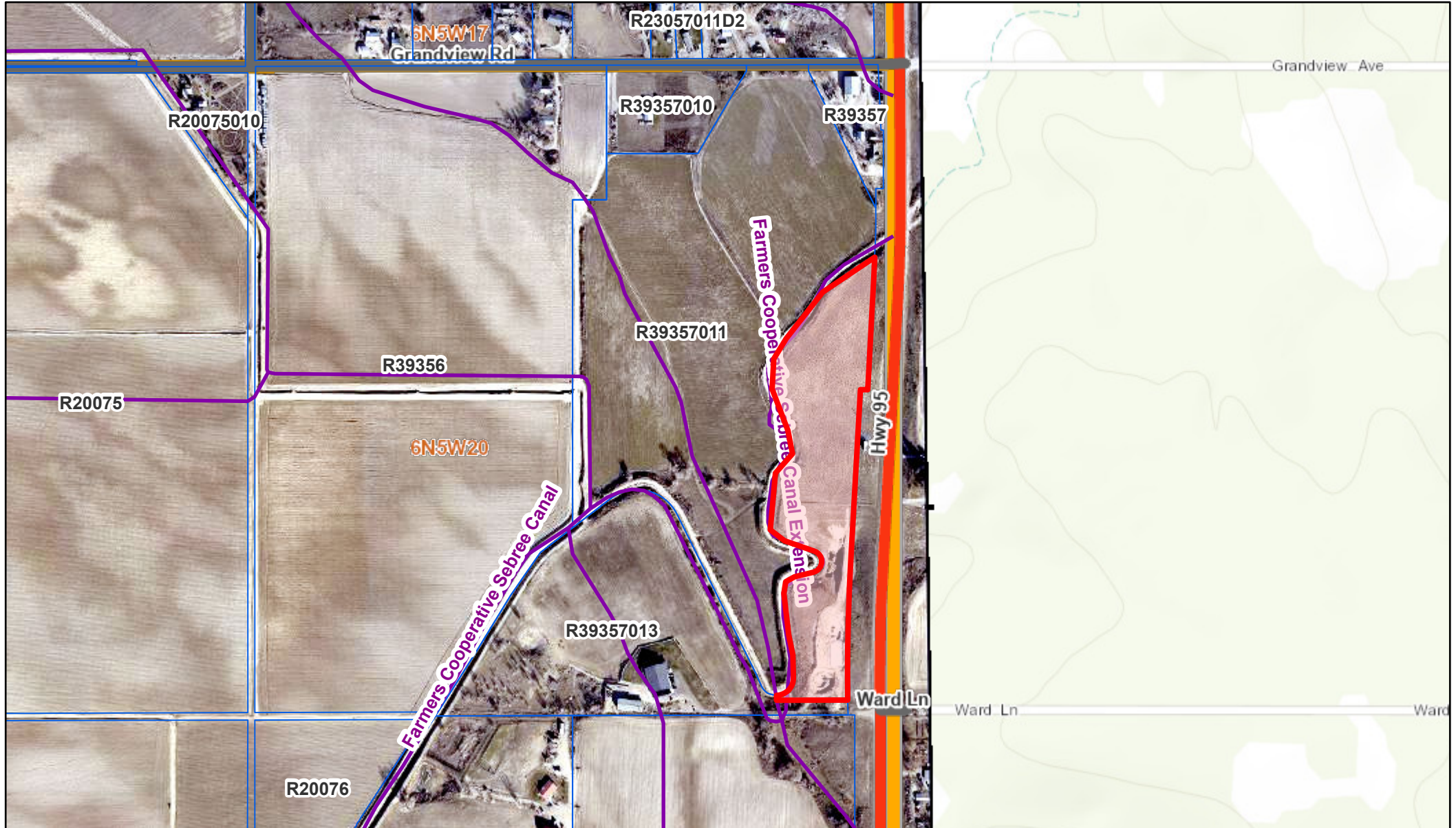
EXHIBIT C2

Case Maps/Reports

Planning & Zoning Commission

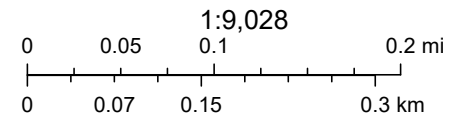
Case #: CU2025-0031

Hearing Date: May 21, 2026



11/10/2025, 2:13:25 PM

- | | | |
|--|---|--|
| Multiple Parcel Search _Query result | Roads | Sections |
| Hydro_NHDFlowline | County Boundary | Imagery_2025_3in |
| CanyonCountyRoads | Current Impact Area | Red: Band_1 |
| Hwy | City Limits | Green: Band_2 |

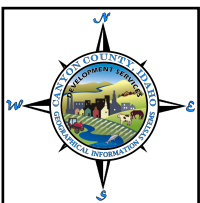
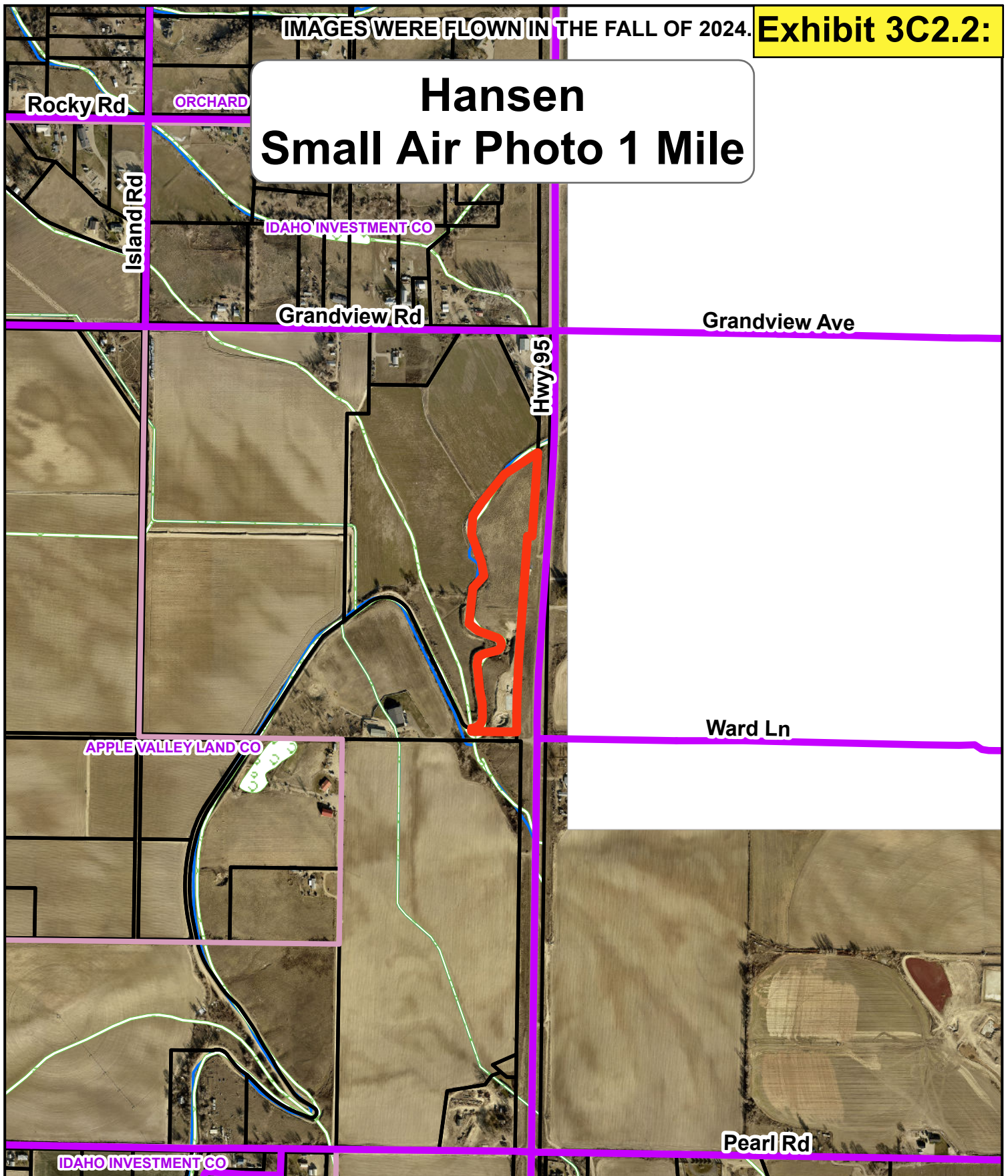


Bureau of Land Management, State of Oregon, State of Oregon DOT, State of Oregon GEO, Esri Canada, Esri, HERE, Garmin, INCREMENT P, Intermap, USGS, METI/NASA, EPA, USDA

IMAGES WERE FLOWN IN THE FALL OF 2024.

Exhibit 3C2.2:

Hansen Small Air Photo 1 Mile



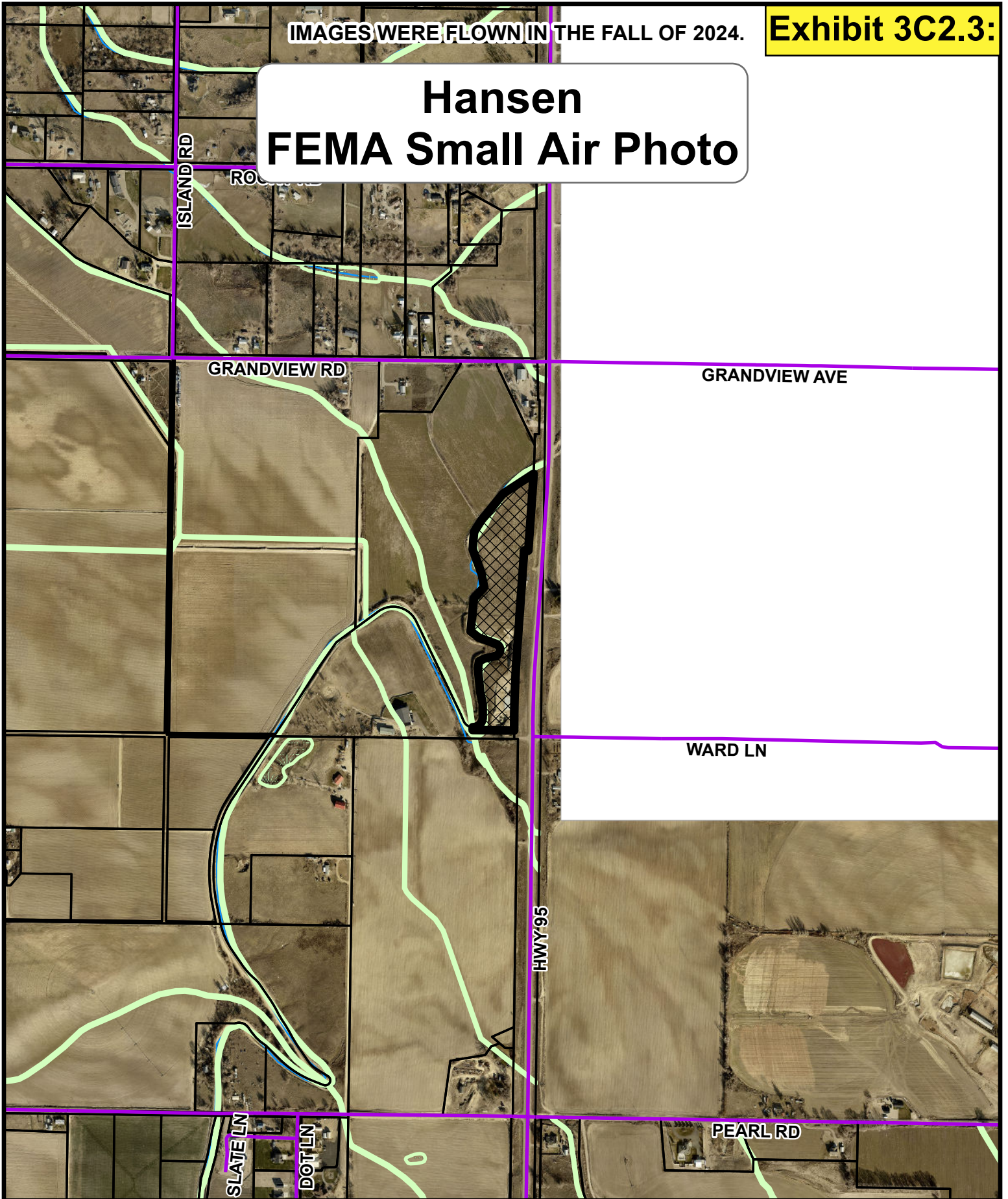
 City Limits
 Wetlands

0 0.25 0.5
Miles

IMAGES WERE FLOWN IN THE FALL OF 2024.

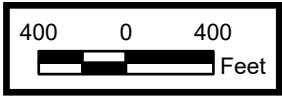
Exhibit 3C2.3:

Hansen FEMA Small Air Photo

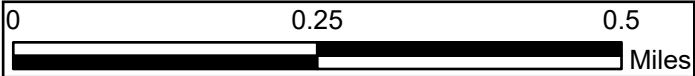
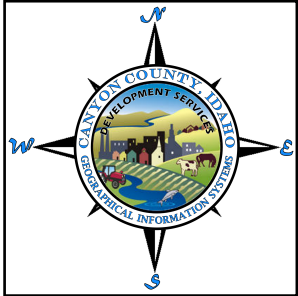
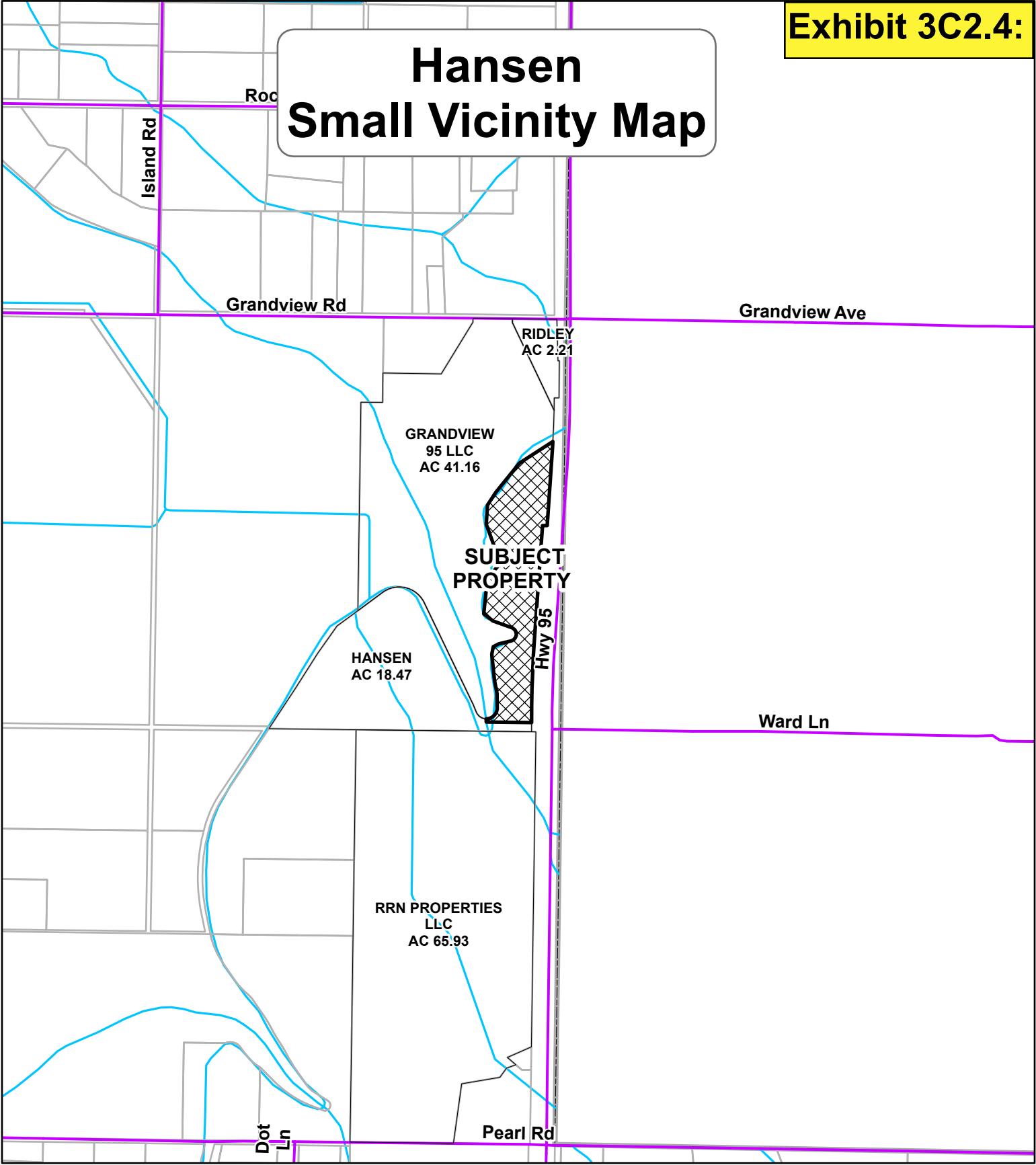


Legend

SUBJECT_PROPERTY	A
TAXLOTS	AE
WETLANDS	X

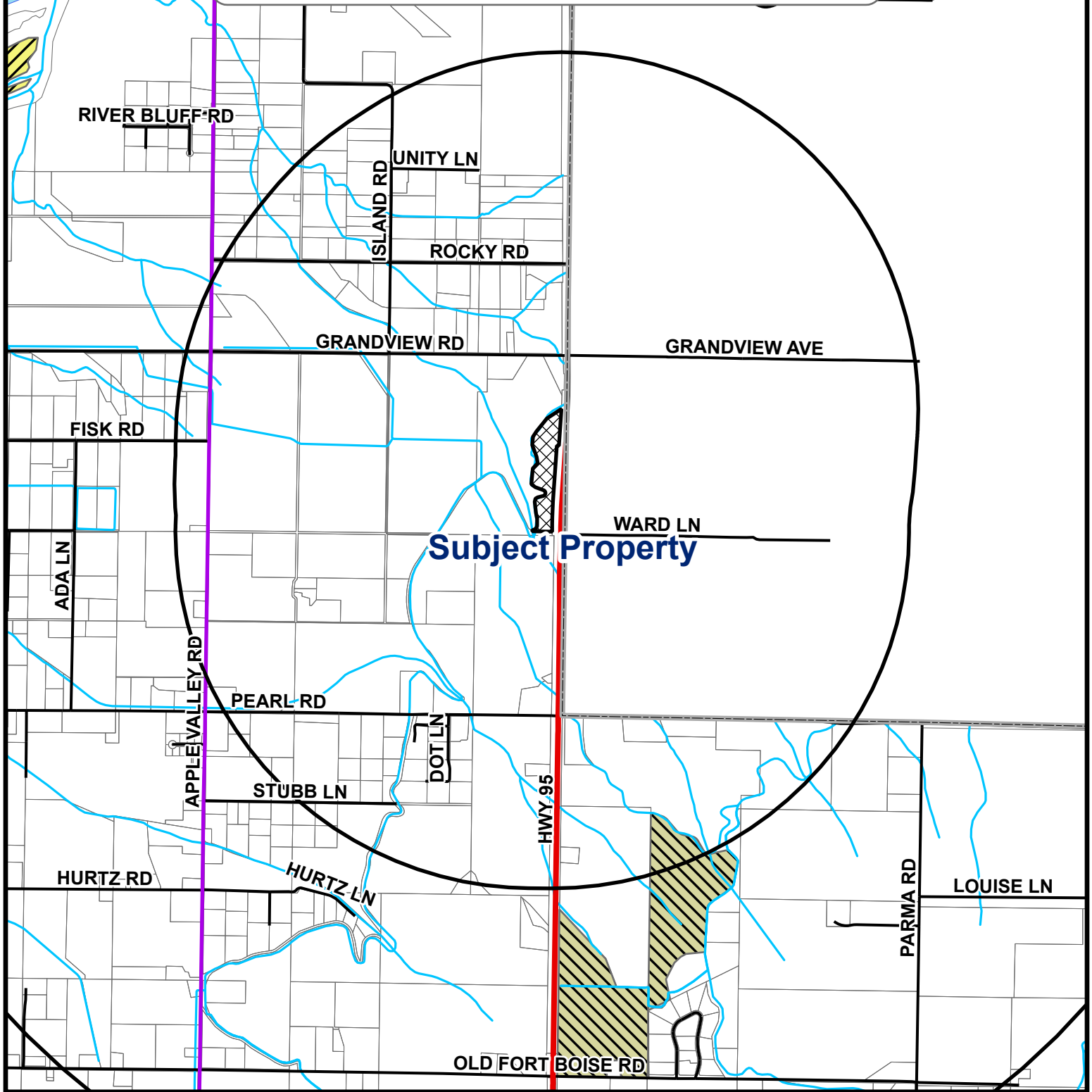


Hansen Small Vicinity Map

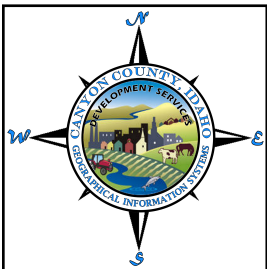


Hansen Zoning & Classification Map

1ST LN



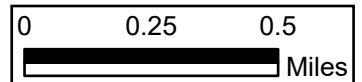
Subject Property



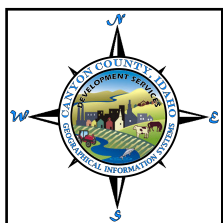
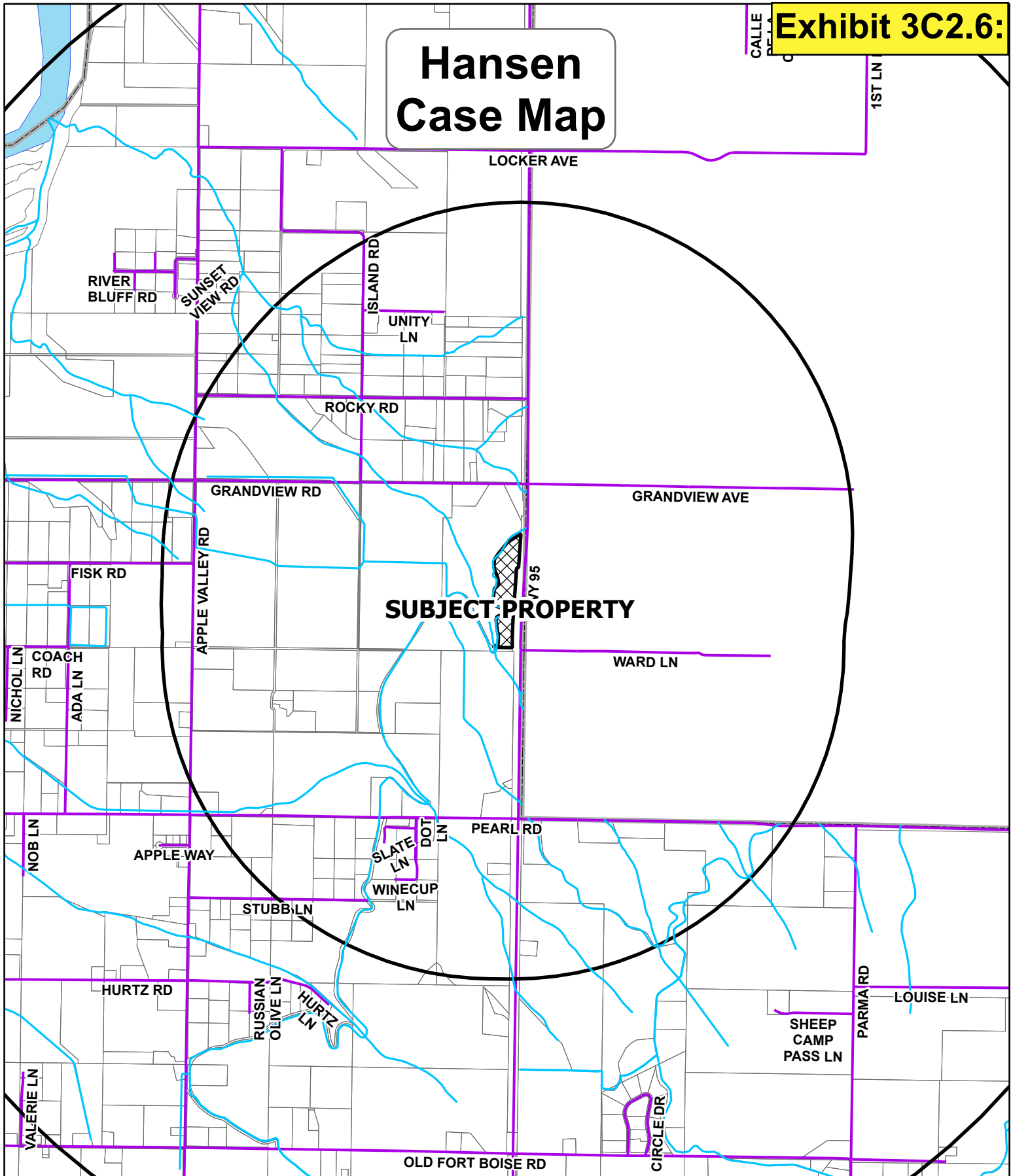
- | | |
|-------|------------|
| RR | C2 |
| CR-RR | CR-C2 |
| R1 | M1 |
| CR-R1 | CR-M1 |
| R2 | M2 |
| C | AG |
| C1 | INTERSTATE |
| CR-C1 | |

- | | |
|---------------------------------|---|
| OTHER
FREEWAY/
EXPRESSWAY | PROPOSED
OTHER
FREEWAY/
EXPRESSWAY |
| PRINCIPAL
ARTERIAL | |

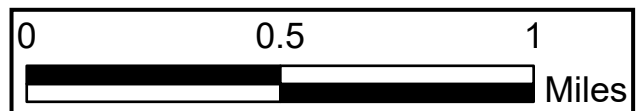
- | |
|-----------------------------------|
| PROPOSED
PRINCIPAL
ARTERIAL |
| PROPOSED
MINOR ARTERIAL |
| COLLECTOR |
| PROPOSED
COLLECTOR |



Hansen Case Map

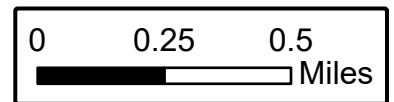
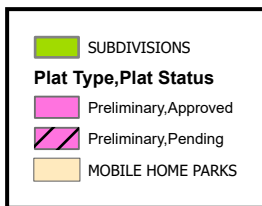
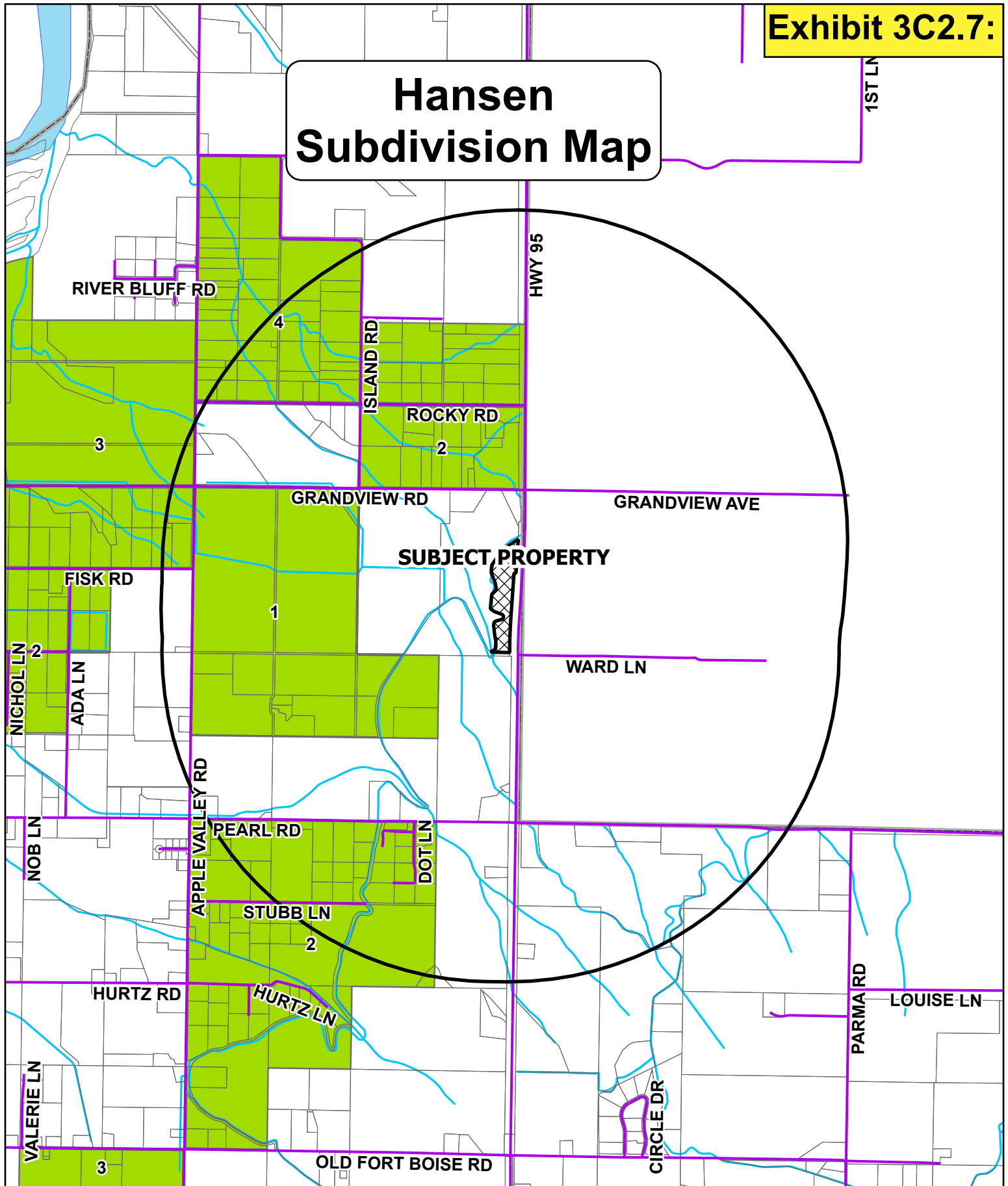


Year	2023
2020	2024
2021	2025
2022	



CASE SUMMARY				
ID	CASENUM	REQUEST	CASENAME	FINALDECIS

Hansen Subdivision Map



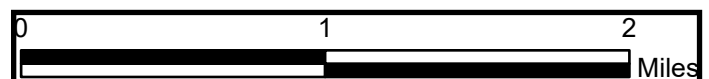
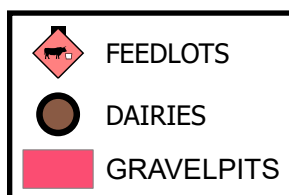
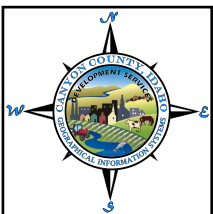
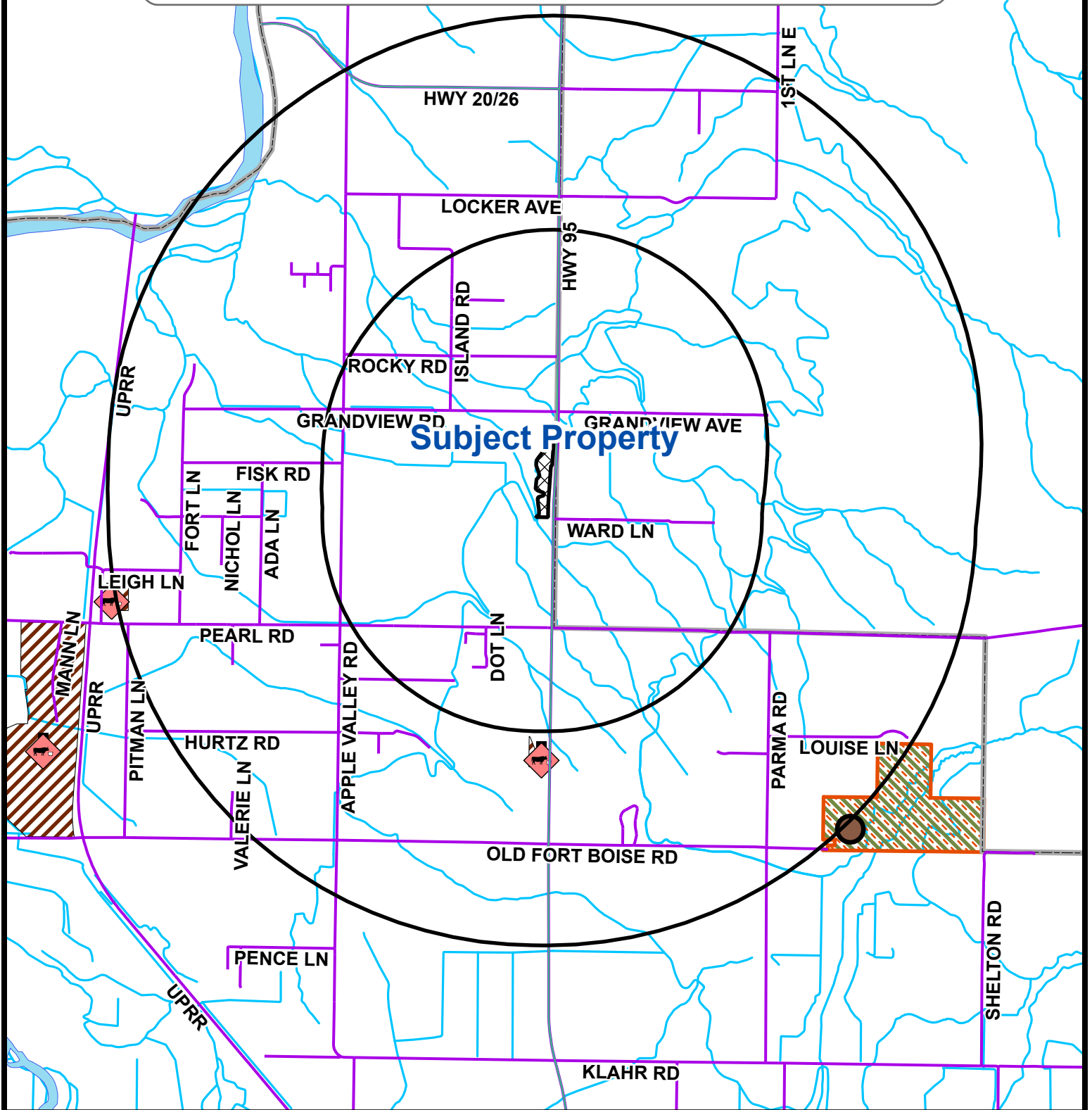
SUBDIVISION & LOT REPORT					
NUMBER OF SUBS		ACRES IN SUB	NUMBER OF LOTS	AVERAGE LOT SIZE	
4		1934.69	224	8.64	
NUMBER OF SUBS IN PLATTING		ACRES IN SUB	NUMBER OF LOTS	AVERAGE LOT SIZE	
0					
NUMBER OF LOTS NOTIFIED		AVERAGE	MEDIAN	MINIMUM	MAXIMUM
9		27.78	18.47	2.21	75.79
NUMBER OF MOBILE HOME PARKS		ACRES IN MHP	NUMBER OF SITES	AVG HOMES PER ACRE	MAXIMUM
0					

PLATTED SUBDIVISIONS							
SUBDIVISION NAME	Label	LOCATION	ACRES	NO. OF LOTS	AVERAGE LOT SIZE	CITY OF...	Year
APPLE VALLEY LAND CO	1	6N5W20	283.16	11	25.74	COUNTY (Canyon)	1916
IDAHO INVESTMENT CO	2	6N5W29	699.53	109	6.42	COUNTY (Canyon)	1916
IDAHO LAND CO	3	6N5W18	670.68	58	11.56	COUNTY (Canyon)	1909
ORCHARD TRACT OF THE IDAHO LAND COMPANY	4	6N5W17	281.33	46	6.12	COUNTY (Canyon)	1909

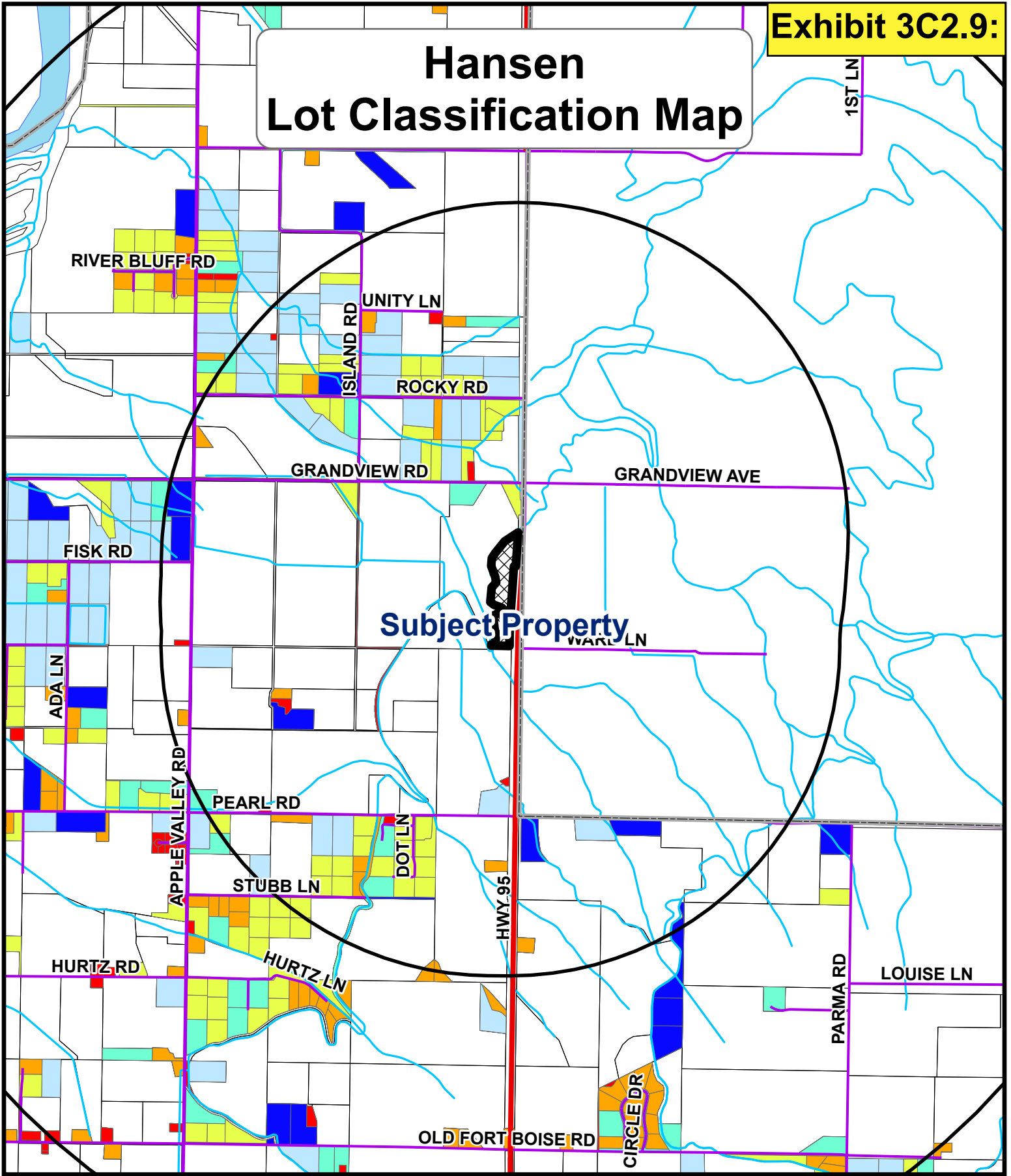
SUBDIVISIONS IN PLATTING				
SUBDIVISION NAME	ACRES	NO. OF LOTS	AVERAGE LOT SIZE	

MOBILE HOME & RV PARKS					
SUBDIVISION NAME	SITE ADDRESS	ACRES	NO. OF SPACES	UNITS PER ACRE	CITY OF...

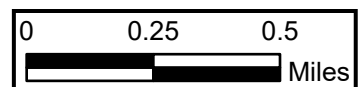
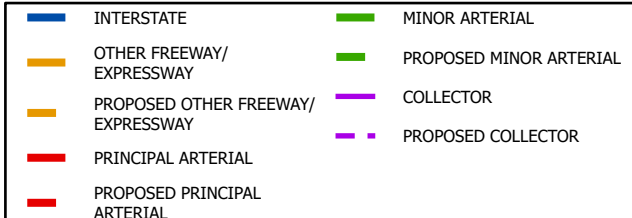
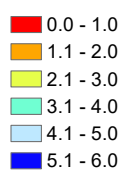
Hansen Dairy, Feedlot, and Gravel Pit Map



Hansen Lot Classification Map



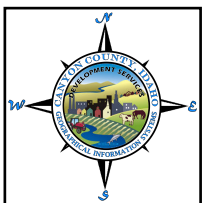
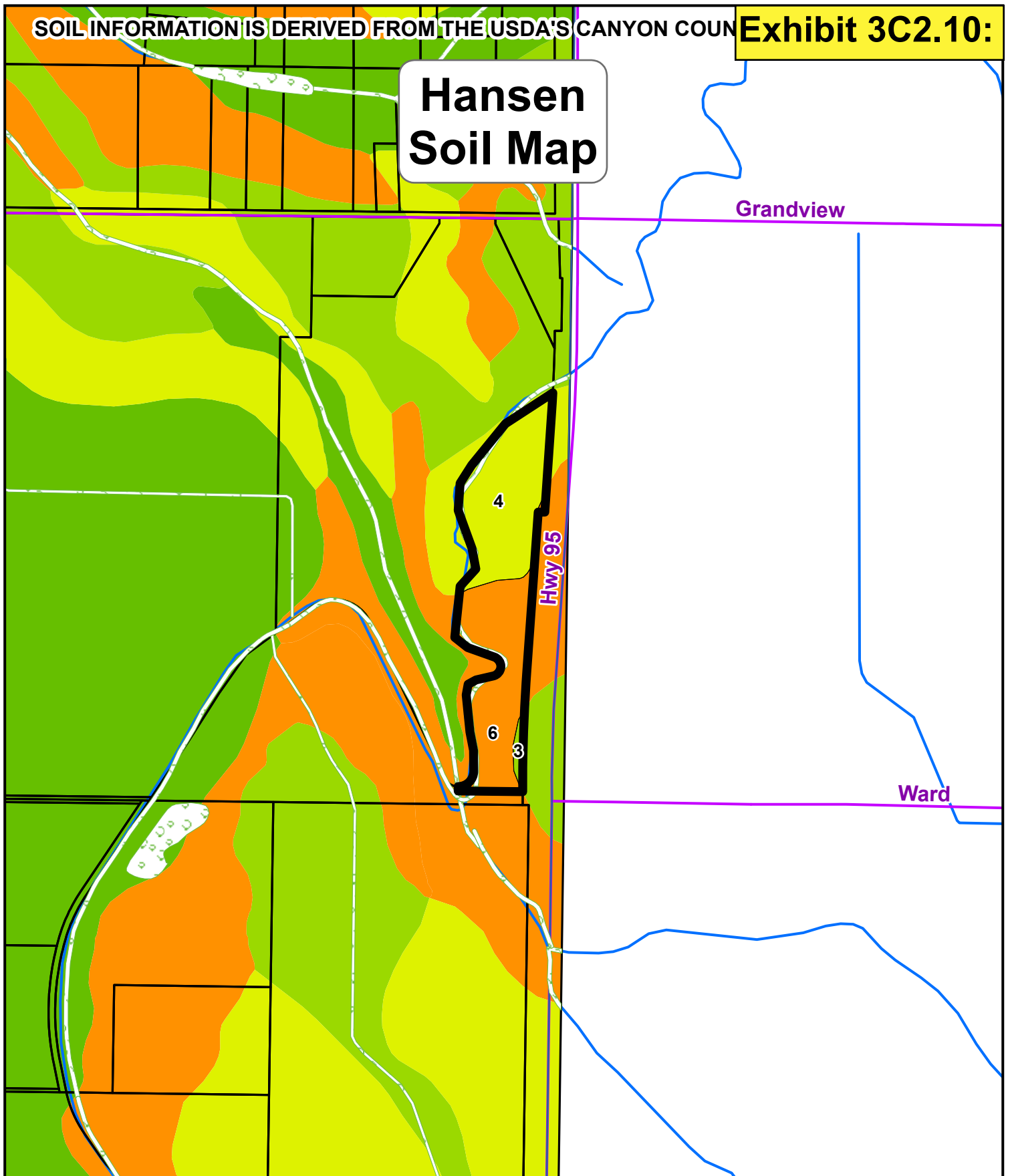
Lot Size



SOIL INFORMATION IS DERIVED FROM THE USDA'S CANYON COUNTY

Exhibit 3C2.10:

Hansen Soil Map



Nitrate Priority Wells

- 0.005000 - 2.000000
- 2.000001 - 5.000000
- 5.000001 - 10.000000
- 10.000001 - 49.800000



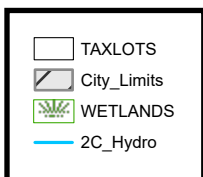
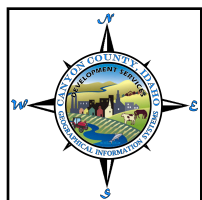
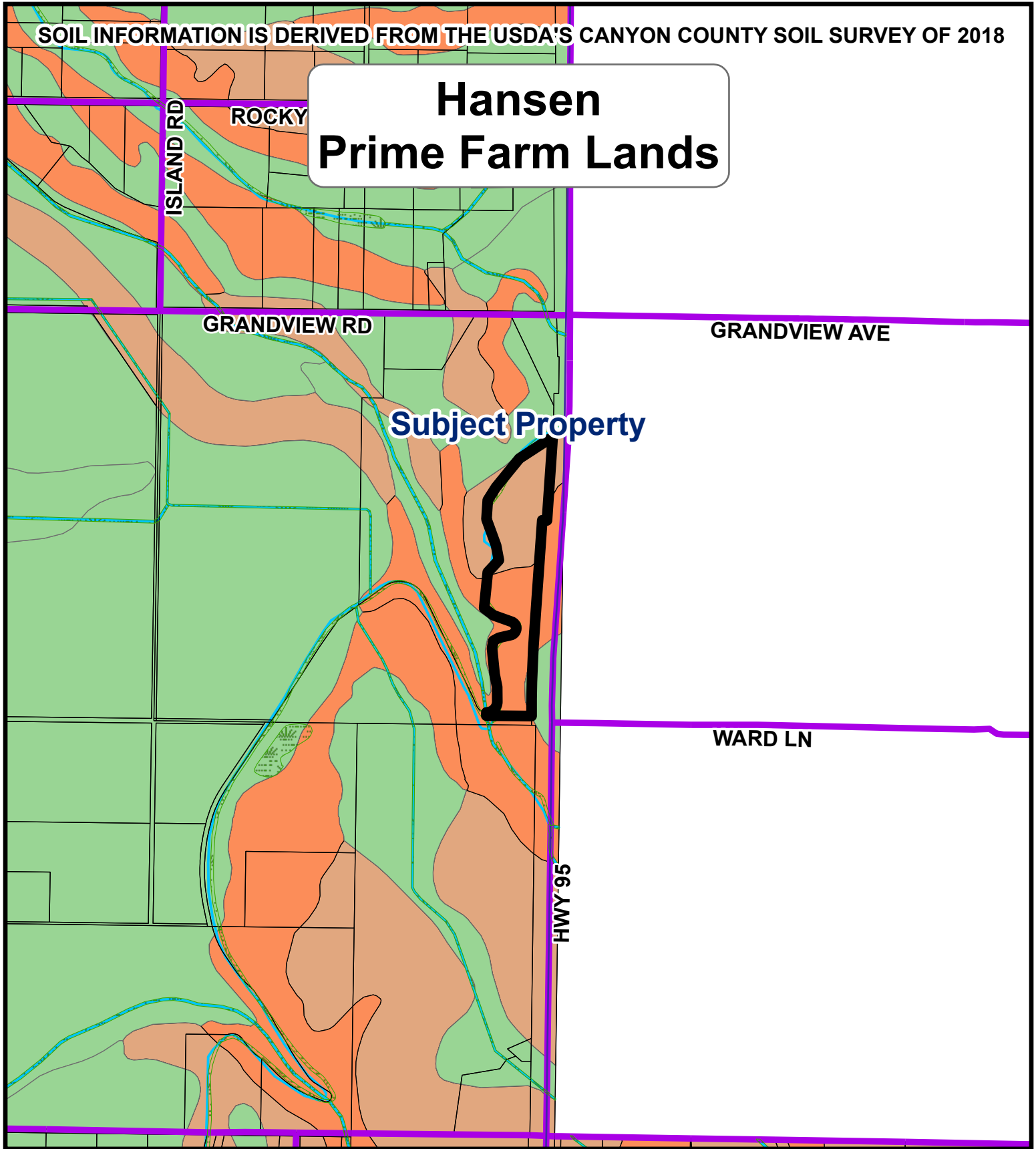
IDWR_2C_Geothermal_

Wetlands

0 0.25 Miles

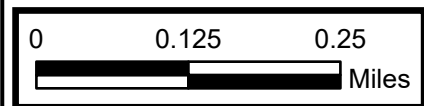
SOIL INFORMATION IS DERIVED FROM THE USDA'S CANYON COUNTY SOIL SURVEY OF 2018

Hansen Prime Farm Lands



FARMLAND

- Farmland of statewide importance
- Farmland of statewide importance, if irrigated
- Farmland of statewide importance, if irrigated and reclaimed of excess salts and sodium
- Not prime farmland
- Water/Gravel Pit/ Rock outcrop/ Riverwash/ Terrace Escarpments
- Prime farmland if irrigated
- Prime farmland if irrigated and drained
- Prime farmland if irrigated and reclaimed of excess salts and sodium



SOIL REPORT

SOIL CAPABILITY CLASS	SOIL CAPABILITY	SQUARE FOOTAGE	ACREAGE	PERCENTAGE
3	MODERATELY SUITED SOIL	11753.87	0.27	2.39%
6	LEAST SUITED SOIL	237849.17	5.46	48.33%
4	MODERATELY SUITED SOIL	242482.63	5.57	49.28%
		492085.67	11.30	100%

FARMLAND REPORT

SOIL NAME	FARMLAND TYPE	SQUARE FOOTAGE	ACREAGE	PERCENTAGE
GwB	Prime farmland if irrigated	11753.87	0.27	2.39%
NsD2	Not prime farmland	237849.17	5.46	48.33%
NsC	Farmland of statewide importance, if irrigated	242482.63	5.57	49.28%
		492085.67	11.30	100%

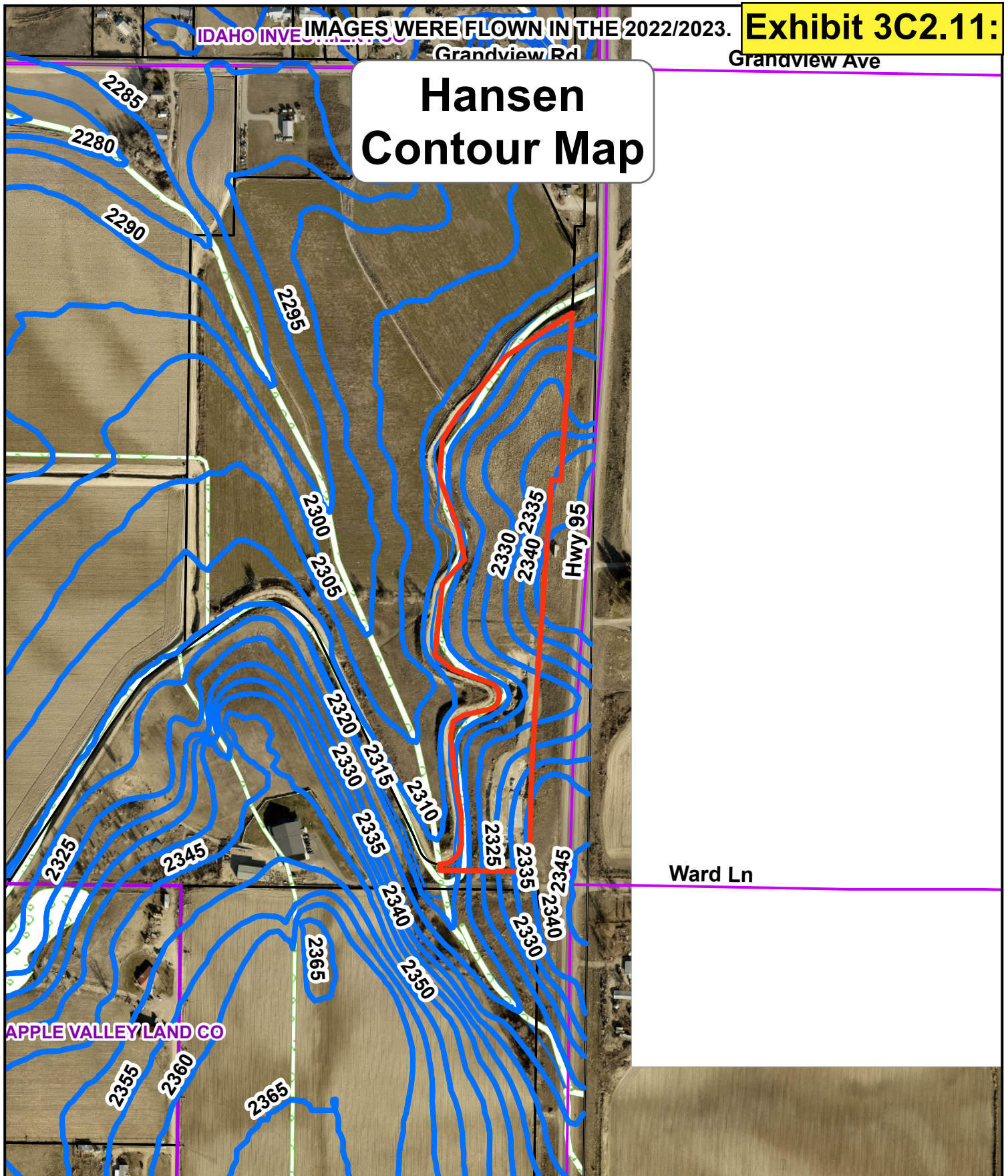
SOIL INFORMATION IS DERIVED FROM THE USDA's CANYON COUNTY SOIL SURVEY OF 2018

GRADE	SOILTYPE
1	BEST SUITED SOIL
2	BEST SUITED SOIL
3	MODERATELY SUITED SOIL
4	MODERATELY SUITED SOIL
5	LEAST SUITED SOIL
6	LEAST SUITED SOIL
7	LEAST SUITED SOIL
8	LEAST SUITED SOIL
9	LEAST SUITED SOIL

Grandview Rd

Grandview Ave

Hansen Contour Map



Ward Ln

Hwy 95

Legend

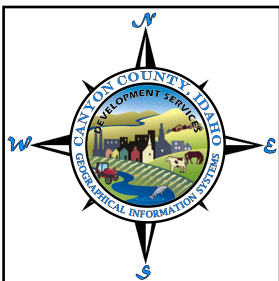
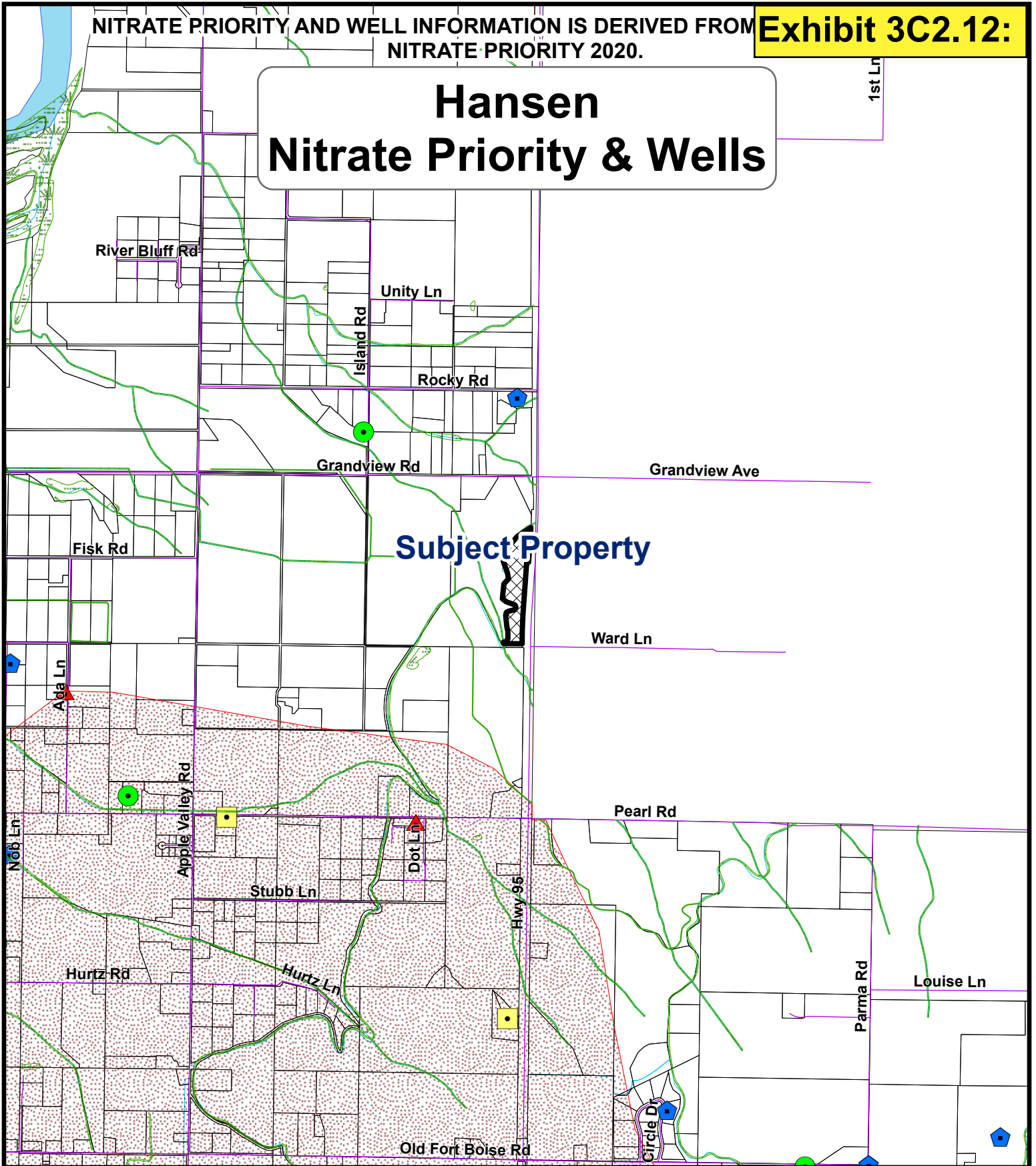
- SUBJECT_PROPERTY
- TaxParcels
- SectionContours
- Wetlands



NITRATE PRIORITY AND WELL INFORMATION IS DERIVED FROM NITRATE PRIORITY 2020.

Exhibit 3C2.12:

Hansen Nitrate Priority & Wells



GEO-THERMAL LOCATIONS



WETLANDS



NITRATE_PRIORITY

DEQ WELLS
N03_MGL



0.005 - 2.00



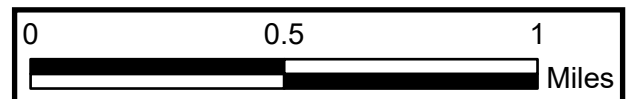
2.000001 - 5.00



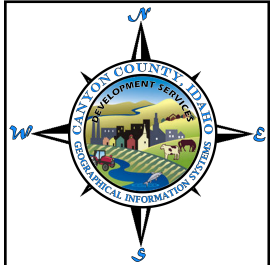
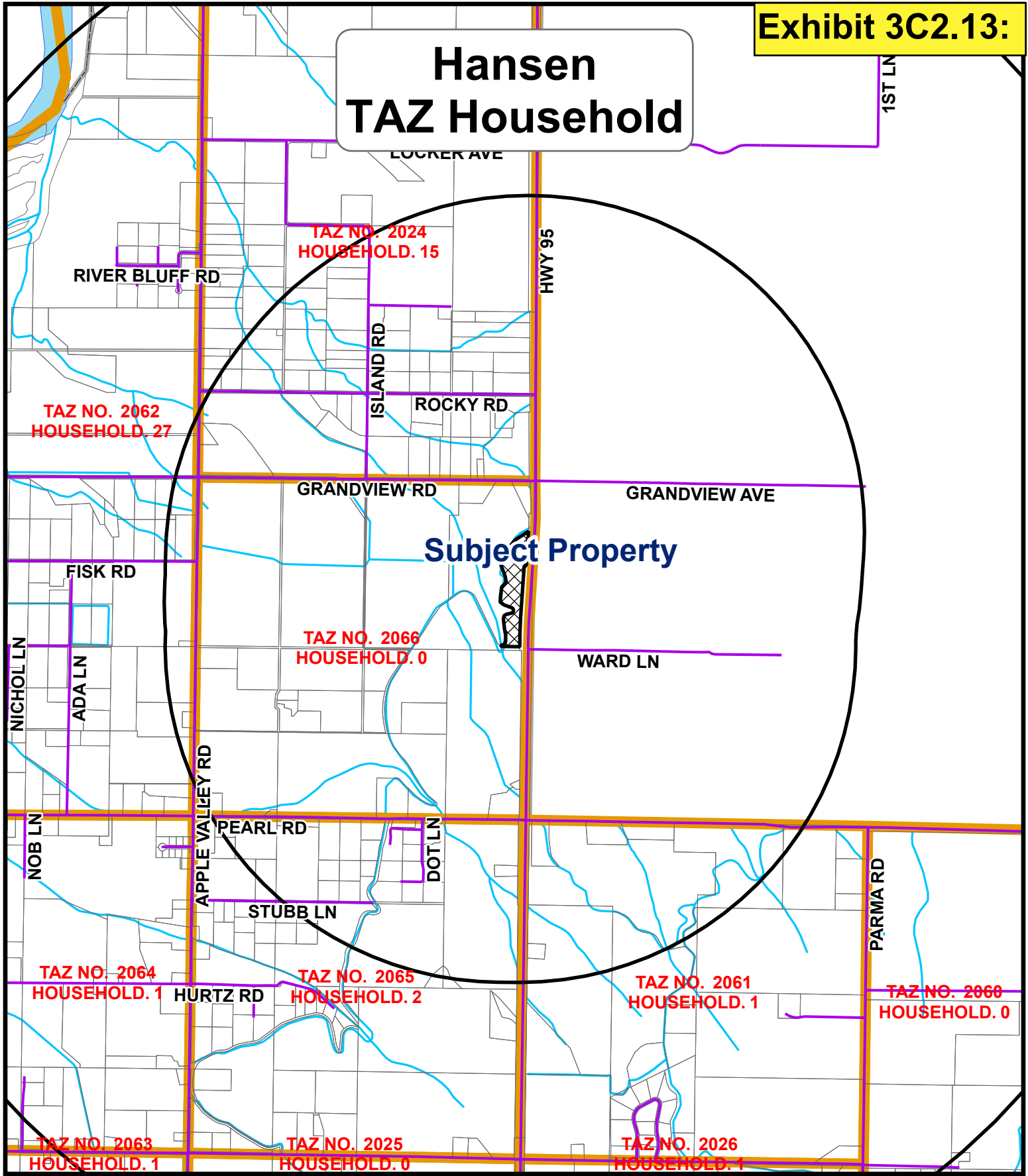
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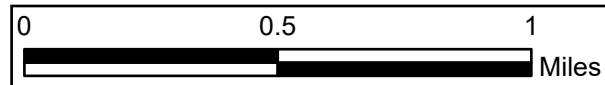
10.000001 - 49.80



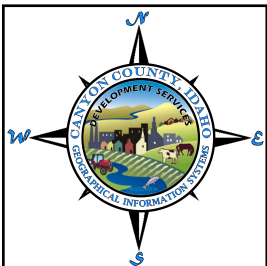
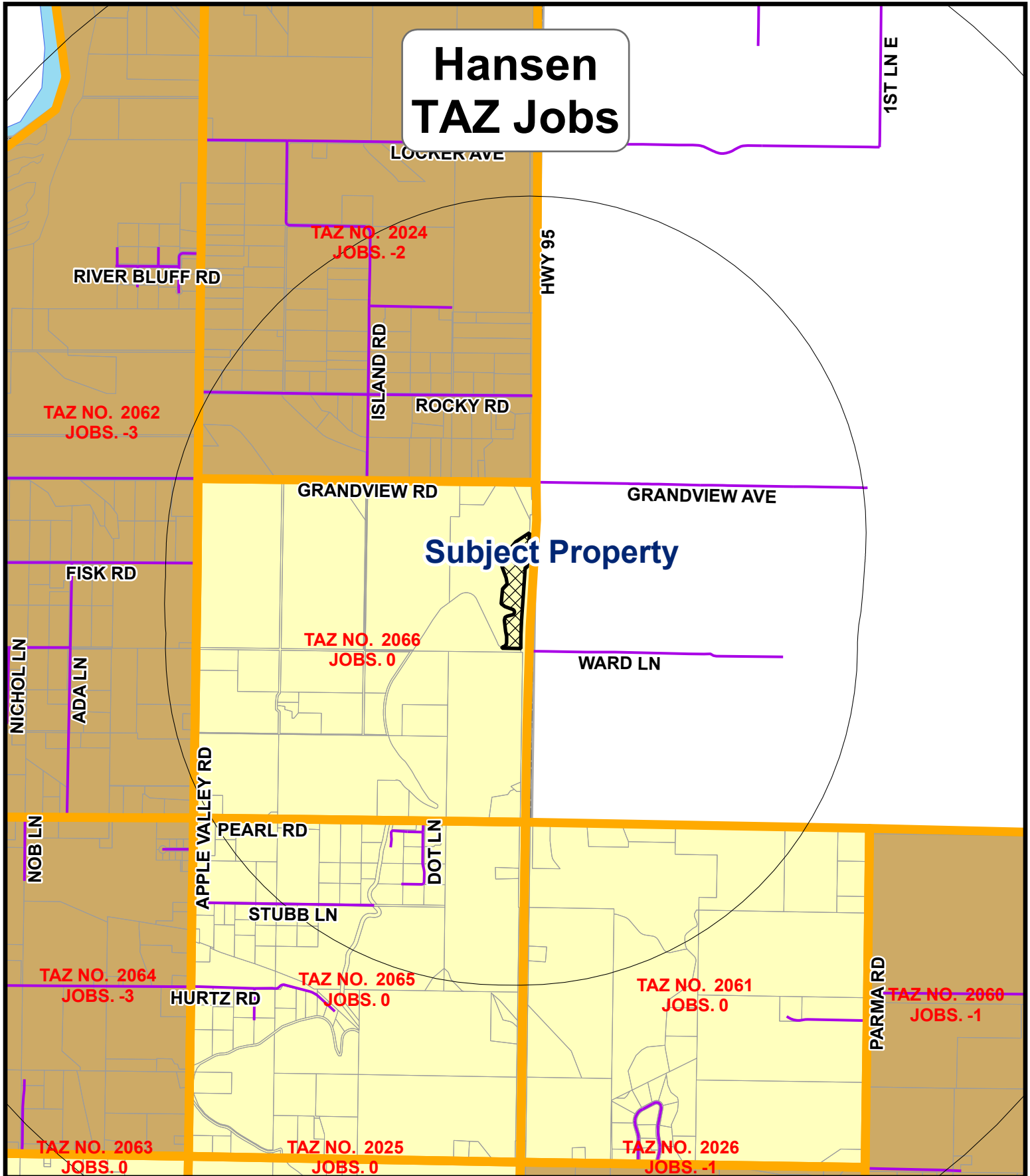
Hansen TAZ Household



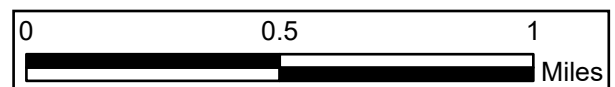
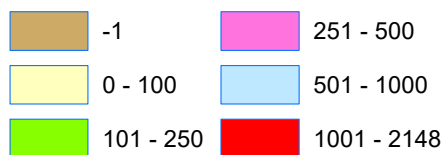
House Hold 2025-2050			
	-4 - 50		251 - 500
	51 - 150		501 - 750
	151 - 250		751 - 1263



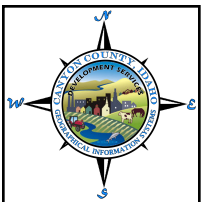
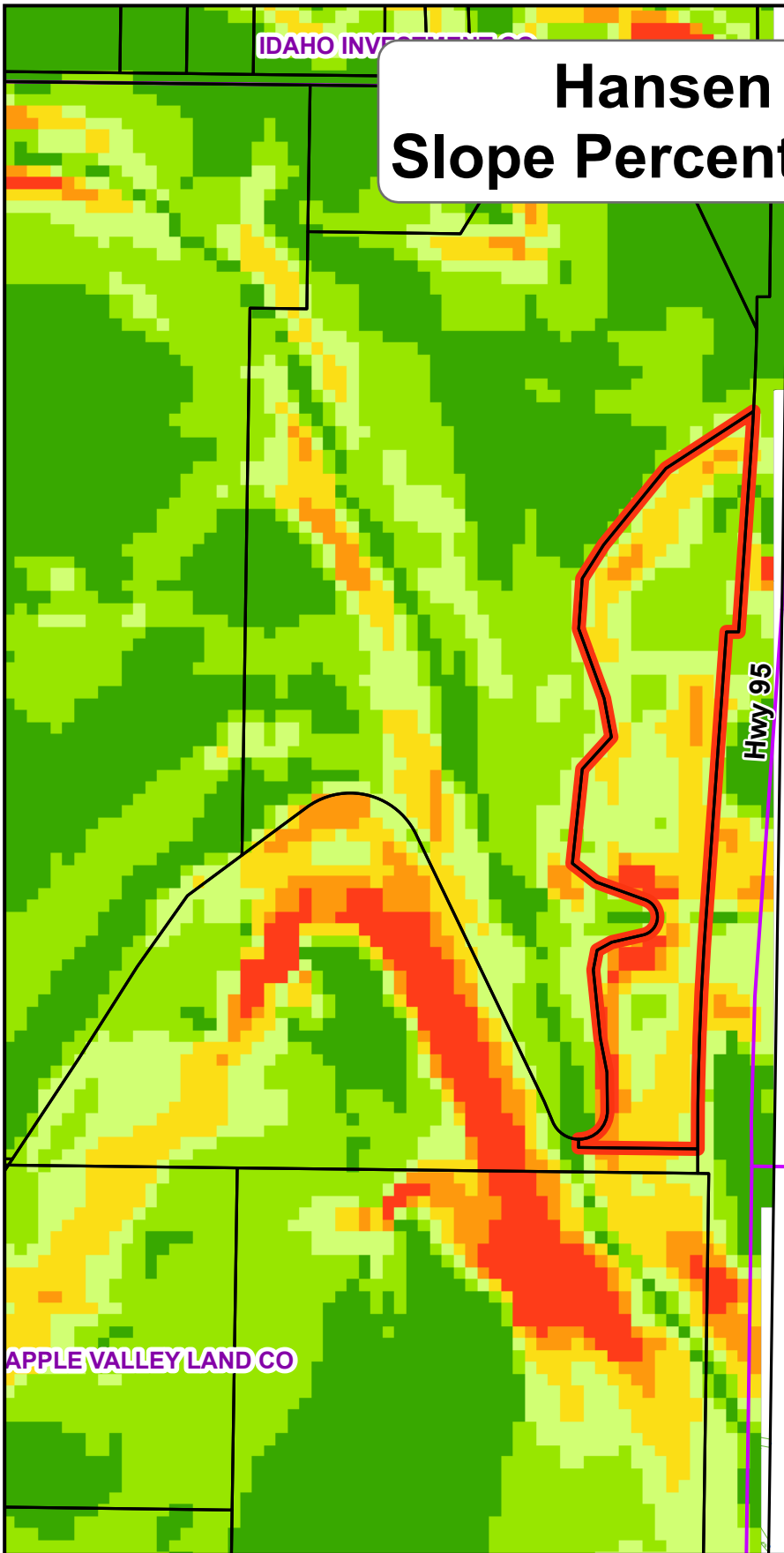
Hansen TAZ Jobs



Jobs 2025-2050

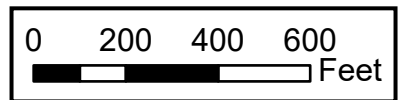


Hansen Slope Percent Map



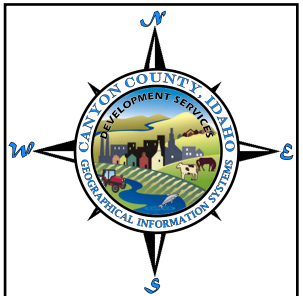
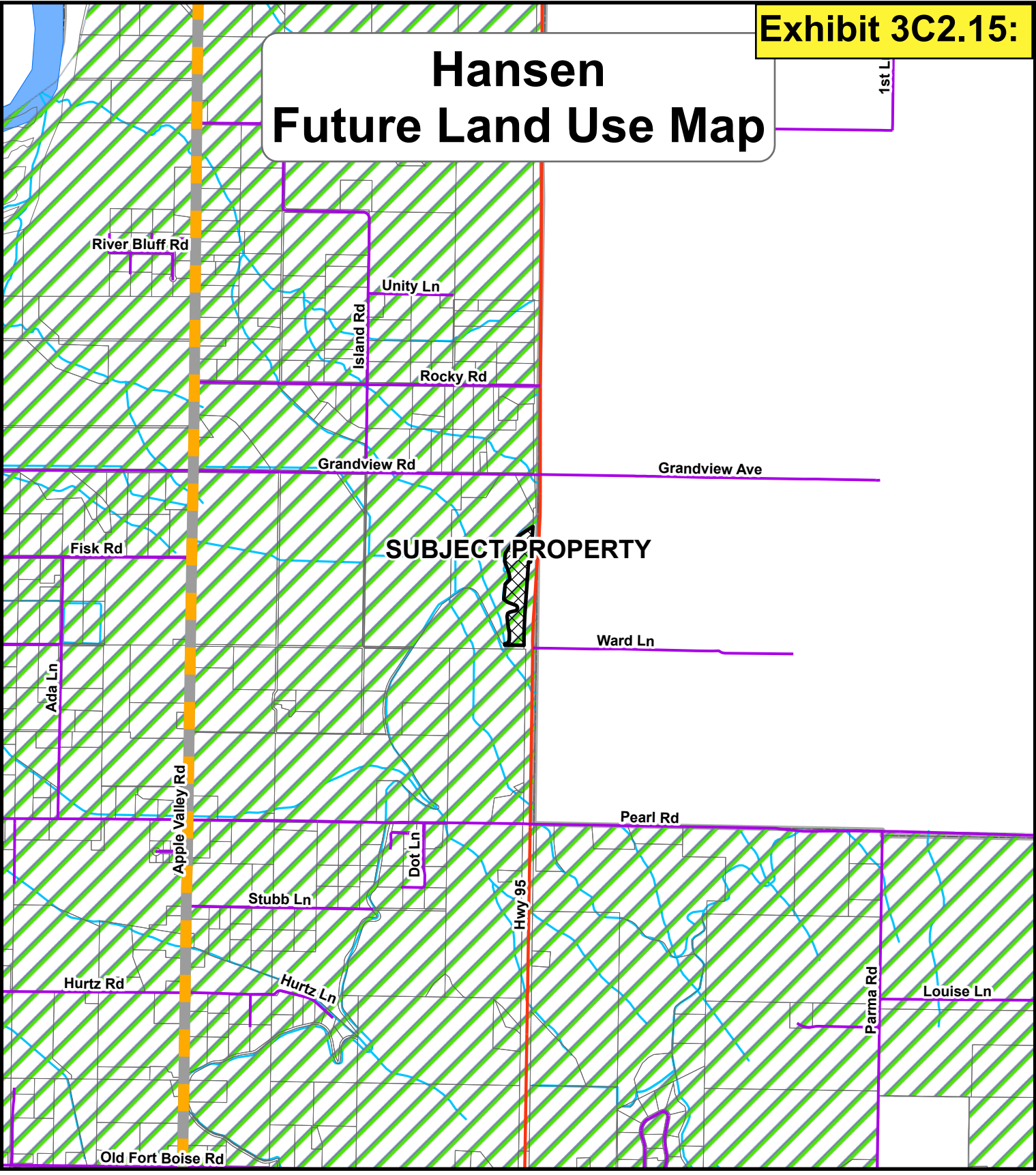
Slope Percent

0.001 - 3	9.001 - 12
3.001 - 6	12.001 - 14.999
6.001 - 9	15 - 202.718



Hansen Future Land Use Map

1st L



Overlay Districts 2030

AGRI-TOURISM BUSINESS USE	CALDWELL AIRPORT OVERLAY
AGRI-TOURISM EXCLUSIVE FARM USE	NAMPA AIRPORT OVERLAY
INTENSIVE AGRICULTURE OVERLAY	HISTORIC PRESERVATION
	HOUSING AUTHORITY

Future Land Use 2030

	COMMERCIAL
	INDUSTRIAL
	RESIDENTIAL
	RURAL RESIDENTIAL

0 0.5 1 Miles

Hansen Notification Map

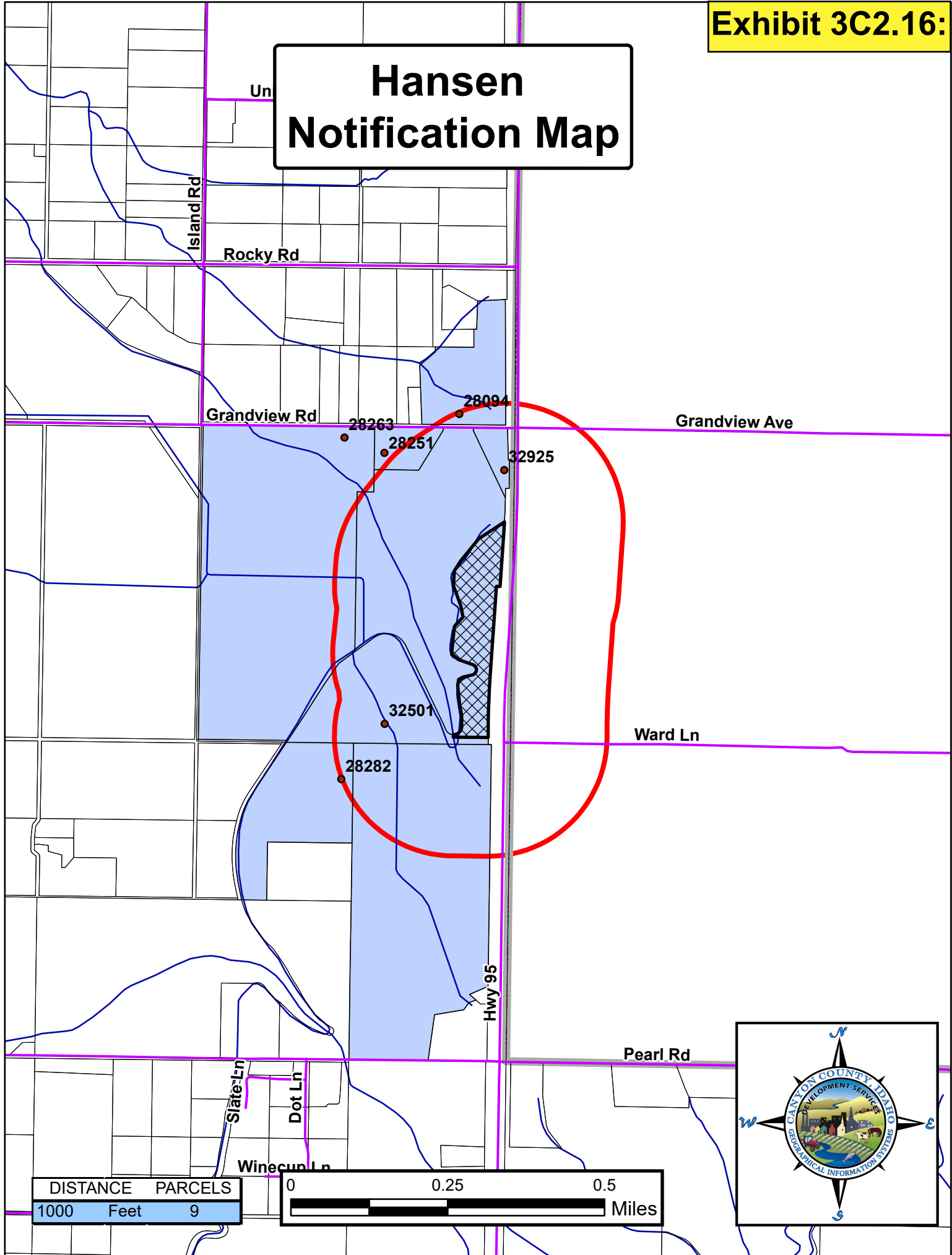
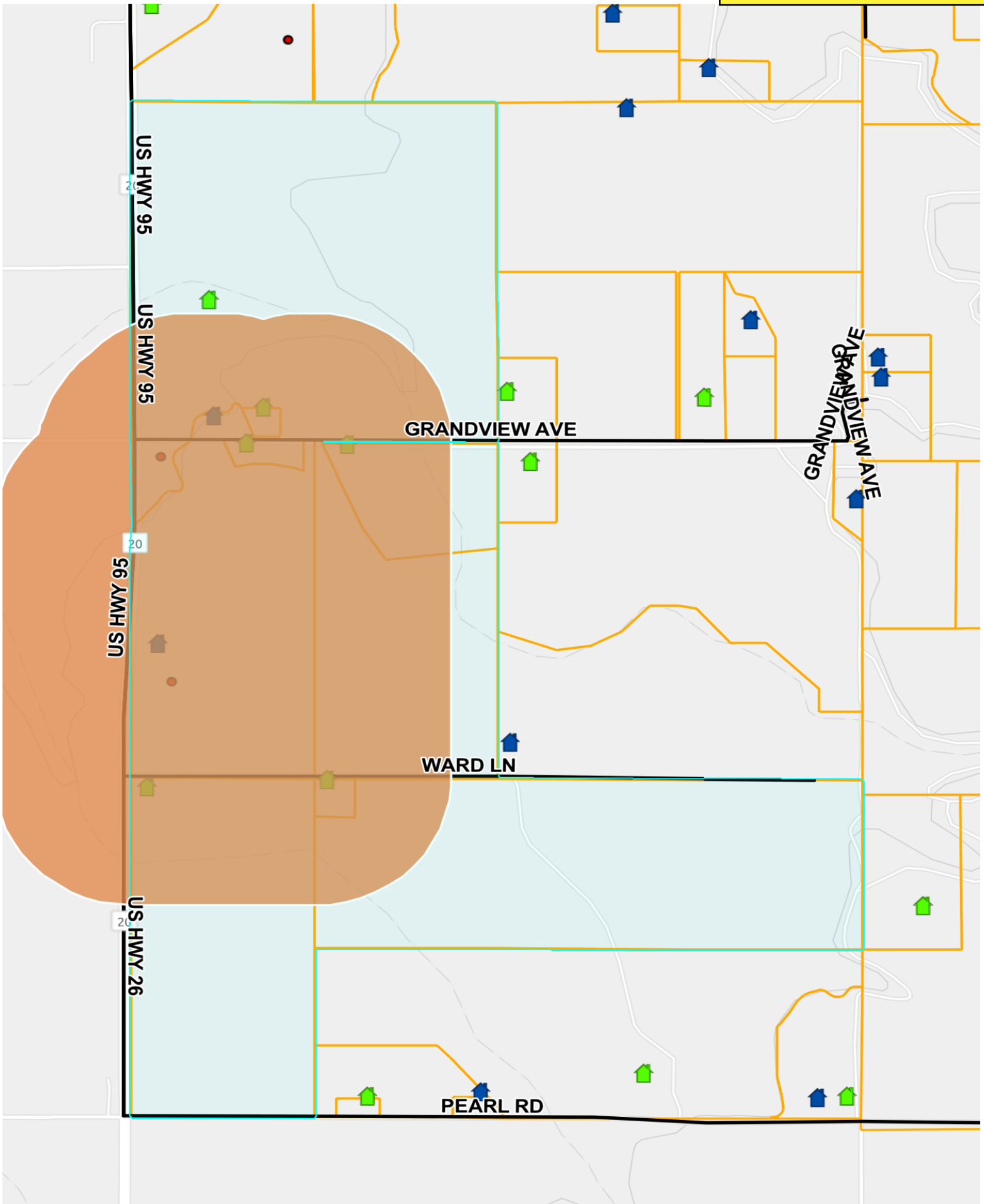
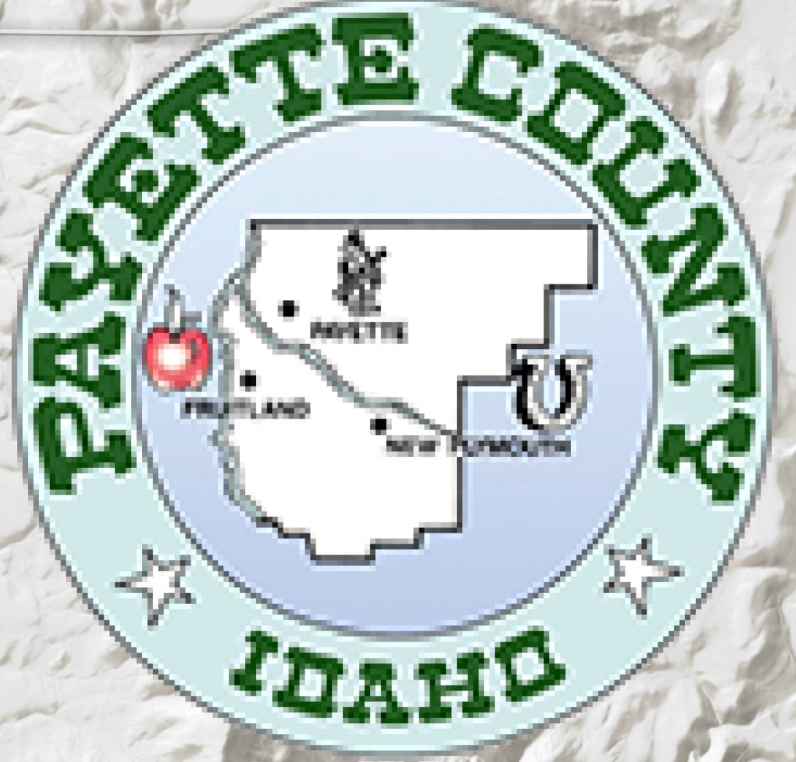
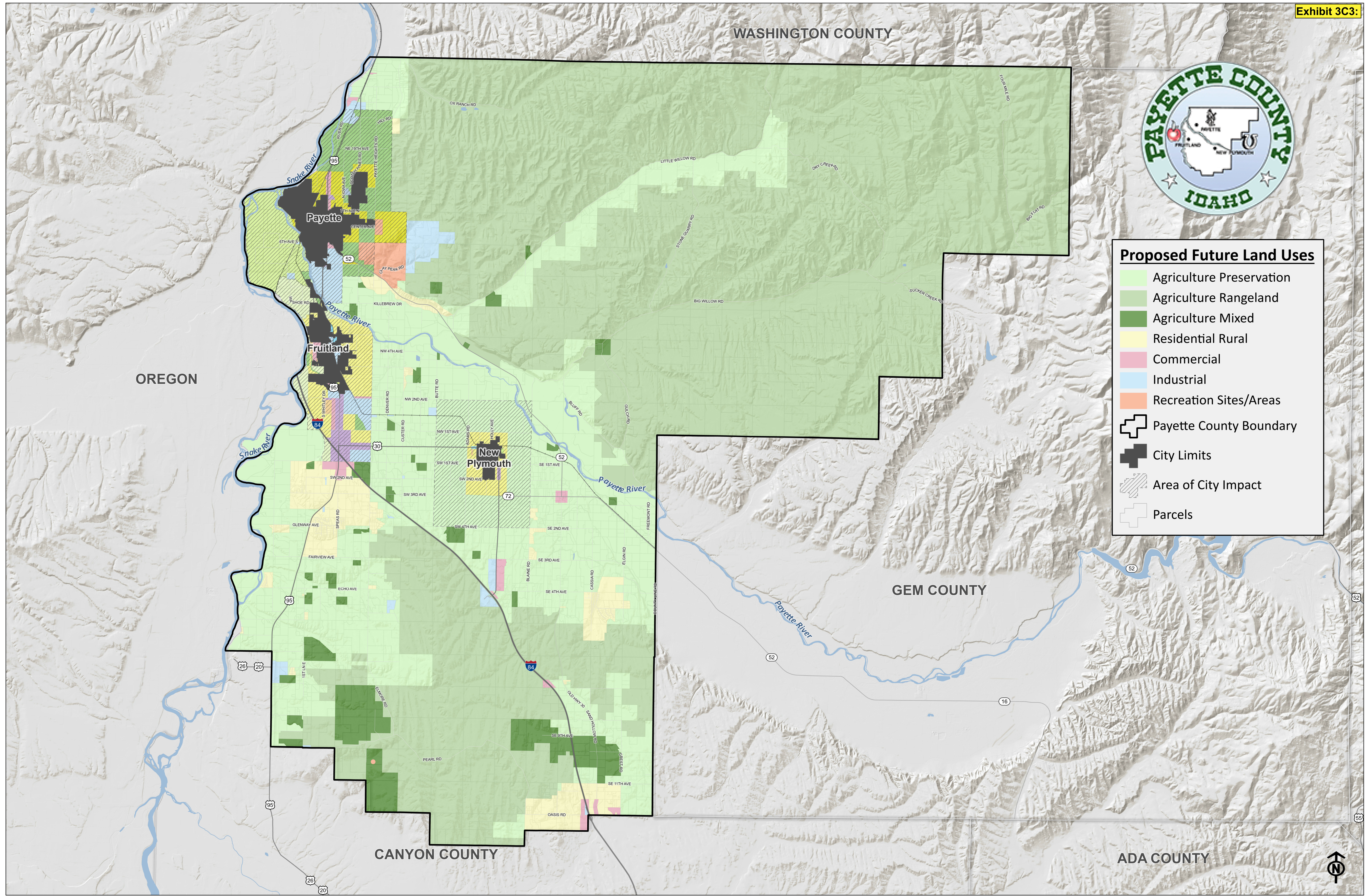


Exhibit 3C2.17:

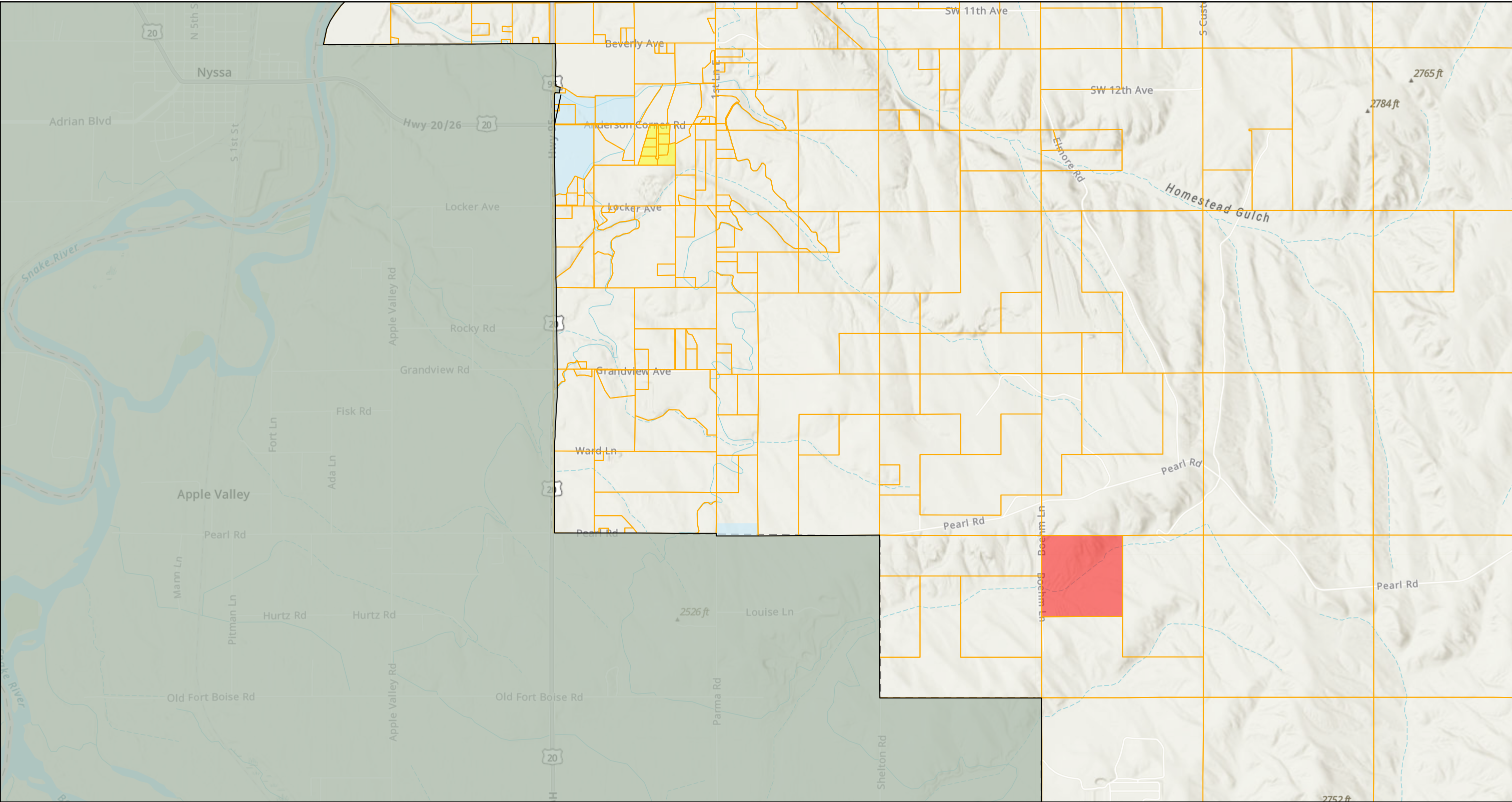




Proposed Future Land Uses

- Agriculture Preservation
- Agriculture Rangeland
- Agriculture Mixed
- Residential Rural
- Commercial
- Industrial
- Recreation Sites/Areas
- Payette County Boundary
- City Limits
- Area of City Impact
- Parcels





4/6/2026, 4:42:06 PM

1:52,159

Payette County Mask

Parcels

Zoning

COMMERCIAL 1

COMMERCIAL 2

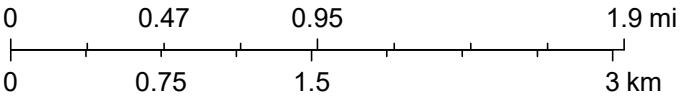
INDUSTRIAL 1 - LIGHT

INDUSTRIAL 2 - HEAVY

RECREATIONAL

RESIDENTIAL

World_Hillshade



Sources: Esri, TomTom, Garmin, FAO, NOAA, USGS, © OpenStreetMap contributors, and the GIS User Community, Esri, NASA, NGA, USGS, FEMA

EXHIBIT D

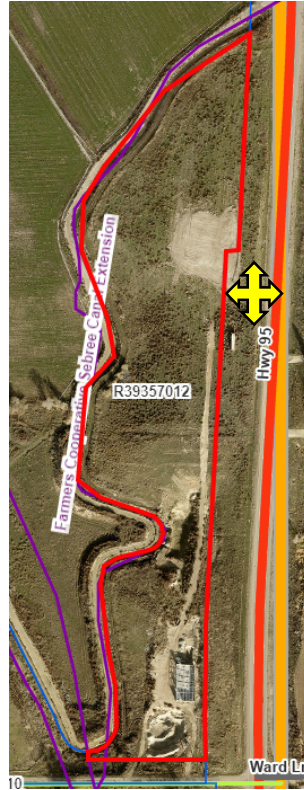
Site Visit Photos: March 25, 2026

Planning & Zoning Commission

Case #: CU2025-0031

Hearing Date: May 21, 2026

Site Photos: Taken March 25, 2026



Photos 1-8 taken on Highway 95 from the parcels' approach.



Photo 1: Taken on Highway 95 from the parcels approach, facing north from the subject property.



Photo 2: Taken on Highway 95 from the parcels approach, facing northeast from the subject property.



Photo 3: Taken on Highway 95 from the parcels approach, facing east from the subject property.



Photo 4: Taken on Highway 95 from the parcels approach, facing southeast from the subject property.



Photo 5: Taken on Highway 95 from the parcels approach, facing south from the subject property.



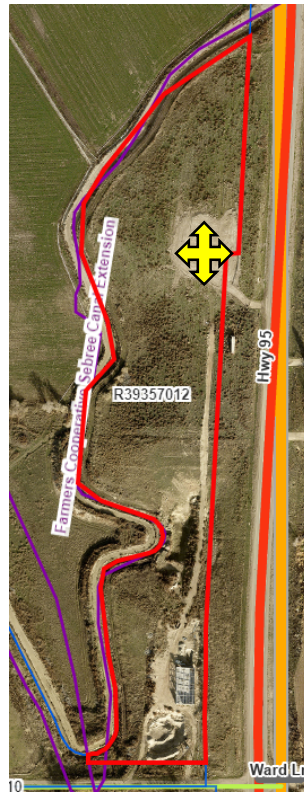
Photo 6: Taken on Highway 95 from the parcels approach, facing southwest from the subject property.



Photo 7: Taken on Highway 95 from the parcels approach facing west towards the subject property and the proposed use.



Photo 8: Taken on the parcels approach facing west towards the subject property and the proposed use.



Photos 9-11 taken on the subject property.



Photo 9: Taken on the subject property facing north towards the proposed use.



Photo 10: Taken on the subject property facing west towards the proposed use.



Photo 10: Taken on the subject property facing south. In this photo, you can see the property owner's primary residence.



Photo 11: Taken on the subject property facing east towards Highway 95.

EXHIBIT E

Agency Comments Received by: May 11, 2026

Planning & Zoning Commission

Case #: CU2025-0031

Hearing Date: May 21, 2026

1445 N Orchard St
Boise, ID 83706 • (208) 373-0550



Brad Little, Governor
Jess Byrne, Director

December 1, 2025

Amber Lewter, Planner
111 North 11th Ave.
Ste. 310
Caldwell, Idaho, 83605
amber.lewter@canyoncounty.id.gov

Subject: Agency Notice CU2025-0031 / Hansen

Dear Ms. Lewter:

Thank you for the opportunity to respond to your request for comment. While DEQ does not review every project on a project-specific basis, we attempt to provide the best review of the information provided. DEQ encourages agencies to review and utilize the Idaho Environmental Guide to assist in addressing project-specific conditions that may apply. This guide can be found at: <https://www2.deq.idaho.gov/admin/LEIA/api/document/download/15083>.

The following information does not cover every aspect of this project; however, we have the following general comments to use as appropriate:

1. AIR QUALITY

- Please review IDAPA 58.01.01 for all rules on Air Quality, especially those regarding fugitive dust (58.01.01.651), trade waste burning (58.01.01.600-617), and odor control plans (58.01.01.776).

For questions, contact David Luft, Air Quality Manager, at (208) 373-0550.

- IDAPA 58.01.01.201 requires an owner or operator of a facility to obtain an air quality permit to construct prior to the commencement of construction or modification of any facility that will be a source of air pollution in quantities above established levels. DEQ asks that cities and counties require a proposed facility to contact DEQ for an applicability determination on their proposal to ensure they remain in compliance with the rules.

For questions, contact the DEQ Air Quality Permitting Hotline at 1-877-573-7648.

2. WASTEWATER AND RECYCLED WATER

- DEQ recommends verifying that there is adequate sewer to serve this project prior to approval. Please contact the sewer provider for a capacity statement, declining balance report, and willingness to serve this project.
- IDAPA 58.01.16 and IDAPA 58.01.17 are the sections of Idaho rules regarding wastewater and recycled water. Please review these rules to determine whether this or future projects will require DEQ approval. IDAPA 58.01.03 is the section of Idaho rules regarding subsurface disposal of wastewater. Please review this rule to determine whether this or future projects will require permitting by the local public health district.
- All projects for construction or modification of wastewater systems require preconstruction approval. Recycled water projects and subsurface disposal projects require separate permits as well.
- DEQ recommends that projects be served by existing approved wastewater collection systems or a centralized community wastewater system whenever possible. Please contact DEQ to discuss potential for development of a community treatment system along with best management practices for communities to protect groundwater.
- DEQ recommends that cities and counties develop and use a comprehensive land use management plan, which includes the impacts of present and future wastewater management in this area. Please schedule a meeting with DEQ for further discussion and recommendations for plan development and implementation.

For questions, contact Valerie Greear, Water Quality Engineering Manager at (208) 373-0550.

3. DRINKING WATER

- DEQ recommends verifying that there is adequate water to serve this project prior to approval. Please contact the water provider for a capacity statement, declining balance report, and willingness to serve this project.
- DEQ recommends verifying if the current and/or proposed drinking water system is a regulated public drinking water system. A drinking water system is a Public Water System (PWS) if it has at least 15 service connections or regularly serves an average of 25 or more people per day for at least 60 days per year (refer to the DEQ website at: <https://www.deq.idaho.gov/water-quality/drinking-water/>). For non-regulated systems, DEQ recommends annual testing for total coliform bacteria, nitrate, and nitrite.
- IDAPA 58.01.08 is the section of Idaho rules regarding public drinking water systems. Please review these rules to determine whether this or future projects will require DEQ approval.
- All projects for construction or modification of public drinking water systems require preconstruction approval.
- If any private wells will be included in this project, we recommend that they be tested for total coliform bacteria, nitrate, and nitrite prior to use and retested annually thereafter.
- DEQ recommends using an existing drinking water system whenever possible or construction of a new community drinking water system. Please contact DEQ to discuss this project and to explore options to both best serve the future residents of this development and provide for protection of groundwater resources.
- DEQ recommends cities and counties develop and use a comprehensive land use management plan which addresses the present and future needs of this area for adequate, safe, and sustainable drinking water. Please schedule a meeting with DEQ for further discussion and recommendations for plan development and implementation.

For questions, contact Valerie Greear, Water Quality Engineering Manager at (208) 373-0550.

4. SURFACE WATER

- A Construction General Permit from DEQ may be required for projects that meet the eligibility criteria and have an allowable discharge of storm water or authorized non-storm water associated with construction activities. For questions, contact Emily Montague, IPDES Compliance Supervisor, at (208) 813-0872.
- Please contact DEQ to determine whether this project will require an Idaho Pollutant Discharge Elimination System (IPDES) Permit. A Multi-Sector General Permit from DEQ may be required for facilities that have an allowable discharge of storm water or authorized non-storm water associated with the primary industrial activity and co-located industrial activity. For questions, contact Emily Montague, IPDES Compliance Supervisor, at (208) 373-0433.
- If this project is near a source of surface water, DEQ requests that projects incorporate construction best management practices (BMPs) to assist in the protection of Idaho's water resources. Additionally, please contact DEQ to identify BMP alternatives and to determine whether this project is in an area with Total Maximum Daily Load stormwater permit conditions.
- The Idaho Stream Channel Protection Act requires a permit for most stream channel alterations. Please contact the Idaho Department of Water Resources (IDWR), Western Regional Office, at 2735 Airport Way, Boise, or call (208) 334-2190 for more information. Information is also available on the IDWR website at: <https://idwr.idaho.gov/streams/stream-channel-alteration-permits.html>
- The Federal Clean Water Act requires a permit for filling or dredging in waters of the United States. Please contact the US Army Corps of Engineers, Boise Field Office, at 10095 Emerald Street, Boise, or call 208-345-2155 for more information regarding permits.

For questions, contact Lance Holloway, Surface Water Manager, at (208) 373-0550.

5. SOLID WASTE, HAZARDOUS WASTE AND GROUNDWATER CONTAMINATION

- **Solid Waste.** No trash or other solid waste shall be buried, burned, or otherwise disposed of at the project site. These disposal methods are regulated by various state regulations including Idaho's Solid Waste Management Regulations and Standards (IDAPA 58.01.06), Rules and Regulations for Hazardous Waste (IDAPA 58.01.05), and Rules and Regulations for the Prevention of Air Pollution (IDAPA 58.01.01). Inert and other approved materials are also defined in the Solid Waste Management Regulations and Standards.
- **Hazardous Waste.** The types and number of requirements that must be complied with under the federal Resource Conservation and Recovery Act (RCRA) and the Idaho Rules and Standards for Hazardous Waste (IDAPA 58.01.05) are based on the quantity and type of waste generated. Every business in Idaho is required to track the volume of waste generated, determine whether each type of waste is hazardous, and ensure that all wastes are properly disposed of according to federal, state, and local requirements.

- **Water Quality Standards.** Site activities must comply with the Idaho Water Quality Standards (IDAPA 58.01.02) regarding hazardous and deleterious-materials storage, disposal, or accumulation adjacent to or in the immediate vicinity of state waters (IDAPA 58.01.02.800); and the cleanup and reporting of oil-filled electrical equipment (IDAPA 58.01.02.849); hazardous materials (IDAPA 58.01.02.850); and used-oil and petroleum releases (IDAPA 58.01.24.060 and 58.01.24.061). Petroleum releases must be reported to DEQ in accordance with IDAPA 58.01.24.060.01 and 58.01.24.061.04. Hazardous material releases to state waters, or to land such that there is likelihood that it will enter state waters, must be reported to DEQ in accordance with IDAPA 58.01.02.850.
- **Groundwater Contamination.** DEQ requests that this project comply with Idaho's Ground Water Quality Rules (IDAPA 58.01.11), which states that "No person shall cause or allow the release, spilling, leaking, emission, discharge, escape, leaching, or disposal of a contaminant into the environment in a manner that causes a ground water quality standard to be exceeded, injures a beneficial use of ground water, or is not in accordance with a permit, consent order or applicable best management practice, best available method or best practical method."

For questions, contact Matthew Pabich, Waste & Remediation Manager, at (208) 373-0550.

6. ADDITIONAL NOTES

- If an underground storage tank (UST) or an aboveground storage tank (AST) is identified at the site, additional regulations may apply. If an UST is present, the site should be evaluated to determine whether the UST is regulated by DEQ. If an AST is identified, EPA may have additional requirements. Both UST and AST sites should be assessed to determine whether there is potential soil and ground water contamination. Please call DEQ at (208) 373-0550, or visit the DEQ website <https://www.deq.idaho.gov/waste-management-and-remediation/storage-tanks/leaking-underground-storage-tanks-in-idaho/> for assistance. If applicable to this project, DEQ recommends that BMPs be implemented for any of the following land uses: wash water from cleaning vehicles, fertilizers and pesticides, animal facilities, composted waste, ponds and outdoor gun ranges. Please contact DEQ for more information on any of these conditions.

We look forward to working with you in a proactive manner to address potential environmental impacts that may be within our regulatory authority. If you have any questions, please contact me, or any of our technical staff at (208) 373-0550.

Sincerely,

A handwritten signature in blue ink, appearing to read "Troy Smith".

Troy Smith
Regional Administrator



**Your Safety • Your Mobility
Your Economic Opportunity**

IDAHO TRANSPORTATION DEPARTMENT

P.O. Box 8028 • Boise, ID 83707-2028

(208) 334-8300 • itd.idaho.gov

December 4, 2025

Amber Lewter
Planner
111 North 11th Ave, Suite 310
Caldwell, ID 83605

VIA EMAIL

Development Application	CU2025-0031
Project Name	Hansen Slaughterhouse
Project Location	Parcel R39357012
Project Description	Slaughterhouse
Applicant	Lucas Hansen

The Idaho Transportation Department (ITD) reviewed the referenced application(s) and has the following comments:

1. ITD does not have any concerns with the proposed project, so long as the following requirements are met:
 - a. Any access onto a state highway will need to be permitted through our online system, which can be found [here](#).
 - b. A commercial two-way approach will need to meet current specs, which include:
 - i. Width between 25'-40'
 - ii. Radii between 30'- 40'
 - iii. Paving the approach and any part of the driveway that is within ITD's right-of-way
 1. ITD's ROW here is 100' from centerline
 - iv. Per IDAPA 39.03.42.05, please align your new approach with one of the existing residential approaches across the highway. At a minimum, the new approach needs to be 650' north of the US-95/Ward Lane intersection.
2. ITD reserves the right to make further comments upon review of the submitted documents.

If you have any questions, you may contact me at 208-334-8377.

Sincerely,

Kendra Conder

Kendra Conder
Development Services Coordinator
Kendra.conder@itd.idaho.gov

Archived: Tuesday, April 28, 2026 3:08:38 PM

From: [Kendra Conder](#)

Mail received time: Tue, 7 Apr 2026 17:37:27

Sent: Tue, 7 Apr 2026 17:37:11

To: [Amber Lewter](#)

Subject: RE: [External] Agency Notice CU2025-0031 / Hansen

Importance: Normal

Sensitivity: None

Hi Amber,

The application indicates it's a relatively a small operation so I don't expect any traffic concerns. I've talked with Dan about trying to be more thorough in my responses, so moving forward you should see more in-depth responses from me! But for this one I'll do my best to explain the reasoning.

When applications don't provide traffic estimates, I reference our engineering manual to review trip generation. Our transportation/engineering manual doesn't have traffic data for a butcher shop, so the closest I can get for traffic estimates is a small office building in an urban area.

AM peak hour estimates (7am-9am) is 16 vehicles.

PM peak hour estimates (4-6pm) is 13 vehicles.

Based on traffic information for the most comparable business type, I don't foresee a rural butcher shop generating enough traffic to be a concern. The county is always welcome to require additional traffic analysis even if ITD does not!

Kendra Conder

District 3 | Development Services Coordinator

Idaho Transportation Department

Office: 208-334-8377

Cell: 208-972-3190



From: Amber Lewter <Amber.Lewter@canyoncounty.id.gov>

Sent: Monday, April 6, 2026 11:40 AM

To: Kendra Conder <Kendra.Conder@itd.idaho.gov>

Subject: RE: [External] Agency Notice CU2025-0031 / Hansen

CAUTION: This email originated outside the State of Idaho network. Verifv links and attachments BEFORE you click or open, even if you recognize and/or trust the sender. Contact your agency service desk with any concerns.

Hello Kendra,

Is there any concern for the impact on traffic for this case?

Thank you,

Archived: Tuesday, April 28, 2026 3:08:45 PM
From: [Kendra Conder](#)
Mail received time: Tue, 28 Apr 2026 18:30:13
Sent: Tue, 28 Apr 2026 18:29:55
To: [Amber Lewter](#)
Subject: [External] RE: CU2025-0031
Importance: Normal
Sensitivity: None

To my knowledge it will need to be a new access/permit. It looks like there's an old farm field approach, but it won't meet any of our standards.

Kendra Conder

District 3 | Development Services Coordinator
Idaho Transportation Department
Office: 208-334-8377
Cell: 208-972-3190



YOUR Safety ••• YOUR Mobility ••• YOUR Economic Opportunity

From: Amber Lewter <Amber.Lewter@canyoncounty.id.gov>
Sent: Tuesday, April 28, 2026 10:33 AM
To: Kendra Conder <Kendra.Conder@itd.idaho.gov>
Subject: CU2025-0031

CAUTION: This email originated outside the State of Idaho network. Verify links and attachments BEFORE you click or open, even if you recognize and/or trust the sender. Contact your agency service desk with any concerns.

Hello Kendra,

Can you tell me if the access for the slaughterhouse is an existing access off of Hwy 95 or will the applicant need to request a new access?

Thank you,

**Amber Lewter**

Associate Planner
Canyon County Development Services Department
111 N. 11th Ave., #310, Caldwell, ID 83605

Direct Line: 208-454-6631
Email: amber.lewter@canyoncounty.id.gov
Website: www.canyoncounty.id.gov

Development Services Department (DSD)

Archived: Tuesday, April 28, 2026 3:08:55 PM

From: [Stevie Harris](#)

Mail received time: Tue, 7 Apr 2026 14:52:28

Sent: Tue, 7 Apr 2026 14:52:11

To: [Amber Lewter](#)

Subject: [External] RE: CU2025-0031

Importance: Normal

Sensitivity: None

Exhibit 3E3:

Morning Amber,

ISDA has no jurisdiction over slaughter facilities. They would need to coordinate with DEQ on the management of their waste products. It's best to reach out to DEQ.

Hope that helps.

Stevie Harris

Deputy Director - Operations

Idaho State Department of Agriculture

Ph: (208) 332-8552

F: (208) 334-2170



From: Amber Lewter <Amber.Lewter@canyoncounty.id.gov>

Sent: Monday, April 6, 2026 2:08 PM

To: Stevie Harris <Stevie.Harris@ISDA.IDAHO.GOV>

Subject: CU2025-0031

CAUTION: This email originated outside the State of Idaho network. Verifv links and attachments **BEFORE** you click or open, even if you recognize and/or trust the sender. Contact your agency service desk with any concerns.

Hello Stevie,

I have an application for a slaughterhouse. Could you please take a look at the application and share your comments? Is there anything that they would need to do prior to a hearing? Or just before beginning operations?

Thank you,



Amber Lewter

Associate Planner

Canyon County Development Services Department

111 N. 11th Ave., #310, Caldwell, ID 83605

Archived: Tuesday, April 28, 2026 3:09:03 PM

From: [Olson, Aaron](#)

Mail received time: Tue, 7 Apr 2026 20:25:03

Sent: Tue, 7 Apr 2026 20:24:44

To: [Amber Lewter](#)

Subject: [External] Re: Water Rights

Importance: Normal

Sensitivity: None

Hi Amber,

After taking a look at the application, they would be able to supply the business using their existing domestic well without needing a new water right as long as their water use does not exceed 2,500 gallons per day. 2,500 gallons per day is the maximum amount allowed under Idaho Code 42-111(b) that allows domestic uses to be exempt from needing a water right. If they will exceed that amount, then they would want to apply for a commercial water right. The area is open for new water rights and a preliminary check shows there are no areas of concern there.

Thanks,

Aaron

From: Amber Lewter <Amber.Lewter@canyoncounty.id.gov>

Sent: Tuesday, April 7, 2026 12:29 PM

To: Olson, Aaron <Aaron.Olson@idwr.idaho.gov>

Subject: Water Rights

CAUTION: This email originated outside the State of Idaho network. Verifv links and attachments BEFORE you click or open, even if you recognize and/or trust the sender. Contact your agency service desk with any concerns.

Hello,

Could you please review this application and see if the applicant has adequate water rights or if there is anything they will need to do? Are they able to get adequate water rights?

Thank you,



Amber Lewter

Associate Planner

Canyon County Development Services Department

111 N. 11th Ave., #310, Caldwell, ID 83605

Direct Line: 208-454-6631

Email: amber.lewter@canyoncounty.id.gov

Website: www.canyoncounty.id.gov

Development Services Department (DSD)

Archived: Tuesday, April 28, 2026 3:09:11 PM
From: [Farmers Cooperative Ditch Company Parma](#)
Mail received time: Wed, 8 Apr 2026 17:48:46
Sent: Wed, 8 Apr 2026 11:48:23
To: [Amber Lewter](#)
Subject: [External] Re: CU2025-0031
Importance: Normal
Sensitivity: None
Attachments:
[image001.png](#) 

I spoke with our Treasurer Tom Johnston,
Although our Canal runs over 200' away, this should not impact our water quality or surface runoff. As long as they are having to abide by all County regulations we have no issue with this CUP. We would be relying on the County implementing all runoff regulations as they are at a higher elevation. We would simply request that there are safeguards in place for animal waste not to run into our canal.
As they are not our shareholders, only in our impact area we do not need to sign anything.
Thank you,
Karan Eby Secretary Farmers' Cooperative Ditch Company

Karan Eby/Courtney Nelson
Secretary/Bookkeeper
Farmers Co-Operative Ditch Company
Phone: (208)722-2010

On Wed, Apr 8, 2026 at 11:35 'a0AM Farmers Cooperative Ditch Company Parma <fdc1875@gmail.com> wrote:
I will talk to the board members at our monthly meeting on the 18th.

Thank you,
Karan

Karan Eby/Courtney Nelson
Secretary/Bookkeeper
Farmers Co-Operative Ditch Company
Phone: (208)722-2010

On Mon, Apr 6, 2026 at 2:11 'a0PM Amber Lewter <Amber.Lewter@canyoncounty.id.gov> wrote:

Hello,

Could you please review the application and provide comments.

Thank you,



Amber Lewter

Associate Planner

Canyon County Development Services Department

111 N. 11th Ave., #310, Caldwell, ID 83605

Direct Line: 208-454-6631

Email: amber.lewter@canyoncounty.id.gov

Website: www.canyoncounty.id.gov

Development Services Department (DSD)

Public office hours

Monday, Tuesday, Thursday and Friday

8am – 5pm

Wednesday

1pm – 5pm

**We will not be closed during lunch hour **

PUBLIC RECORD NOTICE: All communications transmitted within the Canyon County email system may be a public record and may be subject to disclosure under the Idaho Public Records Act and as such may be copied and reproduced by members of the public.

Archived: Tuesday, April 28, 2026 3:09:25 PM

From: [Madelyn Vander Veen](#)

Sent: Thursday, April 16, 2026 2:04:59 PM

To: [Amber Lewter](#)

Subject: Agency Notice CU2025-0031 / Hansen

Importance: Normal

Sensitivity: None

Hello Amber,

Regarding case CU2025-0031 / Hansen, if the use is approved, the applicant may receive an address for the slaughterhouse by submitting a building permit. An approach permit will be required. It looks like 3-8 employees will be on site for the use and customers will also be coming to and from. An address is recommended for uses that involve employees and/or customers on site so that emergency services can quickly and accurately locate the site in an emergency situation.

Thanks,

Madelyn Vander Veen

GIS Analyst, [Canyon County Development Services](#)

madelyn.vanderveen@canyoncounty.id.gov | Direct: 208-455-6035

DSD public office hours:

Monday, Tuesday, Thursday and Friday: 8am – 5pm

Wednesday: 1pm – 5pm

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Archived: Tuesday, April 28, 2026 3:09:34 PM
From: [Lucy Ostyn](#)
Sent: Tue, 21 Apr 2026 18:13:34
To: [Amber Lewter](#)
Cc: [Tom Crosby](#)
Subject: FW: Agency Notice CU2025-0031 / Hansen
Importance: Normal
Sensitivity: None
Attachments:
[30 day AGENCY notice PZ hearing.pdf](#) 

Amber,

Hopefully it isn't too late for this comment! The AG building on site (ZCA2024-0040) expired and received no inspections.

If they plan on using this structure for the slaughterhouse: a commercial change of occupancy will be required for the structure.

If they plan on building new: the AG building should be rectified and a new commercial building permit should be pulled for the new structure.

Thank you,



Lucy Ostyn

Permitting Supervisor

lucy.ostyn@canyoncounty.id.gov

(208)455-5961

Canyon County Development Services Department

111 N. 11th Ave. #310 Caldwell, ID 83605

DSD PUBLIC OFFICE HOURS

Monday, Tuesday, Thursday and Friday

8am – 5pm

Wednesday

1pm – 5pm

From: Caitlin Ross <Caitlin.Ross@canyoncounty.id.gov>

Sent: Thursday, April 16, 2026 10:28 AM

To: 'tkelly@parmaschools.org' <tkelly@parmaschools.org>; 'Jeff@parmafire.us' <Jeff@parmafire.us>; 'ParmaRuralFire@gmail.com' <ParmaRuralFire@gmail.com>; 'knute.sandahl@doi.idaho.gov' <knute.sandahl@doi.idaho.gov>; gwatkins@nphd.net; brandy.walker@ForgedFiber37.com; 'e Ingram@idahopower.com' <e Ingram@idahopower.com>; 'easements@idahopower.com' <easements@idahopower.com>; 'arobins@idahopower.com' <arobins@idahopower.com>; 'monica.taylor@intgas.com' <monica.taylor@intgas.com>; 'jessica.mansell@intgas.com' <jessica.mansell@intgas.com>; 'Contract.Administration.Bid.Box@ziply.com' <Contract.Administration.Bid.Box@ziply.com>; 'developmentreview@blackcanyonirrigation.com' <developmentreview@blackcanyonirrigation.com>; 'fcdc1875@gmail.com'

Archived: Tuesday, April 28, 2026 3:09:43 PM
From: [Anthony Lee](#)
Mail received time: Wed, 22 Apr 2026 20:41:23
Sent: Wed, 22 Apr 2026 20:41:05
To: [Amber Lewter](#)
Cc: [Mitch Kiester](#)
Subject: RE: [External] RE: Agency Notice CU2025-0031 / Hansen
Importance: Normal
Sensitivity: None
Attachments:
[Pre.Development.Notes.Signed.04.22.2026.pdf](#) 

Hi Amber,

1. Will a Nutrient Pathogen Study be required? **A Nutrient Pathogen Study will not be required.**
2. Will adequate sanitary systems be provided to accommodate the use? **A subsurface sewage disposal permit has been issued and is consistent with the total wastewater design flow specified in the approved Letter of Intended Use.**
3. Any concerns about the use or request for rezoning? If so, are there any conditions or mitigation measures recommended to ensure the use or requested rezone minimizes potential impacts to the surrounding area and nearby city? **There are no concerns with the use or request for rezoning if the applicant meets all SWDH requirements in accordance with IDAPA 58.01.03.**

Please see the attached pre-development notes from 04/22/2026.

Let me know if you have any questions.

Thank you,



Check out our new online self-service portal here! [PORTAL](#)
Anthony Lee, RS/BS | Land Development Senior
o 208.455.5384 | c 208.899.1285 | f 208.455.5300
anthony.lee@swdh.id.gov | SWDH.org
[13307 Miami Ln., Caldwell, ID 83607](#)

From: Anthony Lee
Sent: Wednesday, April 8, 2026 3:44 PM
To: 'Amber Lewter' <Amber.Lewter@canyoncounty.id.gov>
Cc: Mitch Kiester <Mitch.Kiester@swdh.id.gov>
Subject: RE: [External] RE: Agency Notice CU2025-0031 / Hansen

Hi Amber,

Actually, I am still waiting on the applicant to schedule a pre-development meeting. That is not my signature on

that agency acknowledgement form that was dated on 10/01/2025.

Thank you,



Check out our new online self-service portal here! [PORTAL](#)

Anthony Lee, RS/BS | Land Development Senior

o 208.455.5384 | c 208.899.1285 | f 208.455.5300

anthony.lee@swdh.id.gov | SWDH.org

[13307 Miami Ln., Caldwell, ID 83607](#)

From: Amber Lewter <Amber.Lewter@canyoncounty.id.gov>

Sent: Wednesday, April 8, 2026 11:51 AM

To: Anthony Lee <Anthony.Lee@swdh.id.gov>

Cc: Mitch Kiester <Mitch.Kiester@swdh.id.gov>

Subject: RE: [External] RE: Agency Notice CU2025-0031 / Hansen

CAUTION: This email originated outside Southwest District Health's network. Verify links and attachments BEFORE you click or open, even if you recognize and/or trust the sender. Contact IT with any concerns.

Hi Anthony,

Could I get the pre-development notes? Also, are there provisions through SWDH that the applicant will have to take to sell retail of the meat?

Thank you,



Amber Lewter

Associate Planner

Canyon County Development Services Department

111 N. 11th Ave., #310, Caldwell, ID 83605

Direct Line: 208-454-6631

Email: amber.lewter@canyoncounty.id.gov

Website: www.canyoncounty.id.gov

Development Services Department (DSD)

Public office hours

Monday, Tuesday, Thursday and Friday

8am – 5pm

Wednesday

1pm – 5pm

**We will not be closed during lunch hour **

PUBLIC RECORD NOTICE: All communications transmitted within the Canyon County email system may be a

Pre-Development MeetingName of Development: Slaughter HouseApplicant: Lucus Hansen

P.E./P.G.: _____

Others In Attendance: _____

of Lots: 1 Wastewater Flow: 639 Gallons Acreage Proposed: 11.30Location of Development: TBD Hwy 95, Parma, ID 83660Parcel #: R39357012Project in Area of Concern: Not located in a NP area Groundwater/Rock <10': >10' GWLevel 1 NP Study Required: ☐ Yes ☒ No ☐ PendingLSAS/CSS Proposed: N/AProposed Drinking Water: ☒ Individual ☐ City ☐ Community ☐ Public Water Supply ☐ PendingInformation Distributed: ☐ SER ☐ NP Guidance ☒ Non-Domestic WW AP ☐ Pending

Description of Projects:

The applicant met with Southwest District Health (SWDH) to discuss the proposed development of a slaughterhouse facility consisting of processing up to 36 animals with five (5) employees on an 11.30-acre parcel.

The parcel is not located within a designated Nitrate Priority Area; therefore, a Nutrient Pathogen (NP) Study is not required.

A Letter of Intended Use has been submitted and approved by SWDH and the Idaho Department of Environmental Quality (IDEQ), and a subsurface sewage disposal permit has been issued for the proposed use.

It was identified that the originally proposed drainfield location encroaches into an area subject to vehicle traffic, which may result in soil compaction and compromise system performance. As a result, new test holes will be required in an alternate location to evaluate site suitability for a revised drainfield area that avoids vehicle traffic impacts.

An irrigation canal is located on the property; the proposed drainfield area must maintain a minimum setback of at least 50 feet from the canal in accordance with IDAPA 58.01.03.

Anthony Lee



Public Health
Prevent. Promote. Protect.

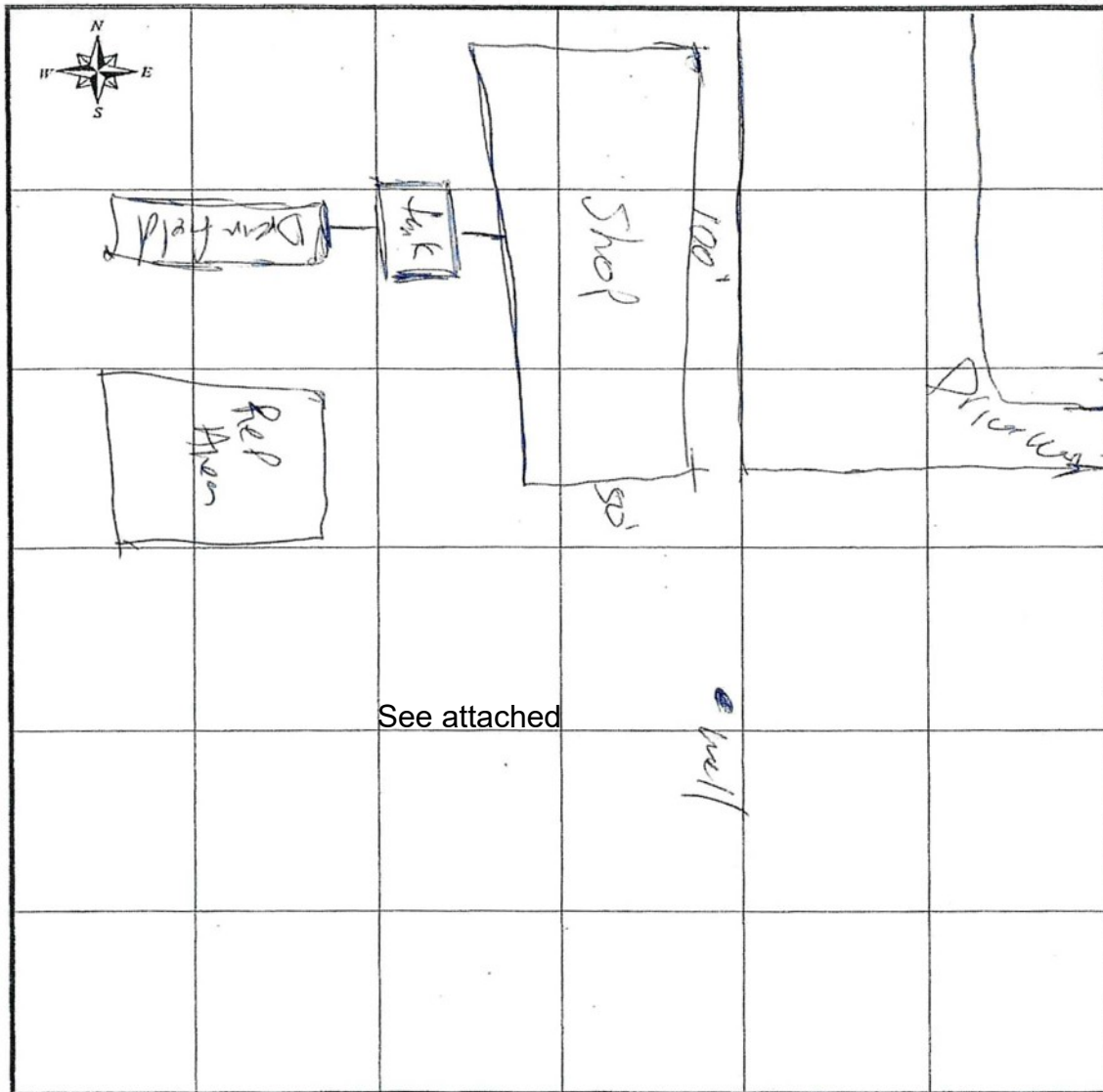
Idaho Public Health Districts

Exhibit 3E8.2:

Please draw an aerial view of the property showing property lines, well location(s), water lines, location of septic tank and drainfields, location of drainfield replacement area, ditches and streams, easements and right of ways, driveway and parking area, cut banks, and location of street or road. Indicate dimensions and separation distances of each from septic tank and drainfield.

PLOT PLAN

SCALE: 1" = _____'



Southwest District Health, 13307 Miami Lane, P. O. Box 850, Caldwell, ID 83606

Phone: 208.455.5400, Fax: 208.455.5405

SIGNATURE: _____

DATE: _____

By my signature above, I certify that all answers and statements on this application are true and complete to the best of my knowledge. I understand that should evaluation disclose untruthful or misleading answers, my application may be rejected or my permit canceled. I understand that any deviation from the plans, conditions, and specifications, is prohibited unless it is approved in advance by the Director or his designee. I hereby authorize the Health District to have access to this property for the purpose of conducting a site-evaluation.

(Official Use Only)

Plot Plan Approval Date: _____

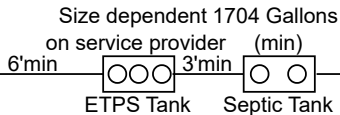
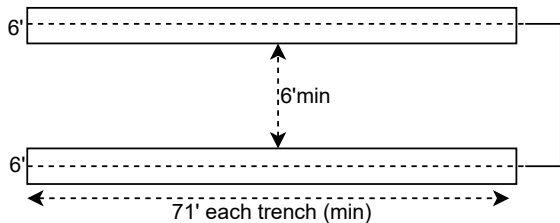
EHS Name: _____

EHS #: _____

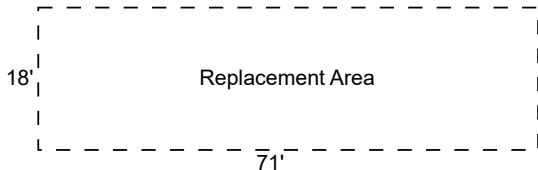
Revision Date: 06/17/2010

02/03/2026

Anthony Lee



Hwy 95



100'



Archived: Wednesday, April 29, 2026 3:27:11 PM
From: [Anthony Lee](#)
Mail received time: Wed, 29 Apr 2026 20:00:11
Sent: Wed, 29 Apr 2026 19:59:56
To: [Amber Lewter](#)
Cc: [Mitch Kiester](#)
Subject: RE: [External] RE: Agency Notice CU2025-0031 / Hansen
Importance: Normal
Sensitivity: None

Hi Amber,

A septic permit was issued to account for blood waste and had approval from DEQ.

Let me know if you have any questions.

Thank you,



Check out our new online self-service portal here! [PORTAL](#)

Anthony Lee, RS/BS | Land Development Senior

o 208.455.5384 | c 208.899.1285 | f 208.455.5300

anthony.lee@swdh.id.gov | SWDH.org

[13307 Miami Ln., Caldwell, ID 83607](#)

From: Amber Lewter <Amber.Lewter@canyoncounty.id.gov>
Sent: Wednesday, April 29, 2026 1:57 PM
To: Anthony Lee <Anthony.Lee@swdh.id.gov>
Cc: Mitch Kiester <Mitch.Kiester@swdh.id.gov>
Subject: RE: [External] RE: Agency Notice CU2025-0031 / Hansen

CAUTION: This email originated outside Southwest District Health's network. Verify links and attachments BEFORE you click or open, even if you recognize and/or trust the sender. Contact IT with any concerns.

Hi Anthony,

Thank you for sending this over to me. I was checking with the applicant on what he was going to do with the waste that cannot be picked up such as the blood. He said that he had to get a special septic permit for such items. Can you confirm this is correct?

Thank you,



Amber Lewter

Archived: Wednesday, April 29, 2026 3:29:27 PM

From: [Ricky Galvan](#)

Mail received time: Wed, 29 Apr 2026 13:20:55

Sent: Wednesday, April 29, 2026 7:20:57 AM

To: [Amber Lewter](#)

Subject: [External] Licensing Resources for Meat Processors

Importance: Normal

Sensitivity: None

Attachments:

[Meat Processing SOP.pdf](#)  [SDA Information \(1\).pdf](#) 

Hi Amber,

Attached you will find more resources for the client regarding the processing of meat.

Let me know if you have any questions.

Thanks!



Ricky Galvan | Environmental Health Specialist

o 208.795.6023 | c 208.899.1288

ricky.galvan@swdh.id.gov | SWDH.org

13307 Miami Ln., Caldwell, ID 83607



Healthier Together

Exhibit 3E9:

IDAHO FOOD PROTECTION PROGRAM**IDAHO'S LICENSING GUIDANCE TABLE
FOOD PROCESSING AND STORAGE**

Type, code, description	License	Notes
615-010 Food Processor: Manufacturer of food for wholesale distribution. Does not provide food directly to consumer. Licensure for processors is required whether food is potentially hazardous or non-potentially hazardous. Risk category should be assigned based on type of food and processing. For example, candy or cookies would be medium risk and refrigerated salsa would be high risk.	Yes	Health District will license and inspect for first year of operation, EXCEPT for: • Low-acid canned food • Acidified food (except those requiring refrigeration) • Juices • Seafood • Salvage operations • Any meat processing (which must be USDA inspected) Information related to interstate sales must be collected during annual inspection. After first year of operation, firm may be referred to FDA for jurisdiction. Please see Appendix B for protocol on referring firms to FDA.
615-010: Ice processor. Manufacture of ice for wholesale distribution.	Yes	Licensing required. High risk or medium risk, depending on water source
615-020: Beverage Bottling: Manufacture and bottling of beverages for wholesale distribution.	Yes	See note above. High or medium risk, depending on beverage.
615-030: Multi-warehouse: A wholesale storage facility where food is stored prior to distribution.	Yes	See note above. Medium risk
615-030 Storage locker: A wholesale storage facility with food held refrigerated or frozen	Yes	Licensing required if operation is intrastate. Medium risk
615-030 Rabbit or poultry processing: Any number of rabbits and less than 20,000 poultry per year sold intrastate only	Yes	Licensing required for processing facility, with special conditions on inspection and labeling per written guidelines and Idaho Food Code Section 3-201.11. High risk
Custom Meat Processor	No	USDA jurisdiction, except that any retail sales are licensed by the health district (612-073,

		medium risk). Meat sold retail must be from a plant with continuous USDA inspection.
Retail Meat Vendor	Yes	USDA inspection does not extend to retail sales of meat.
615-020 Water processing and bottling: A facility that processes and distributes water wholesale	Yes	Licensing by health district for first year of operation. High risk or medium risk.

IDAHO FOOD PROTECTION PROGRAM

IDAHO'S LICENSING GUIDANCE TABLE SCHOOL LUNCH AND ASSOCIATED OPERATIONS

Type, code, description	License	Notes
616-090 Elementary schools, private or public, with preparation of PHF	Yes	Highly susceptible population makes this type of facility high risk.
616-091 Middle or high schools, private or public, with preparation of PHF	Yes	Usually medium risk.
616-091 Satellite school lunch facilities	Yes	Food is prepared at another licensed location and transported hot or cold. Medium risk.
616-091 School warehouse: Storage facility of PHF for a school or a school district	Yes	No licensing is required if only non-PHF stored. Medium risk.

VENDING OPERATIONS

605-041 Commissary for food vending operation with PHF	Yes	License required for base of operation where food is prepared and stored prior to delivery to vending machines. Medium risk.
605-041 Vending machines with PHF	Units Of Commissary	License for commissary includes all machines with PHF's. Machines are not licensed separately, but a representative number of machines are inspected when the commissary is inspected. Medium risk.
605-041 Vending machines that are treating municipal drinking water and customer fills a container to take home.	Maybe	If the food establishment where the water vending machine is located does not assume responsibility for the machine under its license, it may be licensed separately. Medium risk.

The USDA typically regulates the following business types:

- **Slaughterhouses;** Meat Processors; Poultry Processors; Egg Processors; Food Processors whose products contain meat (See Examples of Food Product Jurisdiction Table)

Food products with the following characteristics are regulated by the USDA.

- Contains >2% cooked meat
- Contains >3% raw meat
- Contains >30% fat, tallow or meat extract
- Contains >2% cooked poultry
- Contains >10% cooked poultry skins, giblets, fat

Examples of Business Regulation

Business	Description of Operations	Federal Jurisdiction
Meat Product Processor	Producer of frozen meat pies, bone broth, steak delivered via mail	USDA
Poultry Product Processor	Poultry processor	USDA
Egg Product Processor ¹	Produces dried, freeze dried, frozen, liquid, & egg substitutes	USDA
Egg Processing Plant	Egg washing, sorting, packing	FDA
Slaughterhouse ^{2,3} (For Amenable Species or Voluntary/Fee-For-Service Inspection)	Slaughter and processing of carcasses for sale.	USDA
Commissary for Retail Outlets	A commissary produces deli meats to sell at multiple delis, all owned by the same company. Products are shipped ready-to-eat.	FDA
Restaurants and Retail Establishments	Retail establishment that sells meat to typical consumers in retail quantities	Department of Health (County/State)

¹Egg products amenable to the Egg Products Inspection Act are prepared from shell eggs of domesticated chickens, turkeys, ducks, geese, and guineas.

²Amenable Species

³Voluntary/Fee-For-Service Inspection: reindeer, elk, deer, antelope, water buffalo, bison, rabbits, migratory waterfowl, and game bird products.

Examples of Food Product Jurisdiction

Product	Jurisdiction
Burritos (Containing > 2% Cooked Meat or Poultry)	USDA
Casings, Natural	FDA
Cheese and Meat/Poultry Separated in Package and Total Package Has More > 2% Cooked Meat	USDA
Cheese Balls That Contain <50% Meat/Poultry	FDA
Cheese Balls That Contain >50% Meat/Poultry	USDA
Dried Meat/Poultry Soup Mixes	FDA
Fajita Meat/Poultry in a Tortilla	USDA or FDA ⁵
Hot Dog - Bagel Dogs	FDA ⁴
Hot Dog - Corndogs	USDA
Hot Dog - Pretzel Dogs	USDA
Hot Dog in a Bun	FDA
Hot Pocket Type Sandwiches that Contain >2% Cooked Meat	USDA
Kits – with separate components (to include meat and poultry)	

- Salad Kit - Breakfast Scramble Kit - Slow Cooker (Crock Pot) Kit - Meat Kit * Package disassembly may be required for verification.	Depends. These kits can be assembled in an FDA or USDA facility. The secondary packaging is not required to have the USDA Mark of Federal Inspection; however, it still can contain the mark. If the secondary packaging does not have the USDA Mark of Federal Inspection, the primary packaging that contains the meat or poultry item must contain the mark.
Pot Pies: Frozen Meat or Poultry	USDA
Product derived from exotic/non-amenable species that contain > 3 percent raw amenable meat	USDA
Products Prepared from Wild Boar from Feral Swine	USDA
Sandwiches⁶: Closed Face Sandwiches (Regardless of the Contents) --Typical "closed-faced" sandwiches consisting of two slices (top and bottom) of cooked grain-based sections that enclose a meat or poultry filling. They are ready-to-serve, hand-held products consisting of, but not limited to the following: Bread, A Bagel, A Biscuit, A Bun, A Croissant, An English Muffin, Pancakes/Hotcakes, Waffles	FDA * Producer can request a voluntary inspection from USDA.
Sandwiches⁶: Closed faced that are cut into wedges, and placed into packaging with the contents displayed (Containing Meat or Not)	FDA * Producer can request a voluntary inspection from USDA, if the sandwich contains meat or poultry.
Sandwiches⁸: Dinners containing a sandwich type product, e.g., a frankfurter, hamburger, or sliced poultry meat with a bun	USDA
Sandwiches: Sliced Egg	FDA
Sandwiches⁷: Open Face Sandwich (If it contains meat or poultry)	USDA
Spaghetti Sauce (>2% meat)	USDA
Stromboli	USDA

⁴Some products that are exempted from USDA jurisdiction based on the criteria above include stocks or broths prepared with "relatively small amounts" of meat or poultry, bouillon cubes, dehydrated meat soups, cheese balls with pepperoni, pork and beans, closed-face sandwiches, mince meat, bagel dogs, and pepperoni rolls. A condition for the application of these exemptions is that product exempt from USDA jurisdiction must still be prepared with USDA inspected meat or poultry product or meat or poultry from an inspection system equivalent to the USDA inspection system. In addition, generally, any product exempted from USDA jurisdiction cannot be represented as a meat food or poultry product, except as provided in the meat or poultry regulations. A product is deemed as representing a meat food or poultry product if a term representing meat or poultry is used on labeling, e.g., in the product name, without appropriate qualification.

⁵FDA jurisdiction as long as the strips of meat in question come bundled in a tortilla.

⁶ Definition of Sandwich - Closed:

Product must contain at least 35 percent cooked meat and no more than 50 percent bread. Sandwiches are not amenable to inspection. If inspection is requested for this product, it may be granted under reimbursable Food Inspection Service.

Typical "closed-faced" sandwiches consisting of two slices of bread or the top and bottom sections of a sliced bun that enclose meat or poultry, are not amenable to the Federal meat and poultry inspection laws. Therefore, they are not required to be inspected nor bear the marks of inspection when distributed in interstate commerce.

⁷ Definition of Sandwich - Open:

Must contain at least 50 percent cooked meat. Sandwiches are amenable only if they are open faced sandwiches. Product must show a true product name, e.g., "Sliced Roast Beef on Bread."

This regulatory policy in no way alters the Department's present policy with respect to caterers who include meat sandwiches in their dinners.

⁸ Definition of Sandwich (Meat or Poultry Components of "Dinner Products"):

Dinners containing a sandwich type product, e.g., a frankfurter, hamburger, or sliced poultry meat with a bun, are amenable and subject to inspection.

How do I know if a meat, poultry or egg products have been inspected by the USDA?

The following Marks of Inspection will be applied to the product.

*The numbers "38", "00" and "42" are examples only. The number changes, depending upon where the inspection was performed.

MEAT

See 9 CFR 312.2 for further details		See 9 CFR 327.26 for further details	
Livestock Carcasses:	Finished Products:	Import mark stamp on cattle, sheep, swine, and goat carcasses, primal parts, and cuts, not in containers that are offered for entry.	Import mark stamp on outside containers of meat and meat food products prepared from cattle, sheep, swine, and goats that are offered for entry.
			

RABBIT

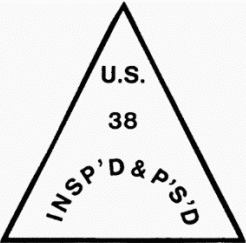
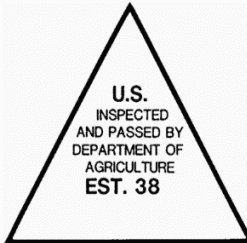
(Voluntary Inspection)

EXOTIC ANIMALS

(Voluntary Inspection)

CUSTOM EXEMPT - MEAT

**CANNOT BE SOLD INTO COMMERCE

See 9 CFR 354.65	See 9 CFR 352.7	(See 9 CFR 352.7)	(See 9 CFR 303.1)
Inspected and certified edible products	Exotic Carcasses and Parts	Exotic Carcasses and Parts (mechanically applied)	Custom Prepared Carcasses and Parts
			NOT FOR SALE

POULTRY and RATITES

EGG PRODUCTS

See 9 CFR 381.96	See 9 CFR 381.204	See 9 CFR 590.413	See 9 CFR 590.940
Carcasses and Parts:	Import mark stamp on poultry products offered for entry.	Egg Products	Import mark stamp on egg products offered for entry.
			

What is the definition of amenability?

The Federal Meat Inspection Act (FMIA) and Poultry Products Inspection Act (PPIA), and their implementing regulations, provide for certain exemptions from USDA jurisdiction (and, therefore, inspection), e.g., products prepared for human consumption that contain meat or poultry ingredients in relatively small proportions, or are not considered by consumers to be products of the meat or poultry industry. Generally, the USDA has determined by policy that the "relatively small proportions" of livestock ingredients are: 3 percent or less raw meat; less than 2 percent cooked meat or other portions of the carcass; or 30 percent or less fat, tallow or meat extract, alone or in combination. In the case of poultry, the "relatively small proportions" are: less than 2 percent cooked poultry meat; less than 10 percent cooked poultry skins, giblets or fat, separately; or less than 10 percent cooked poultry skins, giblets, fat and poultry meat (limited to less than 2 percent) in any combination (refer to 9 CFR [381.15\(a\)](#)).

For dried products containing poultry, these percentages are computed on the basis of the moist cooked chicken in the ready to serve product when prepared according to the directions on the consumer package. Regarding the second exemption criterion, the USDA has determined the application of the historical perception" criterion to food products containing meat or poultry on a case-by-case basis.

What are the amenable species?

The amenable species are cattle, sheep, swine, goats, horses, mules, other equines, domesticated chickens, turkeys, ducks, geese, guinea, ratites (ostrich, emu and rhea), squabs, and siluriformes (catfish, swai, basa, etc.)

Nonamenable or non-amenable species are exotic species under voluntary inspection.

Examples include bison, domestic rabbits, domestic deer, pheasant, quail, and captive raised waterfowl. Effective September 13, 2021, "exotic animal" means any reindeer, elk, deer, antelope, water buffalo, bison, buffalo, or yak (9 CFR 352.1(k)). The rule also updates the definitions of the other exotic animal classes to better align with current taxonomy. Voluntary inspection is handled under the *Agriculture Marketing Act*.

When is a meat food product considered adulterated?

- Was prepared, packed or held under insanitary conditions;
- is for any reason unsound, unhealthful, unwholesome or unfit for human food;
- consists in whole or part of any filthy, putrid, or decomposed substance;
- may have been rendered injurious to health; or
- bears or contains any poisonous or deleterious substance which may render it injurious to health (i.e. undeclared allergen, chemical residue).

A meat food product is economically adulterated when any valuable constituent, in whole or in part, has been omitted or removed, or in which a less valuable substance has been substituted.

A meat food product is misbranded if its label is false or misleading, or if it does not contain the required labeling features.

Can State-inspected products that are not amenable to the Federal Meat Inspection Act or the Poultry Product Inspection Act be transported in interstate commerce?

Perhaps, if in compliance with FDA and State laws and requirements. Food products from non-amenable species (e.g., bison, quail) fall under the jurisdiction of the Food and Drug Administration (FDA). FDA-regulated products may move in interstate commerce in accordance with FDA regulations. States can require that non-amenable species receive State inspection. However, State or voluntary FSIS inspection does not alter the species amenability as it relates to the FMIA, PPIA or FSIS regulations. Thus, interstate movement of State-inspected or voluntary FSIS-inspected non-amenable product will be dictated by FDA and State laws and requirements.

Who inspects egg products?

Since 1995, the Food Safety and Inspection Service (FSIS) of the United States Department of Agriculture (USDA) has been responsible for the inspection of egg products. In 1970 Congress passed the Egg Products Inspection Act (EPIA), which provides for the mandatory continuous inspection of the processing of liquid, frozen, **freeze dried**, dried egg products and **egg substitutes**.

From 1970 to 1995 the Poultry Division of USDA's Agricultural Marketing Service inspected egg products. FSIS inspects all egg products, with and without added ingredients, with the exception of those products exempted under the Act. Officially inspected egg products will bear the USDA inspection mark. The Department of Health and Human Services' Food and Drug Administration is responsible for the inspection of imitation eggs, and similar products which are exempted from continuous inspection under the EPIA.

What are the exemptions from USDA FSIS inspection?

The FMIA, in 21 U.S.C. 623(a), exempts from routine Federal inspection:

- Livestock slaughtered for personal use
- Livestock custom slaughtered or prepared

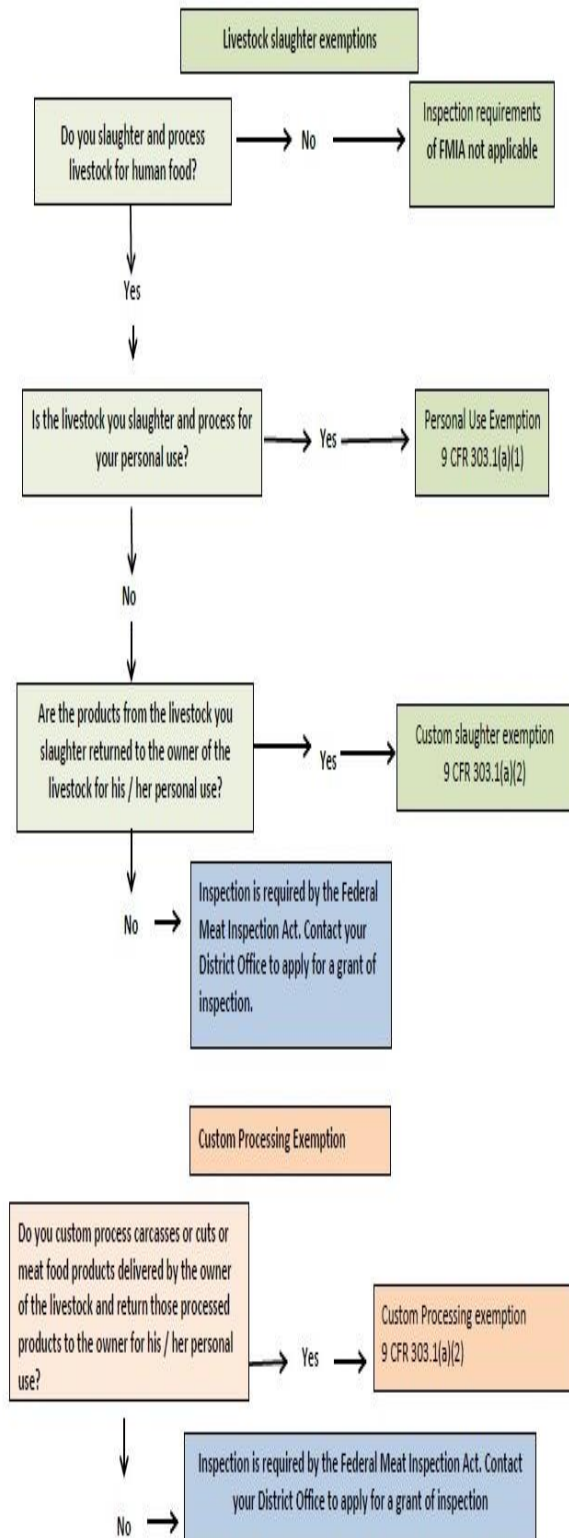
The FMIA, in 21 U.S.C. 661(c)(2), exempts from routine Federal inspection, operations of types traditionally and usually conducted at:

- Retail stores
- Restaurants
- Restaurant central kitchen facilities
- Caterers

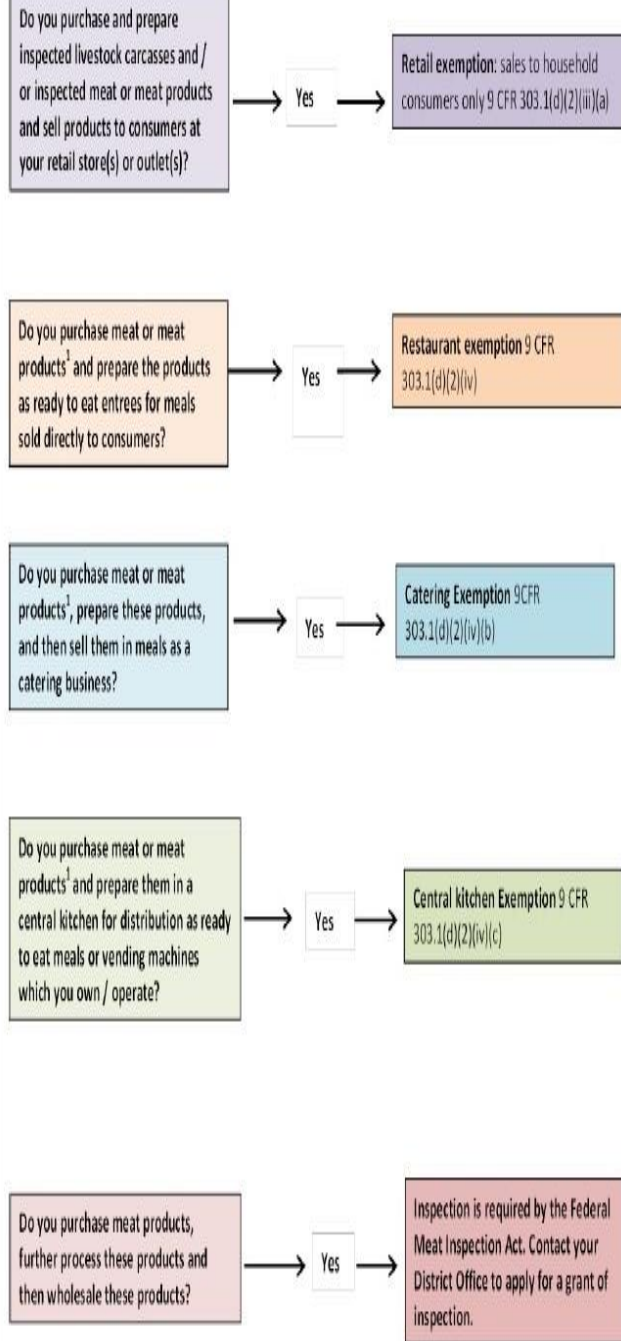
Determining Livestock slaughter exemptions

How do I determine if I am eligible for one of these exemptions?

In order to determine whether your livestock slaughter or meat processing operation qualifies for an exemption from the Federal Meat Inspection Act, ask yourself the question in the bold type and then follow the appropriate Yes or No response arrow.



In order to determine whether your retail, restaurant, central kitchen or catering operation qualifies for an exemption from the Federal Meat Inspection Act, ask yourself the question in the bold type and then follow the appropriate response arrow.



¹ Must start with inspected and passed product or raw product prepared at a retail exempt store

Poultry Exemptions

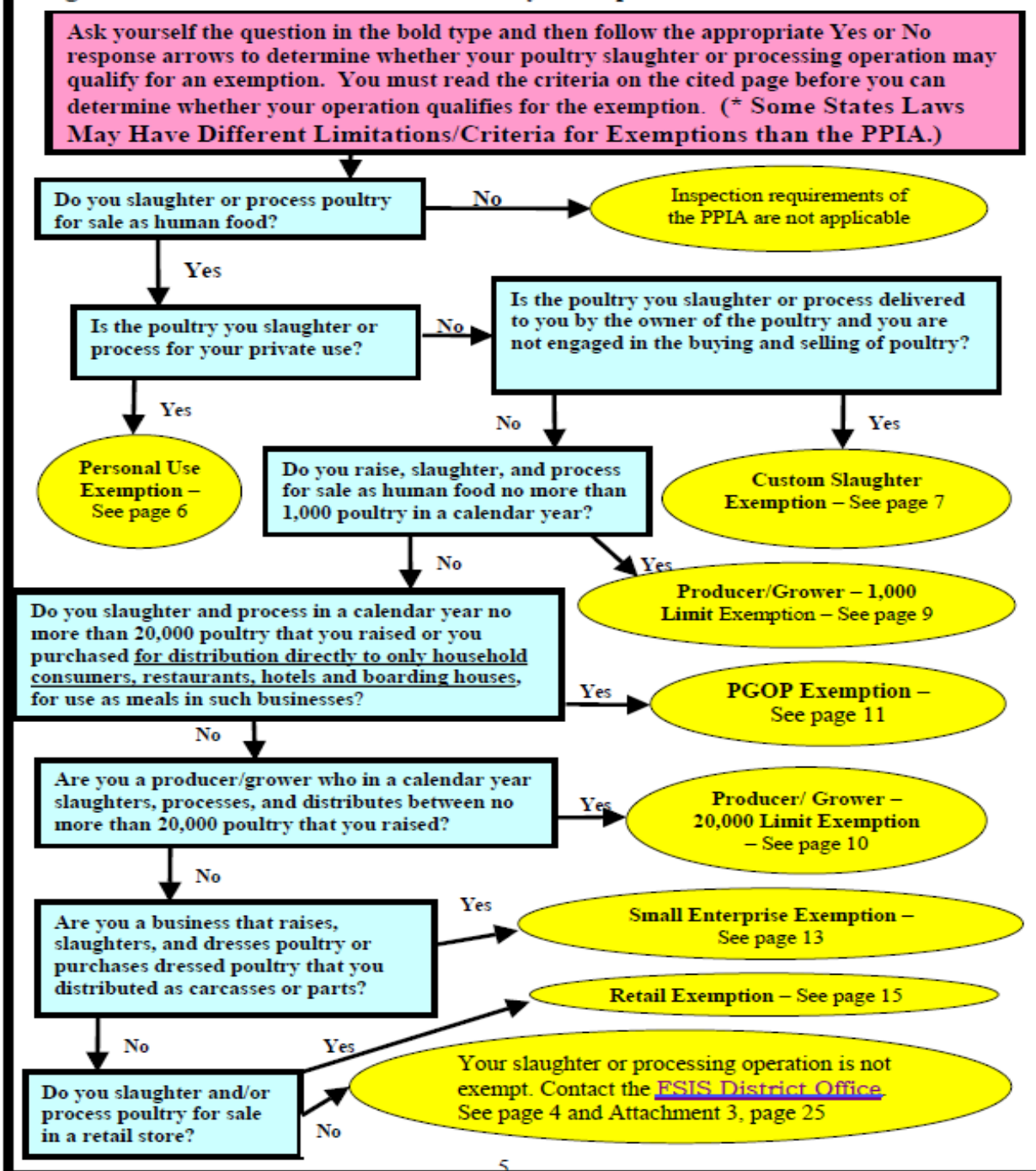
The term “exempt” means that certain types of poultry slaughter and processing operations qualify to operate without the benefit of Federal inspection on a daily basis, and a grant of Federal inspection is not required. However, the Poultry Products Inspection Act (PPIA) does not exempt any person slaughtering or processing poultry from the provisions requiring the manufacturing of poultry products that are not adulterated and not misbranded.

Exempt slaughtered poultry or poultry products cannot be sold, offered for sale, transported, or offered for transportation between States, a.k.a. via interstate commerce.

Poultry exempt operators are required to operate and be maintained in a manner that prevents the creation of insanitary conditions and ensures that the product is not adulterated. Sanitary requirements can be found under the PPIA Section 464(c)(2); Title 9 CFR 381.10(a)(7) and 416.2-416.5 and the Food Safety Inspection Service’s (FSIS) *Sanitation Performance Standards Compliance Guide*, dated October 13, 1999.

If your operation qualifies for a specific exemption, no deviations of the parameters of that specific exemption may occur for one calendar year, after your choice is made. You will not be authorized to change between the varying exemptions when the same calendar year.

Figure 1 Decision Flow Chart for Poultry Exemptions Under the PPIA*



Summary of Table of Exemptions and Limitations - Poultry								
Criteria	Personal Use	Custom	Producer Grower - 1,000 Bird Limit	Producer Grower - 20,000 Bird Limit	Producer Grower or Other Person	Small Enterprise 20,000 Bird Limit	Retail Dealer	Retail Store
Slaughter Limit	NONE	NONE	YES 1,000	YES 20,000	YES 20,000	YES 20,000	YES ZERO	NONE
Processing	YES	YES	YES	YES	YES	CUT UP ONLY	CUT UP ONLY	YES
75 lb. Sale Limit to Consumer	NO SELLING	NO SELLING	NO LIMIT	NO LIMIT	NO LIMIT	NO LIMIT	NO LIMIT	YES
150-lb. Limit to HRI	NO SELLING	NO SELLING	NO LIMIT	NO LIMIT	NO LIMIT	NO LIMIT	NO LIMIT	YES
25% of Total product/75 % HRI Sale	NO SELLING	NO SELLING	NO LIMIT	NO LIMIT	NO LIMIT	N/A	YES	YES
Can Sell to any Customer	NO	NO	YES	YES	NO	YES	NO	NO
Can Sell to HRI	NO	NO	YES	YES	NOT TO ALL HRI ¹	YES	YES	YES
Sell to Distributor	NO	NO	YES	YES	YES	YES	NO	NO
Sell to Retail Store	NO	NO	YES	YES	NO	YES	NO	NO
Intra-State Distribution	NO	NO	YES	YES	YES	YES	YES	YES
Inter-State Distribution	NO	NO	NO	NO	NO	NO	YES ²	NO ²

¹ Product produced under the Producer/Grower or Other Person Exemption may not be sold to institutions.

² Only poultry products derived from federally inspected and passed poultry may be transported in interstate commerce.

Table of Exemptions and Limitation - Poultry			
EXEMPTION	Customer(s) that the exempted poultry may be sold to.	Limitations: 1. on amount poultry product produced under the exemption 2. 25% or less exempt sales to HRIs 3. calendar year total sales dollar limitation 4. Identification/labeling requirements	Type of operations exempt: 1. Slaughter, 2. Processing, 3. Cut-up only.
Personal Use	Personal Use exempt poultry products may not be sold or donated for use as human food to any customer or consumer. The poultry is for the exclusive private use of the owner	1 – No limit 2 & 3 – No sales of poultry permitted 4 – The statement "Exempt P.L. 90-492" and producer's name and address on shipping contains	1. Slaughter 2. Processing.
Custom Slaughter/ Processing	Custom Slaughtered exempt poultry products may not be sold or donated for use as human food. A custom slaughter may not engage in the business of buying or selling poultry used for human food	1 – No limit 2 & 3 – No sales permitted 4 – The statement "Exempt P.L. 90-492" and the producer's name and address on shipping containers.	1. Slaughter, 2. Processing other person's poultry.
Producer Grower 1,000 bird limit	Limited Provision of the Act apply May sell to any person, must keep records -of sales (Title 9 CFR 381.175)	1 – Yes, no more than 1,000 poultry in calendar year. Of their own raising on their own farm	1. Slaughter 2. Processing of poultry grower's raised poultry for sale to customers.
Producer Grower 20,000 bird limit	Slaughters & processes on his/her premises poultry for distribution by him/her to any person The product may only be distributed in the State, territory, or DC where it was prepared	1 – Yes, may slaughter and process no more than 20,000 poultry in calendar year of their raising on their own premises. 2 – 25% HRI limitation does not apply 3 – Dollar limitation not applicable. 4 – The statement "Exempt P.L. 90-492" and producer's name and address on product when it is distributed.	1. Slaughter & 2. Processing of poultry grower's raised poultry.
Producer Grower or Other Person (PGOP)	Slaughters & processes poultry for distribution to only household consumers, restaurants, hotels, or boarding houses. The exempt product may only be distributed in the State, territory, or District of Columbia where it is prepared.	1 – Yes, no more than 20,000 poultry in calendar year. 2 & 3 not applicable. 4 – The statement "Exempt P.L. 90-492" and producer's name and address are required on product when it is distributed. 5 – May not slaughter or process poultry at a facility used for slaughtering or processing by another person.	1. Slaughter 2. Processing of raised or purchased (live) poultry
Small Enterprise	No restrictions on type of customer A small enterprise may not use or distribute products from, PGOP, Retail Dealer, or Retail Store exemptions The exempt product may only be distributed in the State, territory, or DC where it is prepared.	1 – Yes no more than 20,000 poultry in a calendar year. 2 & 3 --not applicable. 4 – All the features of an official label when distributed, with the exceptions that the official inspection legend cannot be used, modification of the safe handling instructions and the nutrition facts are optional, provided, the labeling does not bear nutrition or health claims. 5 – May not slaughter or process poultry at a facility used for slaughtering or processing by another person.	1. Slaughter 3. Cut-up only
Retail Dealer	Sales limited to household consumers, hotels, or restaurants, or similar institutions. Sales to household consumers in store must be 75% of total sales. Sales to retail markets or distributors disqualify an establishment form a Retail Exemption. Product prepared from poultry previously inspected and passed by USDA permitted to cross Stateline, move in "Commerce."	1 – No limit on pounds sold to consumers. 2 – 25% HRI limitation applies 3 – Dollar limitation not applicable. 4 – All the features of an official label, with the exceptions that the official inspection legend cannot be used, modification of the safe handling instructions and the nutrition facts are optional, provided, the labeling does not bear nutrition or health claims.	1. No Slaughter. 3. Processing limited to cutting up of previously UDSA Inspected and Passed Poultry
Retail Store	Sales limited to household consumers, hotels, or restaurants, or similar institutions. Sales to household consumers in store must be 75% of sales. Sales to retail markets or distributors disqualify an operation from a Retail Store exemption. Product prepared from product previously inspected and passed by USDA permitted to cross Stateline, move in "Commerce "Other, exempt product may only be distributed in the State, territory, or DC where it is prepared.	1 – Yes, there is a limit of 75 lbs. for household sales and a 150 lbs. limit for HRI sales. 2 – 25% HRI limitation does apply 3 – Dollar limitation applicable.	1. Slaughter of live poultry purchased by consumer at the retail store and processed by the retail store operator in accordance with the consumer's instructions. 2. Processing

Annual Dollar Limitations for Retail Store Sales to HRI

How is industry notified of adjustments to the dollar limitations on the amount of meat and meat food products, including Siluriformes fish and fish products, and poultry and poultry products that a retail store can sell to hotels, restaurants, and similar institutions (HRI) without disqualifying itself for exemption from Federal inspection requirements?

Industry is notified of the annual dollar limitations by a notice published in the [Federal Register](#) and through the [Constituent Update](#). The current dollar limits for calendar year 2022 can be found in the Federal Register Notice at [Retail Exemptions Adjusted Dollar Limitations \[FSIS-2023-0007\]](#) .

In addition, the FSIS website [email subscriptions](#) allows subscribers to sign up and receive email alerts on numerous topics, including the publication of documents in the Federal Register.

What is the FSIS policy regarding the preparation of meat products for sale to other than household consumers by retail stores?

FSIS' policy regarding whether the preparation of meat products for sale to other than household consumers by a retail store is exempt from inspection is based on what operation is employed in preparing the product, and where that operation falls under 9 CFR 303.1 (d) (2) (iii) (f). If the retail store engages in the operations of cutting up, slicing, and trimming of carcasses, halves, quarters, or wholesale cuts into retail cuts such as steaks, chops, and roasts, and freezing such cuts; grinding and freezing products made from meat; breaking bulk shipments of products; or wrapping or rewrapping such products in the preparation of retail products for sale to other household consumers, it would be exempt from inspection. 9 CFR 303.1 (d) (2) (iii) (f). The retail store would also have to make no more than 25% of its sales to other than household consumers, and its sales to other than household consumers could not exceed the dollar limits on such sales that FSIS establishes. 9 CFR 303.1 (d) (2) (iii) (b).

If a retail store cures, cooks, renders, refines livestock fat, or engages in other operations to prepare products for other than household consumers, then those operations are subject to inspection, regardless of the percent of its sales that are to other than household consumers or of the dollar amount of those sales. 9 CFR 303.1 (d) (2) (iii) (f).

Additional Information regarding the Agency policy:

This policy flows in a straightforward and direct way from the Agency's regulations. There is significant confusion, however, when the question about the Agency's policy focuses not on the operation employed in preparing the product, but on what goes into the product. In a letter in 2004, Philip Derfler, Assistant Administrator, OPPD (now OPPD), stated to Art Marquez of the State of New Mexico that the preparation of a multi-component meat product by a retail store for other than household consumers would not be covered by the retail exemption and would be subject to inspection. This letter has been interpreted to mean that the preparation of any multi-ingredient product for non-household consumers by a retail store would subject the store to inspection, including, for example, a grinding process in which a seasoning is added to the meat that is ground.

OPPD has received numerous inquiries as to whether this interpretation of the limits of the coverage of the retail exemption is correct. In response to these inquiries, OPPD has reconsidered the interpretation of 9 CFR 303.1 (d) set out in Mr. Derfler's letter. After careful consideration of the letter, the regulation, related regulations, and the Federal Meat Inspection Act, OPPD has concluded that the interpretation in Mr. Derfler's letter to Mr. Marquez is not supportable.

Tying the preparation of a multiple component meat product, regardless of what components go into that product, to the exemption from inspection is not consistent with the principle for determining the coverage of the exemption that is embodied in 9 CFR 303.1 (d). On the face of that regulation, the factor that determines whether the exemption applies is the nature of the operation used in preparing the product, not food composition. See 9 CFR 303.1 (d) (2) (i). Grinding is listed in 9 CFR 303.1 (d) (2) (i) (b) and, under 9 CFR 303.1 (d) (2) (iii) (f), is one of the operations that would remain subject to the retail exemption even if used in the production of product for non-household consumers. Mr. Derfler's letter would create an exception to the regulation if the grinding is of a multi-component product, but there is nothing in 9 CFR 303.1(d) that would provide a basis for such an exception.

It makes sense to focus on the operation used in preparing a meat product in deciding whether inspection is required. The operation will have a definitive effect on the nature of the product, and there is a need to verify that nothing that will affect the safety or wholesomeness of the food occurs in the performance of the operation. The addition of a component or an ingredient may not have such a definitive effect. For example, the addition of a curing agent to Italian sausage would affect the nature of the sausage, as well as its safety, and the modified

sausage would need to be named to reflect the fact that it is cured. See 9 CFR 319.145. However, the addition of other ingredients for the purpose of seasoning would have no effect on the nature or safety of a meat product. The addition of seasoning to beef that is ground, for example, would not affect the nature of the meat product. The product would still be ground beef. See 9 CFR 319.15. Thus, because the addition of an ingredient (component) would not necessarily have an effect on the nature of a meat product, there is no logical reason why this factor should be determinative of whether the preparation of the product at a retail store for a non-household consumer is exempt or subject to inspection.

An argument may be made, however, that the use of the words "preparation of products" in 9 CFR 303.1 (d) (2) (i) (c) was intended to cover the preparation of multi-component products. In the Federal Meat Inspection Act itself, "prepared" is defined as "slaughtered, canned, salted, rendered, boned, cut up, or otherwise manufactured or processed." The argument in support of the interpretation in Mr. Derfler's letter would be that putting together a multi-ingredient product would come within the "otherwise manufactured" part of this determination. However, the definition of "prepared" in the statute includes operations that cannot be performed at retail such as slaughter. Therefore, this definition cannot be used to decide how to interpret 9 CFR 303.1 (d) (2) (i) (c).

A more straightforward interpretation of the phrase "preparation of products" in 9 CFR 303.1 (d) (2) (i) (c) is that it is intended to be a catchall that covers any operation not otherwise listed in 9 CFR 303.1 (d) (2) (i). Interpreted in this way, the phrase would not convey any special status to multi-ingredient products. The grinding of multi-ingredient products at retail for non-household consumers would be covered by 9 CFR 303.1 (d) (2) (i) (b) and thus would be exempt from inspection.

Thus, Mr. Derfler's letter is not supported by the Agency's regulations and is hereby withdrawn and declared to be without force or effect. To reiterate, FSIS' policy regarding whether the preparation of products for sale to other than household consumers by a retail store is exempt is that the question is to be resolved based on what operation is employed in preparing the product, and where that operation falls under 9 CFR 303.1 (d) (2) (iii) (f).

Can livestock or poultry slaughtered and processed under the personal-use exemption or the custom-exemption be donated?

No, 21 USC 464(c) and §623(a) limit personal-use and custom-exempt meat and poultry product as exclusively for the individual product owner, for use in the household of such person, by him and members of his household and his non-paying guests and employees.

Are private warehouses and custom exempt operators required to submit FSIS Form 5020-1 Registration of Meat and Poultry Handlers? In other words, are these two types of businesses required to register with FSIS?

No. Neither the Federal Meat Inspection Act (FMIA), Section 203 (21 U.S.C. § 643) nor the Poultry Products Inspection Act (PPIA), Section 11(c) & (d) (21 U.S.C. § 460) require these specific business types to register with Food Safety Inspection Service (FSIS). However, the FMIA and PPIA do require that persons, firms, or corporations engaged in business, in or for commerce as a broker, renderer, animal food manufacturer, OR a wholesaler of meat or poultry products, OR public warehouse operators storing such products in or for commerce, OR buying, selling, or transporting dead, dying, disabled or diseased poultry or livestock, register with FSIS. Private warehouses, unlike public warehouses, are entities that exclusively store their own product for distribution to their retail stores. Businesses engaging in the slaughter or preparation of custom exempt product (which is not eligible for sale), and businesses storing their own product, strictly for distribution to their own retail outlets, without any wholesale sales, do not fall under any of the business types required by the FMIA and PPIA to register with FSIS.

Where can I find information and regulations for transporting livestock across state lines?

The interstate movement of livestock is regulated by the individual state receiving the animals, although the United States Department of Agriculture (USDA) has the authority to regulate interstate transport in relation to particular disease concerns or when an animal health emergency has been declared. Information about state regulations can be found here: [State Regulations for Importing Animals](#). For further information, we recommend that you contact the State Veterinarian/animal health official for your state. Contact information is available at [State Animal Health Officials](#).

Is it legal to sell wild game meat?

There is no law prohibiting the sale of wild game meat (venison, etc.). There are, however, laws prohibiting the sale of uninspected wild game meat. If wild game meat has received a mark of inspection by a state or federal inspection program, or it has been legally imported, then its sale is legal anywhere within the United States. Game meats that do not have a mark of inspection cannot be sold. This is the case for game meat harvested by a recreational hunter. The inspection and processing requirements will not be met, and the meat cannot be sold.

Meat from "game animals" as defined by state wildlife agencies that are harvested within that state cannot be sold. The restrictions and definitions vary from state to state. However, in most states native species (like whitetail deer) are deemed to be "game animals" while non-native species have different classifications, usually deemed "livestock." If it is restricted, then it will not be inspected and cannot be sold. However, if it is inspected then that is assurance that it is legal to sell.

What are cottage foods, IAW Idaho Law?

Cottage foods are foods made in a person's home or other designated location and sold directly to a consumer. They include foods that are defined in the Idaho Food Code as non-Time/Temperature Control for Safety (non-TCS) foods. Examples of cottage foods include: baked goods that do not require refrigeration, fruit jams and jellies, honey, fruit pies, breads, cakes that do not require refrigeration, pastries and cookies that do not require refrigeration, candies and confections that do not require refrigeration, dried fruits, dry herbs, seasonings and mixtures, cereals, trail mixes and granola, nuts, vinegar and flavored vinegars, popcorn and popcorn balls, or tinctures that do not make medicinal claims.

What are some of the more important Statutes, Regulations or Guidelines that helps me understand where the rules or lines drawn?**Statutes:**

The Federal Meat Inspection Act - 21 U.S.C. 601 et. seq

The Poultry Products Inspection Act - 21 U.S.C. 451 et. seq

The Egg Products Inspection Act - 21 U.S.C. 1031 et. seq

[The Humane Methods of Slaughter Act - 7 U.S.C. 1901 et. seq.](#)

Regulations:

9 Code of Federal Regulations (CFR) 300-599

Guidelines:

Guidance for Determining Whether a Poultry Slaughter or Processing Operation is Exempt from Inspection Requirements of the Poultry Products Inspection Act

FSIS Guideline for Determining Whether a Livestock Slaughter or Processing Firm is Exempt from the Inspection Requirements of the Federal Meat Inspection Act

Investigations Operations Manual, 2022: Exhibit 3-1: FDA/USDA Jurisdiction

FSIS's Food Standards and Labeling Policy Book

Archived: Monday, May 4, 2026 1:13:33 PM
From: [Keaton Massie](#)
Mail received time: Fri, 1 May 2026 15:02:35
Sent: Fri, 1 May 2026 15:01:51
To: [Michael Stowell](#) [Amber Lewter](#) [Amber Lewter](#)
Subject: [External] Re: CU2025-0031
Importance: Normal
Sensitivity: None
Attachments:
[R39357012 Response Times 2.pdf](#)  [R39357012 Response Times.pdf](#) 

Hello Amber!

Chief Stowell asked that I respond to this email. I have created a response time map for this parcel.
<https://arcgis.is/1LKvbr3> For convenience, I also have attached two PDFs that show the response times. I believe this particular parcel lies in Parma Fire District and they would have a faster response time then us.

Please let me know if you have any questions!

Thank you,
Capt. Keaton Massie

From: Michael Stowell <mstowell@ccparamedics.com>
Sent: Tuesday, April 28, 2026 1:01 PM
To: Keaton Massie <kmassie@ccparamedics.com>
Subject: FW: CU2025-0031

From: Amber Lewter <Amber.Lewter@canyoncounty.id.gov>
Sent: Tuesday, April 28, 2026 12:44 PM
To: Michael Stowell <mstowell@ccparamedics.com>
Subject: CU2025-0031

Hello,

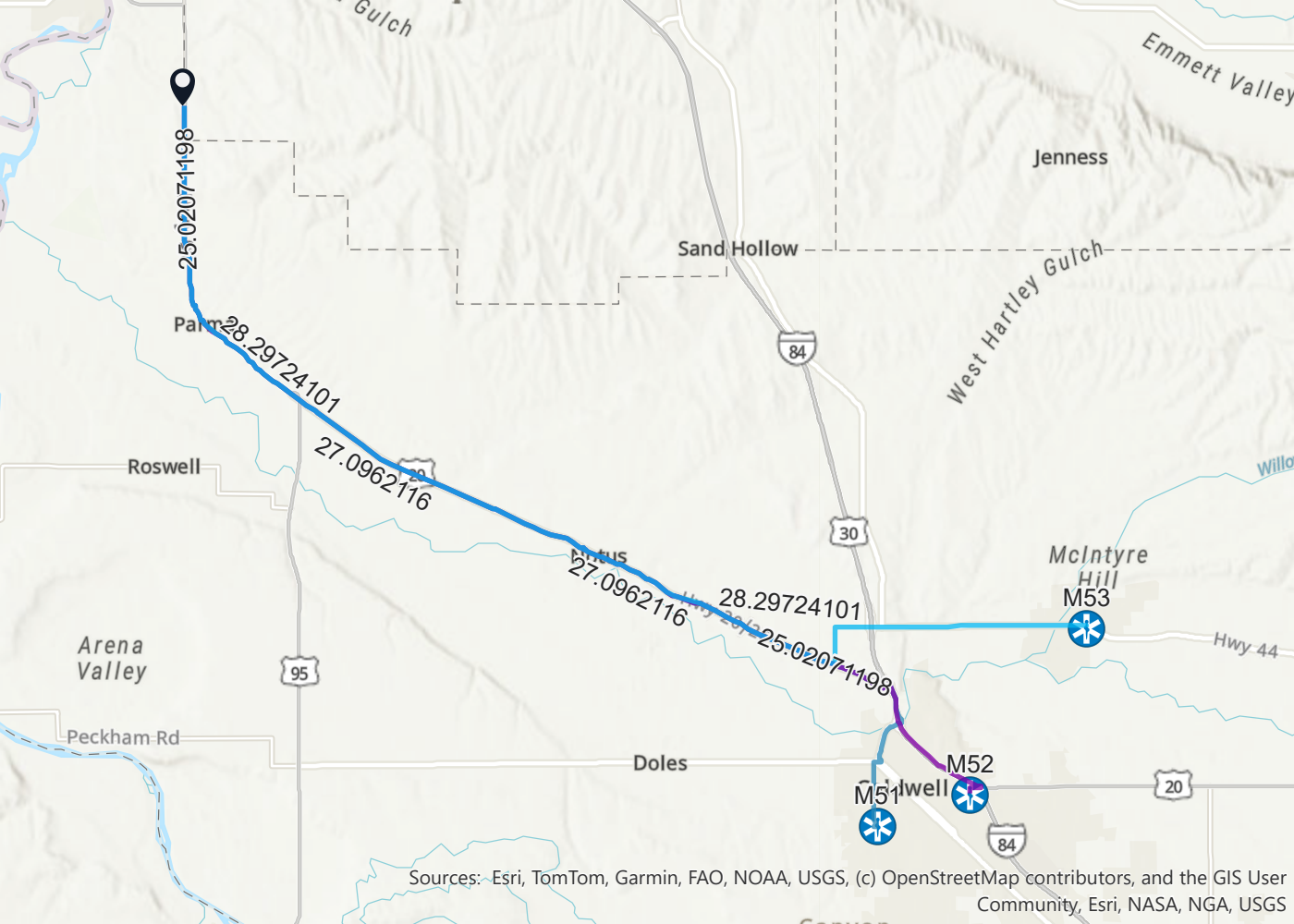
Could you please provide me with the response times to parcel R39357012?

Thank you,



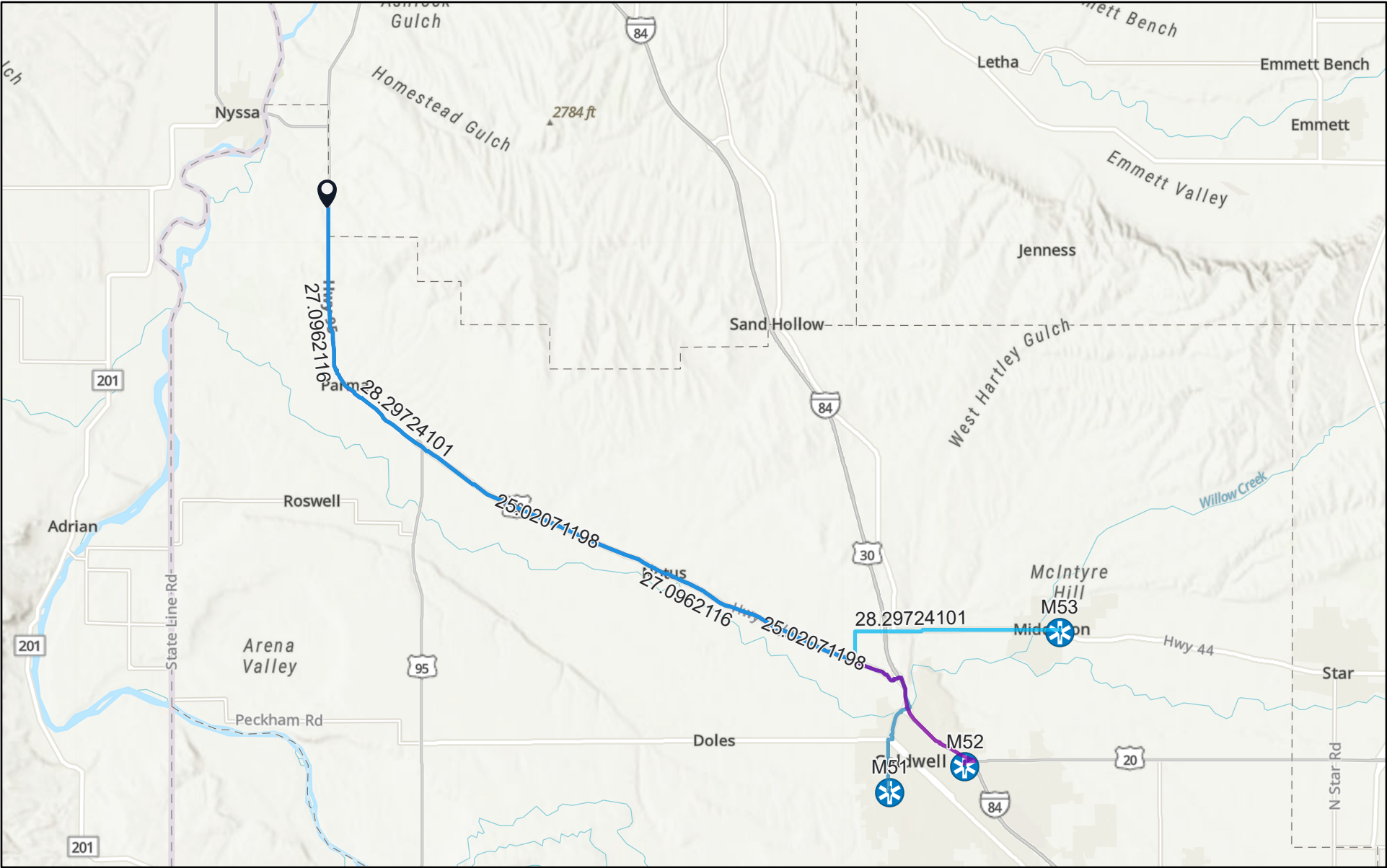
Amber Lewter

Associate Planner
Canyon County Development Services Department
111 N. 11th Ave., #310, Caldwell, ID 83605



Sources: Esri, TomTom, Garmin, FAO, NOAA, USGS, (c) OpenStreetMap contributors, and the GIS User Community, Esri, NASA, NGA, USGS

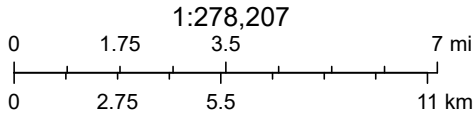
R39357012 Response Times



5/1/2026

- Route 1 - 1 - 1 M53 station
- Route 1 - 1 - 1 M52 station
- Route 1 - 1 - 1 M51 station

R39357012 Response Times
World_Hillshade



Sources: Esri, TomTom, Garmin, FAO, NOAA, USGS, (c) OpenStreetMap contributors, and the GIS User Community, Esri, NASA, NGA, USGS

Archived: Monday, May 4, 2026 5:14:41 PM

From: [Jeff Rodgers](#)

Mail received time: Mon, 4 May 2026 23:07:58

Sent: Monday, May 4, 2026 5:07:59 PM

To: [Amber Lewter](#) [ParmaRuralFire@gmail.com](#)

Subject: Re: [External] Re: CU2025-0031

Importance: Normal

Sensitivity: None

It would be about 5 mins just drive time from the city of Parma

Sent from my T-Mobile 5G Device

Get [Outlook for Android](#)

From: Amber Lewter <Amber.Lewter@canyoncounty.id.gov>

Sent: Monday, May 4, 2026 2:31:47 PM

To: Jeff Rodgers <jeff@parmafire.us>; [ParmaRuralFire@gmail.com](#) <ParmaRuralFire@gmail.com>

Subject: RE: [External] Re: CU2025-0031

Yes of course! The address is 0 Hwy 95, Parma, ID, 83660



Thank you,



Amber Lewter

Associate Planner

Canyon County Development Services Department

111 N. 11th Ave., #310, Caldwell, ID 83605

Direct Line: 208-454-6631

Email: amber.lewter@canyoncounty.id.gov

Website: www.canyoncounty.id.gov

Development Services Department (DSD)

Public office hours

Monday, Tuesday, Thursday and Friday

8am – 5pm

Wednesday

1pm – 5pm

****We will not be closed during lunch hour ****

PUBLIC RECORD NOTICE: All communications transmitted within the Canyon County email system may be a public record and may be subject to disclosure under the Idaho Public Records Act and as such may be copied and reproduced by members of the public.

From: Jeff Rodgers <jeff@parmafire.us>

Sent: Monday, May 4, 2026 1:22 PM

To: Amber Lewter <Amber.Lewter@canyoncounty.id.gov>; ParmaRuralFire@gmail.com

Subject: [External] Re: CU2025-0031

Can I get an address I'm unable to look up a parcel number

Sent from my T-Mobile 5G Device

Get [Outlook for Android](#)

From: Amber Lewter <Amber.Lewter@canyoncounty.id.gov>

Sent: Monday, May 4, 2026 12:59:17 PM

To: ParmaRuralFire@gmail.com <ParmaRuralFire@gmail.com>

Cc: Jeff Rodgers <jeff@parmafire.us>

Subject: RE: CU2025-0031

Hello,

I am following up on my request. May I please get the response times?

Thank you,



Amber Lewter

Associate Planner

Canyon County Development Services Department

111 N. 11th Ave., #310, Caldwell, ID 83605

Direct Line: 208-454-6631

Email: amber.lewter@canyoncounty.id.gov

Website: www.canyoncounty.id.gov

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1pm – 5pm

**We will not be closed during lunch hour **

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From: Amber Lewter

Sent: Tuesday, April 28, 2026 12:42 PM

To: 'ParmaRuralFire@gmail.com' <ParmaRuralFire@gmail.com>

Subject: CU2025-0031

Hello,

Could you please provide me with the response times to parcel R39357012?

Thank you,



Amber Lewter

Associate Planner

Canyon County Development Services Department

111 N. 11th Ave., #310, Caldwell, ID 83605

Direct Line: 208-454-6631

Email: amber.lewter@canyoncounty.id.gov

Website: www.canyoncounty.id.gov

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1pm – 5pm

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EXHIBIT F

Public Comments Received by: May 11, 2026

Planning & Zoning Commission

Case #: CU2025-0031

Hearing Date: May 11, 2026



Growing Together LLC
301 Warehouse St.
Caldwell, ID 83605

Date: April 27, 2026

Canyon County Planning and Zoning Commission
Canyon County Development Services
111 N. 11th Ave., Suite 203
Caldwell, ID 83605

Re: Letter of Support for the Hansen Slaughterhouse and Butcher Shop Application

Commissioners:

Growing Together LLC respectfully submits this letter in support of the proposed Hansen slaughterhouse and butcher shop.

CCZO § 07-10-25(1) states that the purposes of the Agricultural zone include encouraging the protection of viable farmland and farming operations and protecting agricultural land uses from unreasonable adverse impacts from development. This proposal supports working agriculture by providing a service directly tied to livestock production rather than displacing agricultural use.

CCZO § 07-10-27 identifies a food processing facility as a conditional use in the Agricultural zone. That is important because it shows the zoning ordinance expressly contemplates this type of agriculturally related processing use in the Agricultural zone, subject to site-specific review and approval through this CUP process.

Comprehensive Plan Policy 4.05.00 directs Canyon County to maintain agriculture as the principal land use in the County and ensure land use and planning decisions support a robust agricultural economy. Policies 3.05.00 through 3.05.03 further support increasing agricultural-based businesses, building Canyon County as a premier location for agricultural-based businesses, restricting business development in agricultural zones to uses directly related to agriculture, and allowing facilities that support ag-business. A local slaughterhouse and butcher shop is consistent with those policies because it provides needed meat processing services for local producers and helps strengthen the agricultural economy.

Comprehensive Plan Policy 11.04.03 and 11.04.03A support the growth, expansion, and diversification of Canyon County's agricultural industries, including agriculturally related industries

such as food processing. The proposed facility is consistent with that direction and is also expected to create local jobs and provide a more direct market outlet for livestock producers.

Comprehensive Plan Policies 4.05.01 and 4.05.02 support conserving agricultural land and protecting the integrity of agriculture. Based on the description provided, this project appears to involve relatively minimal site disturbance and appears more compatible with the agricultural character of the area than many nonagricultural uses.

CCZO § 07-10-03(1) requires each parcel to demonstrate adequate access for equipment, emergency vehicles, and other services before issuance of a certificate of zoning compliance. For that reason, access should be clearly confirmed to ensure safe and appropriate routes for customers, deliveries, and emergency response.

For these reasons, Growing Together LLC supports this application, subject to confirmation of safe and adequate access, because it appears consistent with the Agricultural zone, the conditional use framework of the zoning ordinance, and the Comprehensive Plan's policies supporting agricultural viability and agricultural-based business.

Thank you for your consideration.

Sincerely,



George Crookham
President, Growing Together LLC

Growing Together (GT) LLC

Mission Statement: To improve citizens' knowledge of local land use planning and to support good economic land use decisions.

cc. Growing Together Advisory Board

Mike and Charlie Sety
4629 N. Mountain View Dr.
Boise, ID 83704
[REDACTED]

May 8, 2026

Canyon County Development Services Department
Attn: Amber Lewter
111 North 11th Avenue, Ste 310
Caldwell, ID 83605

RE: Case No. CU2025-0031, Lucas Hansen requesting a Conditional Use Permit for a Slaughterhouse on 11.3 acres and retail sales near 32925 Highway 95, Parma, ID

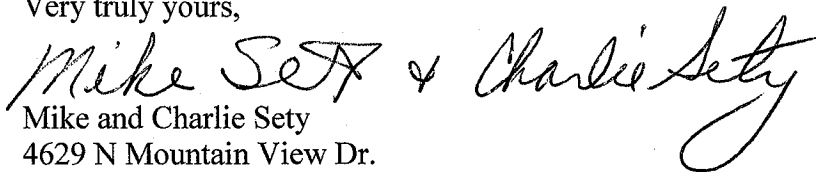
We are the owners of an adjacent agricultural property located near 32925 Highway 95 near Parma. We are writing to formally object to the proposed Conditional Use Permit for the slaughterhouse on the neighboring 11-acre parcel. While we support agriculture in Canyon County, this proposal represents a significantly more intensive use that creates substantial conflicts with the surrounding agricultural operations and shared infrastructure.

- 1) It is a risk to irrigation water and agricultural viability. The subject property is bordered on the north and west by an irrigation ditch (Farmers' Co-Operative Ditch Co) that serves surrounding farmland. A slaughterhouse generates organic waste, including blood and processing byproducts, which pose a contamination risk if not properly contained. Any failure, overflow, or runoff event could impact irrigation water relied upon by neighboring agricultural properties, including mine. The application does not sufficiently demonstrate how wastewater, storm water, and accidental discharges will be prevented from entering the adjacent irrigation system. This raises serious concerns regarding compliance with water quality protections and the long-term viability of nearby operations.
- 2) It is incompatible with adjacent agricultural use. Although located in an agricultural area, a slaughterhouse is materially different from typical crop production. Odor, airborne particles, and waste-related byproducts can negatively affect farming conditions, workers, and the usability of the adjacent land. This proposal introduces industrial-scale impacts into an area currently used for traditional agriculture, creating a conflict rather than compatibility.

- 3) It is an inadequate parcel size and buffering. At only 11 acres, the parcel does not provide sufficient space to buffer neighboring properties from odor, noise, and operational impacts. As an immediately adjacent landowner, our property will be directly exposed to these effects without possible meaningful mitigation.
- 4) It creates traffic and access concerns. The project will introduce livestock transport and heavy commercial vehicle traffic along US Highway 95. Increased truck traffic, including turning movements and slow moving vehicles, raises safety and operational concerns for the surrounding area.
- 5) It fails to meet the comprehensive plan standards. The Canyon County Comprehensive Plan requires that conditional uses protect natural resources, including water systems and avoid undue impacts on neighboring properties.

For these reasons, we respectfully request that the Canyon County Planning and Zoning Commission deny the conditional use permit request. At a minimum, the applicant should be required to provide substantially more detailed engineering, environmental safeguards and buffering measures before any approval is considered.

Very truly yours,


Mike and Charlie Sety

4629 N Mountain View Dr.
Boise, ID 83704



Archived: Tuesday, May 12, 2026 10:13:12 AM
From: [Jennifer McClain](#)
Mail received time: Mon, 11 May 2026 21:24:52
Sent: Mon, 11 May 2026 15:24:25
To: [Amber Lewter](#)
Subject: [External] Adamently Opposed against Case #CU2025-0031
Importance: Normal
Sensitivity: None

Exhibit 3F3:

Jennifer McClain

28282 Grandview Road
Parma, Idaho 83660



11th May 2026

Amber Lewter

Canyon County Development Services Department
111 N. 11th Avenue #310
Caldwell, ID 83605

Dear Ms. Lewter,

It has very recently come to my attention that there are plans in the works to build a slaughterhouse (#CU2025-0031) in direct line of sight from my front door. I am adamantly opposed to the idea of this building development in my rural neighborhood for the primary reasons air and noise pollution, increased traffic.

First of all, I have lived at 28282 Grandview Road since December of 2021. One of the primary reasons I have enjoyed living here for the last four and a half years is because of the clean air. If this slaughterhouse is in function, I know that the nice clean air that I enjoy will be replaced with the rancid smell of death. Anyone that has passed by and smelled the smell of a feed lot knows what this smell is like. It is a terrible olfactory experience.. . The owner's home is up on a hill above this slaughterhouse. It will always be downwind from him, so why would he be concerned with this factor?

Secondly, the reason I am adamantly opposed to a slaughterhouse that is in close proximity to my home is because of the additional noise pollution it will bring to my personal sanctuary. Working in my garden or sipping ice cold lemonade on my front porch swing will no longer be as enjoyable if I have to hear the machinery noise of a slaughterhouse as background noise.

As anyone knows, when there is a new business anywhere, there is always more traffic. Where there is more traffic, there is more population flow, and where there is more population flow, there is always inevitably more crime. That is common knowledge. It doesn't have to be proven. It already has been proven time and time again.

The reason most of us live here right off HWY 95 in the rural community of Parma is for the peace and quiet, the sanctuary, from the roar of a big city that is chock full of air pollution, noise pollution, and excess traffic. This is not how we would like our neighborhood to be, as it would no longer be a sanctuary. I strongly call for the rejection of case #CU2025-0031. To build a slaughterhouse in direct sight of my front door goes against every reason I chose to live at 28282 Grandview Road in Parma, Idaho.

Sincerely,

Jennifer Ann McClain

Richard and Sheila Hartshorn
28251 Grandview Rd.
Parma, ID 83660
(208) [REDACTED]

May 11, 2026

Canyon County Development Services Department
Attn: Amber Lewter
111 North 11th Avenue, Ste 310
Caldwell, ID 83605

RE: Case No. CU2025-0031, Lucas Hansen requesting a Conditional Use Permit for a Slaughterhouse on 11.3 acres and retail sales near 28251 Grandview Rd, Parma, ID

We are the owners of property located at 28251 Grandview Road, near Highway 95, Parma ID. We are writing to formally object to the proposed Conditional Use Permit for the slaughterhouse on the neighboring 11-acre parcel. While we support agriculture in Canyon County, this proposal represents a significantly more intensive use that creates substantial conflicts with the surrounding agricultural operations and shared infrastructure.

We believe this project would negatively affect the health, safety, environment, and quality of life of local residents. Our concerns include, but are not limited to:

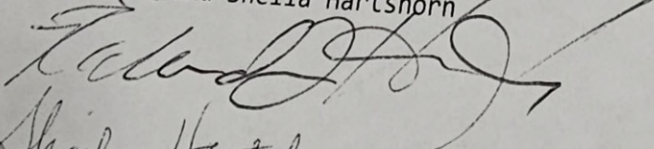
- Odor and air pollution
- Increased truck traffic and noise
- Potential water and soil contamination
- Negative impacts on nearby homes
- Concerns regarding public health and sanitation
- Decreased property values
- Animal welfare concerns

Our neighborhood is not an appropriate location for an industrial slaughterhouse facility. We urge local officials and planning authorities to reject any rezoning requests, permits, or approvals associated with this project.

We respectfully request that decision-makers prioritize the well-being of residents and deny the conditional use permit request and pursue alternative forms of economic development that are more compatible with our community.

Very truly yours,

Richard and Sheila Hartshorn


Sheila Hartshorn

To: Canyon County Land Use Board

05/11/2026

Subject: Conditional Use Permit # 2025-0031

From Kevin Olinger

It is with much angst I submit not only the following, but a follow up verbal attestation to the opposition of said CUP.

Objections to establishing a slaughterhouse or animal processing facilities in areas not zoned for it or where zoning is contested, (such as residential, rural-residential, or protected environmental zones) frequently center on environmental degradation, devaluation of property, and significant disruption to the quality of life.

Common objections and concerns raised in community, zoning, and legal proceedings include:

1. Environmental & Public Health Risks

- **Water Contamination:** Slaughterhouses generate significant wastewater, often containing high levels of nitrogen, phosphorus, blood, fat, and pathogens like *E. coli*. Concerns are severe in areas with residential wells, where runoff can contaminate the water table.
- **Air Pollution & Odor:** Odors are a major concern, often described as "putrid" and related to, blood, fat, and entrails. Pervasive odors described as "rotting meat/carcasses". Potential air quality issues include noxious emissions from wastewater lagoons or rendering processes.
- **Waste Management:** Concerns often exist regarding where waste from high-risk materials (such as those associated with bovine spongiform encephalitis, or "mad cow disease") will be disposed of, particularly if local infrastructure cannot handle it. Leaks from tanks, overflowing sewage, improper disposal of manure and by-products.

2. Community & Residential Impacts

- **Noise Pollution:** Constant noise is expected from livestock (crying/screaming), large transport trucks, and machinery, disrupting quiet rural or residential life.
- **Traffic Congestion:** Increased heavy truck and livestock trailer traffic on rural or residential roads is a major concern, causing safety issues and congestion.
- **Property Value Depreciation:** Studies and resident reports frequently cite that slaughterhouses significantly decrease the value of nearby residential properties. Living next to a putrid stink bomb.
- **Quality of Life/Nuisance:** Odor, noise, and visual impact are frequently categorized as a "public nuisance". The erasure of views of open agricultural land now gone. It is to the benefit of whom?

3. Land Use & Zoning Objections

- **Violation of Zoning Laws:** A primary objection is that the facility is not permitted in the county's current, intended, or master-planned land use for that area.

- **Inappropriate Location:** Residents often argue that such industrial operations belong on properly zoned industrial land, rather than near schools, residential subdivisions, or in areas with high-water tables.
- **Spot Zoning:** Allegations that the council or zoning board is giving “Special Treatment” to a specific/particular applicant.
- **Fear of Expansion:** Concerns that a small-scale, locally focused operation will inevitably expand beyond its promised scope, increasing the environmental and social impacts.

4. Animal Welfare and Social Concerns

- **Humane Handling Concerns:** Concerns regarding the treatment of livestock on-site, particularly if the operation is small and lacks frequent, direct government inspections.
- **Emotional Distress:** Exposure of residents, particularly children, to the sights and sounds of animal slaughter.

Common Legal/Administrative Tactics to Oppose

- **Documenting Zoning Violations:** Using the violation of zoning laws to obtain a cease and desist order from the county’s Department of Planning.
- **Nuisance Lawsuits:** Filing suits based on the "unreasonable interference" with the enjoyment of property (noise, odor, traffic).
- **Environmental Petitions:** Requesting studies from environmental agencies (like the DEQ) regarding potential contamination of waterways and ground water tables.
- **Challenging "Conditional Use Permits":** Challenging the issuance of special permits that would allow a forbidden use in an area is appropriate for good governance.

Operational and Safety Concerns

Improper Storage/Handling:

Residents may raise concerns about the sight of animal carcasses being transported or stored in open view.

Over-expansion:

Fear that a small, initially approved , small-scale facility will expand into a larger scale industrial operation.

Lack of Oversight:

Concerns about who is responsible if the operator fails to manage waste properly.

In cases where these facilities were proposed in unpermitted areas, opposition has included lawsuits arguing that the governmental approvals were not supported by evidence or by launching petitions to force legal intervention on behalf of those affected/effectuated.

It is with the above information concerning said endeavor I end this letter of opposition and will follow up in person.

Please take a look at included info at the following website:



BREAKING: Silsbee council votes against ordinance that ...



KFDM

[https://kfdm.com › news › local › silsbee-debates-ordina...](https://kfdm.com/news/local/silsbee-debates-ordina...)

Petition Opposing the Construction of a Slaughterhouse in the area of Hwy 95 between Pearl and Grandview Road in Parma, Idaho.

To: County Commissioners / Planning & Zoning Board

We, the undersigned residents and community members of Parma, Idaho off of Hwy 95 between Pearl and Grandview Roads, strongly oppose the proposed construction and operation of a slaughterhouse in or near our neighborhood.

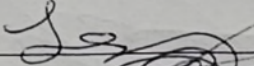
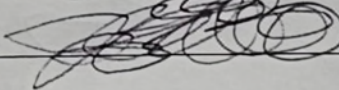
We believe this project would negatively affect the health, safety, environment, and quality of life of local residents. Our concerns include, but are not limited to:

- Odor and air pollution
- Increased truck traffic and noise
- Potential water and soil contamination
- Negative impacts on nearby homes, schools, and businesses
- Concerns regarding public health and sanitation
- Decreased property values
- Animal welfare concerns

Our neighborhood is not an appropriate location for an industrial slaughterhouse facility. We urge local officials and planning authorities to reject any rezoning requests, permits, or approvals associated with this project.

We respectfully request that decision-makers prioritize the well-being of residents and pursue alternative forms of economic development that are more compatible with our community.

By signing below, we express our opposition to the proposed slaughterhouse project in Parma, Idaho.

<u>Name</u>	<u>Address</u>	<u>Signature</u>	<u>Date</u>
Laura Carney	28114 Grandview Rd Parma ID		5/11/26
Jennifer McClain	28282 Grandview Rd. Parma ID		5/11/26

[illegible]

EXHIBIT IV.

Agency Comments Received by: July 20, 2026

-

Board of County Commissioners

Case #: CU2025-0031-APL

Hearing Dated: July 30, 2026

Archived: Tuesday, July 21, 2026 12:29:44 PM
From: [Lucy Ostyn](#)
Sent: Monday, June 29, 2026 3:05:58 PM
To: [Amber Lewter](#)
Subject: FW: Agency Notice CU2025-0031-APL / Olinger
Importance: Normal
Sensitivity: None

Amber,
Please see below for an update to our initial comment.

Thank you,



Lucy Ostyn

Permitting Supervisor

lucy.ostyn@canyoncounty.id.gov

(208)455-5961

Canyon County Development Services Department

111 N. 11th Ave. #310 Caldwell, ID 83605

DSD PUBLIC OFFICE HOURS

Monday, Tuesday, Thursday and Friday

8am – 5pm

Wednesday

1pm – 5pm

From: Tom Crosby <Tom.Crosby@canyoncounty.id.gov>
Sent: Monday, June 29, 2026 11:27 AM
To: Lucy Ostyn <lucy.ostyn@canyoncounty.id.gov>
Subject: RE: Agency Notice CU2025-0031-APL / Olinger

Possible setback issue for the front

From: Lucy Ostyn <lucy.ostyn@canyoncounty.id.gov>
Sent: Monday, June 29, 2026 10:50 AM
To: Tom Crosby <Tom.Crosby@canyoncounty.id.gov>
Subject: FW: Agency Notice CU2025-0031-APL / Olinger

This is the appeal for the slaughterhouse we discussed last week. It states we can reply updated comments if necessary. Was there anything else you needed me to comment outside of what I submitted back in April? See below.

Amber,

Hopefully it isn't too late for this comment! The AG building on site (ZCA2024-0040) expired and received no inspections.

If they plan on using this structure for the slaughterhouse: a commercial change of occupancy will be required for the structure.

If they plan on building new: the AG building should be rectified and a new commercial building permit should be pulled for the new structure.

Thank you,



Lucy Ostyn

Permitting Supervisor

lucy.ostyn@canyoncounty.id.gov

(208)455-5961

Canyon County Development Services Department

111 N. 11th Ave. #310 Caldwell, ID 83605

DSD PUBLIC OFFICE HOURS

Monday, Tuesday, Thursday and Friday

8am – 5pm

Wednesday

1pm – 5pm

From: Caitlin Ross <Caitlin.Ross@canyoncounty.id.gov>

Sent: Thursday, June 25, 2026 9:00 AM

To: 'tkelly@parmaschools.org' <tkelly@parmaschools.org>; 'Jeff@parmafire.us' <Jeff@parmafire.us>; 'ParmaRuralFire@gmail.com' <ParmaRuralFire@gmail.com>; 'knute.sandahl@doi.idaho.gov' <knute.sandahl@doi.idaho.gov>; 'gwatkins@nphd.net' <gwatkins@nphd.net>; 'brandy.walker@ForgedFiber37.com' <brandy.walker@ForgedFiber37.com>; 'eingham@idahopower.com' <ingham@idahopower.com>; 'easements@idahopower.com' <easements@idahopower.com>; 'arobins@idahopower.com' <arobins@idahopower.com>; 'monica.taylor@intgas.com' <monica.taylor@intgas.com>; 'jessica.mansell@intgas.com' <jessica.mansell@intgas.com>; 'Contract.Administration.Bid.Box@ziply.com' <Contract.Administration.Bid.Box@ziply.com>; 'developmentreview@blackcanyonirrigation.com' <developmentreview@blackcanyonirrigation.com>; 'fcdc1875@gmail.com' <fcdc1875@gmail.com>; 'mitch.kiester@phd3.idaho.gov' <mitch.kiester@phd3.idaho.gov>; 'anthony.lee@phd3.idaho.gov' <anthony.lee@phd3.idaho.gov>; 'D3Development.services@itd.idaho.gov' <D3Development.services@itd.idaho.gov>; 'Kendra.Conder@itd.idaho.gov' <Kendra.Conder@itd.idaho.gov>; Brian Crawforth <Brian.Crawforth@canyoncounty.id.gov>; Christine Wendelsdorf <Christine.Wendelsdorf@canyoncounty.id.gov>; Michael Stowell <mstowell@ccparamedics.com>; 'roger@amgidaho.com' <roger@amgidaho.com>; Rick Britton <Rick.Britton@canyoncounty.id.gov>; 'middletown.rich@gmail.com' <middletown.rich@gmail.com>; Dalia Alnajjar <Dalia.Alnajjar@canyoncounty.id.gov>; Lucy Ostyn <lucy.ostyn@canyoncounty.id.gov>; Tom Crosby <Tom.Crosby@canyoncounty.id.gov>; Code Enforcement <CodeEnforcement@canyoncounty.id.gov>; GIS and Addressing Division <GISAddressing@canyoncounty.id.gov>; 'BRO.Admin@deq.idaho.gov' <BRO.Admin@deq.idaho.gov>; 'smith.carolyn.d@epa.gov' <smith.carolyn.d@epa.gov>; 'file@idwr.idaho.gov' <file@idwr.idaho.gov>; 'brandon.flack@idfg.idaho.gov' <brandon.flack@idfg.idaho.gov>; 'stevie.harris@isda.idaho.gov' <stevie.harris@isda.idaho.gov>; 'laura.johnson@isda.idaho.gov' <laura.johnson@isda.idaho.gov>; 'idahoooo@gmail.com' <idahoooo@gmail.com>; 'shawn.cafferty@usda.gov' <shawn.cafferty@usda.gov>; 'noe.ramirez@usda.gov' <noe.ramirez@usda.gov>; 'makline2@marathonpetroleum.com' <makline2@marathonpetroleum.com>

Subject: Agency Notice CU2025-0031-APL / Olinger

RECEIVED
JUL 20 2026
BY: N.P.O.

STATEMENT OF REASON IN SUPPORT OF APPEAL
(Appeal to the Canyon County Board of Commissioners)

To: **Canyon County Board of Commissioners**

Date: July 20, 2026

From: Kevin Olinger

Box 176, 2170 Hwy. #95, Parma, Idaho 83660 (County of Payette)

Phone: (208) 740-9444 | Email: kolinger2014@gmail.com

RE: **Appeal of Approval of Conditional Use Permit CU 2025-0031 ("Slaughterhouse" – Lucas Hansen)**

Site Address: 0 Hwy. #95, Parma, Idaho 83660; Parcel No. R39357012

Due West of 1810 Hwy. #95, Canyon County, Idaho

Dear Members of the Board of County Commissioners:

This Statement of Reason is submitted in support of the pending appeal of the Planning & Zoning Commission's decision approving Conditional Use Permit CU 2025-0031, authorizing a commercial slaughterhouse on the above-referenced parcel. Appellant respectfully requests that the Board reverse the Commission's approval and deny the permit, or, in the alternative, remand the application for a properly supported decision consistent with Idaho Code Title 67, Chapter 65 (the Local Land Use Planning Act, "LLUPA") and the Canyon County Zoning Ordinance ("CCZO").

As the Board sits in a quasi-judicial capacity on this appeal, its review is confined to the record made before the Planning & Zoning Commission and is governed by the standards set out below. This statement is organized around those standards, rather than general objections, so that the record squarely presents each basis for reversal. The Full Public Hearing Process will be used to its full extent in this matter, up to and including A Judicial Review.

I. Governing Legal Standard

Idaho Code § 67-6512(a) permits a conditional use only when it "is not in conflict with the [comprehensive] plan" and complies with applicable ordinance standards; the burden of demonstrating compliance rests on the applicant, not on adjoining landowners. The CCZO implements this standard directly: every use requiring a conditional use permit "is declared to possess characteristics which require review and appraisal... to determine whether or not the use would cause any damage, hazard, nuisance or other detriment to persons or property in the vicinity," and the presiding body may require site-development standards beyond the ordinance's minimums to ensure compatibility with surrounding uses. (CCZO Art. 7, Conditional Use Permits, General Standard.) Approval is not a ministerial act; it requires an affirmative finding,

supported by evidence in the record, that the proposed slaughterhouse will not be detrimental to the surrounding agricultural/residential neighborhood.

Idaho Code § 67-6535(2) further requires that any approval “be in writing and accompanied by a reasoned statement that explains the criteria and standards considered relevant, states the relevant contested facts relied upon, and explains the rationale for the decision” by reference to the comprehensive plan, the ordinance, and the evidentiary record. A decision that does not do so — or that rests on a record the decision-makers themselves acknowledge was inadequately reviewed — does not satisfy LLUPA and is vulnerable to reversal. See *Veterans Park Neighborhood Assoc., Inc. v. City of Boise*, Idaho Supreme Court Docket No. 51027 (Jan. 22, 2025) (reversing CUP approval where the reasoned statement failed to address the project's apparent conflict with the comprehensive plan).

II. The Application Record Contains a Material, Unresolved Discrepancy in the Represented Scale of Operations

The Commission's approval rests on a specific, quantified representation of how large this operation will be. The Findings of Fact state that “the applicant anticipates slaughtering approximately 10 animals per week” and that figure — not a larger one — is what supports the Commission's traffic estimate (approximately 20 customer vehicles per week) and its conclusion that the use will not be injurious to the character of the surrounding agricultural neighborhood.

The applicant's own Letter of Intended Use, submitted to Southwest District Health to obtain the septic permit for this same facility, states a materially different figure: “The facility will process approximately 15 cattle, 11 pigs, and 10 sheep per week” — a total of 36 animals per week, and the same 36-animal figure is used to calculate the facility's estimated wastewater design flow of 639 gallons per day. That is not a rounding difference; it is 3.6 times the volume of operations represented to the Planning & Zoning Commission.

This discrepancy matters because it goes directly to whether the Commission's findings on traffic, odor, noise, and neighborhood character are supported by substantial evidence, as Idaho Code § 67-5279(3) and this Board's own review require. Every impact analysis in the record — trip generation, character-of-the-area, nuisance mitigation — was performed against the smaller, 10-animal figure. If the facility is in fact designed and permitted (for wastewater purposes) around a 36-animal-per-week operation, the traffic and neighborhood-impact findings rest on an understated premise. Appellant requests that the Board require the applicant to reconcile these two figures on the record, and that the Board decline to rely on any impact finding until it does.

This is not merely a discrepancy buried in different agencies' files. Records produced in response to Appellant's public records request show that Southwest District Health transmitted its Pre-Development Meeting notes — which state in an official field that the facility involves “processing up to 36 animals” — directly to the same Development Services planner who authored the staff report and the Findings of Fact for the May 21, 2026 hearing, on April 22,

2026, nearly a month before the hearing. The planner therefore had the larger figure in hand, in writing, before the findings reciting “approximately 10 animals per week” were finalized. Appellant does not suggest this was anything other than an oversight, but the Board should treat the discrepancy accordingly: not as an ambiguity the record left unresolved, but as a specific figure staff possessed and did not reconcile before recommending approval.

III. The Decision Below Was Not Supported by an Adequate Record or Reasoned Statement

The public record of the hearing reflects that one or more Commission members stated on the record that they had not had adequate time or information to fully evaluate the application before voting. An acknowledged failure of preparation goes directly to whether the Commission's findings are supported by “substantial evidence” in the record as a whole and whether the proceedings were conducted according to lawful procedure — both express grounds for reversal on judicial review under Idaho Code § 67-5279(3), and grounds this Board should itself apply in its de novo review of the appeal. The Board should request and review the certified record, including the staff report, minutes, and any written Findings of Fact and Conclusions of Law (“FCOs”), and should specifically examine whether the FCOs identify the contested facts and explain — rather than merely recite — why the statutory and ordinance standards were met. Appellant notes that the record's own exhibit list identifies the FCOs as having originated as “Draft FCOs” (Exhibit A) prepared before the hearing, and that the final, signed FCOs are dated the same calendar day as the hearing itself — a hearing at which three other cases were also considered. The Board should confirm on the record the extent to which the eleven-page findings actually reflect the Commission's independent deliberation that evening, as opposed to adoption of staff's pre-hearing draft.

Separately, the application file itself contains an unresolved discrepancy that the Board should require the applicant or staff to clarify on the record: the Southwest District Health reviewer for this case stated in writing, in an April 8, 2026 email in the file, that a signature attributed to him on the application's required Agency Acknowledgement exhibit — dated October 1, 2025 — was not his signature. The Board should also note that, on the face of that same exhibit, the checkbox confirming the applicant “submitted/met for official review” with Southwest District Health was left blank, even though a signature and date appear on the line below it — unlike the Fire District and Highway District sections of the same form, which show both the review-confirmation box checked and a signature. Appellant does not know how that discrepancy arose, but a signature disclaimed by the very reviewer it is attributed to, paired with an unchecked review-confirmation box, is the kind of irregularity a decision-making body should resolve on the record before relying on that exhibit, rather than leaving it unaddressed in a file that supports a final approval.

Appellant has now reviewed the Department's Certificates of Legal Notification, the two property-owner mailing lists for this case, and internal Development Services correspondence produced in response to Appellant's public records request. That correspondence removes any

doubt on this point: on April 28, 2026 — twenty-three days before the hearing — the case planner wrote to her own administrative staff that “the residential notice that was mailed was only for the Canyon County side,” and that she had located a separate, previously unused Payette County mailing list that needed to go out immediately. Development Services' own staff responded, “I apologize, I was unaware there was a separate 1000 ft list available and went off of the one that was listed as a 1000 feet listing.” A second notice was mailed the same day, and a follow-up email a week later shows the county's own tracking system had not yet been updated to reflect it. In other words, the Department's own records confirm that six of the fourteen property owners entitled to notice — the entire Payette County side of the notification area, across Highway 95 from the subject parcel — were omitted from the original mailing and received notice only three and a half weeks before the hearing, and only because a staff member happened to catch the gap during her own final review. The practical result of that near-miss is reflected in the hearing sign-up sheet: of the ten individuals who appeared to testify or register opposition, eight do not appear on either mailed-notice list at all. The Board should treat this not as an open question about notice adequacy, but as a documented process failure that this appeal gives the Board the opportunity to correct.

IV. The Approved Use Conflicts With the Comprehensive Plan and the Established Character of the Area

Idaho courts hold that a project need only “generally comport[] with the overall goals” of the comprehensive plan to satisfy § 67-6511's consistency requirement. *Urrutia v. Blaine County*, 134 Idaho 353, 358, 2 P.3d 738, 743 (2000). Appellant does not ask the Board to apply a higher bar than the law requires — but the record here does not show even general comportment. The Canyon County Comprehensive Plan designates this area for its rural, agricultural, and low-density residential character. A commercial slaughterhouse is a heavy-industrial use: it entails continuous refrigeration and rendering equipment, high-volume potable water draw, industrial wastewater and blood/offal waste handling, elevated truck traffic for livestock delivery and product shipment, and attendant odor, noise, and pest impacts that are categorically different in kind and intensity from the surrounding uses. Nothing in the record establishes that these impacts were reconciled with the Plan's stated goals for this area, and the Commission's own reasoned statement, to the extent it exists, must be tested against that omission.

Appellant notes, for the Board's awareness, that industry and public-health siting literature for slaughterhouse facilities (FAO, USDA/FSIS, and multiple state and county model ordinances) commonly identifies that such uses need be in in zonings M1 and M2 for such uses that are best suited to handle all aspects of such a development including all discussed. Substantial buffers from dwellings and residential zones — often on the order of several hundred to 1,000 feet — precisely because of these odor, pest, noise, and biological-waste concerns. This literature is offered as evidence relevant to the Commission's compatibility and detriment findings, not as an independently binding Canyon County setback; the Board should confirm on the record what buffer, if any, the CCZO or the conditions of approval actually require here, and whether that

distance is adequate given the specific proximity of Appellant's residence and other neighboring dwellings and wells.

V. The Record Does Not Establish That Public Health, Safety, and Welfare Impacts Have Been Mitigated

The CCZO's conditional use standard requires an affirmative showing that the use will not cause “damage, hazard, nuisance or other detriment to persons or property in the vicinity.” Idaho Code § 67-6512(d) likewise contemplates conditions to “minimiz[e] adverse impact on other development.” The following categories of impact should each be addressed, with record citations, in any decision on this appeal:

Water and wastewater: A subsurface sewage disposal permit (Permit #023287) has been issued for this facility, and Appellant does not dispute that a permit exists. But the design flow underlying that permit (639 gallons per day) was calculated using the applicant's 36-animal-per-week figure, not the 10-animal-per-week figure the Commission relied on for its neighborhood-impact findings — and internal correspondence in the record with the Idaho Department of Environmental Quality (“DEQ”) shows the agency's own staff were, at the time this application was moving through review, still trying to determine how the underlying “butcher shop” flow-rate figures in the state's technical guidance manual were derived, with one reviewer stating he had “not had a chance to identify examples in our area” and had never worked a comparable project through the full non-domestic wastewater review. The Board should also be aware that Southwest District Health's own reviewer told the county in writing, as late as April 6, 2026, that he did not believe a permit had been issued — a statement in some tension with the permit's recorded February 3, 2026 issuance date. Given that uncertainty, and the unresolved animal-count discrepancy in Section II above, the Board should require confirmation that the design flow the permit relies on still reflects the facility's actual scale before treating the water/sewer criterion as satisfied.

Treatment classification: The permit itself confirms that this facility was not approved as a “Standard System” under IDAPA 58.01.03, but as a “Complex” system with a specified effluent standard (“ETPS 27 mg/L”), which by definition requires the wastewater to be treated to that quality before it reaches the drainfield, rather than discharged as raw waste into a conventional septic tank and trench system. Appellant does not dispute that this classification was the correct one for blood-containing wastewater. But the record does not identify what treatment technology the applicant will actually use to achieve that standard, and Idaho’s rules for complex alternative systems generally contemplate an ongoing service provider responsible for operation, maintenance, and monitoring, with annual reports due to the Department. Neither the specific treatment method nor any such service and reporting arrangement appears in the record produced to date. The Board should require the applicant to identify both before treating the wastewater criterion as resolved.

Traffic and roadway safety: State Highway 95 at this location has a documented history of serious and fatal collisions. Added heavy-truck traffic for livestock delivery and product shipment at an already hazardous intersection is a legitimate safety concern the Commission should have addressed with reference to any Idaho Transportation Department crash data or traffic study in the record; if no such study was performed, that omission should be corrected before any permit is allowed to stand.

Odor, pests, and noise: Refrigeration equipment, rendering, and biological waste storage are recognized generators of odor and vector activity (rodents, insects, scavenging birds). The Board should require specific, enforceable conditions — not general assurances — addressing containment, disposal frequency, and monitoring.

Selective use of the CAFO standard: The staff report's own analysis imports the 500-foot residential setback for animal waste systems from Canyon County's CAFO ordinance (CCZO § 08-01-12(1)C), while stating in the same breath that "the request is not for a CAFO." Appellant does not object to the setback itself, but the selective borrowing of a single CAFO standard, without applying the more rigorous CAFO review framework as a whole, is itself evidence that staff recognized this operation's impacts as comparable in kind to a use the CCZO otherwise subjects to heightened scrutiny. The Board should ask the applicant and staff to explain why a CAFO-level mitigation standard was thought necessary here without a corresponding CAFO-level review of the application.

Power reliability: The area already experiences periodic outages. A facility with continuous refrigeration/cold-chain requirements increases both baseline demand and the consequences of an outage (spoilage, uncontrolled waste), which the record should address.

Groundwater depth: Southwest District Health's pre-development notes report groundwater deeper than ten feet at the test hole, and Appellant does not dispute that reading. But that reading appears to reflect normal or static groundwater, not a "seasonal high" groundwater determination, which Idaho's own subsurface sewage disposal rule (IDAPA 58.01.03.008) treats as a separate and far less protective category — requiring as little as one foot of separation between the bottom of a drainfield and the seasonal high water table, compared to six feet for normal high groundwater in sandy soils. Given that an irrigation canal runs across this property, with its own documented fifty-foot drainfield setback, and that this drainfield is engineered to carry industrial blood waste rather than ordinary domestic effluent, the record should reflect whether a seasonal-high groundwater determination was actually made for this site, and if so, what separation resulted. Appellant requests that the Board obtain that confirmation before treating the water/sewer criterion as satisfied.

Nutrient Pathogen Study waiver: Southwest District Health's pre-development notes state that "A Nutrient Pathogen Study will not be required" because the parcel is not located within a designated Nitrate Priority Area. That determination, like the traffic and

neighborhood-character findings discussed above, was made without the benefit of the applicant's larger, 36-animal-per-week figure. Appellant does not know whether a Nutrient Pathogen Study would in fact be required at the larger throughput, but the Board should require that question to be revisited once the applicant's actual scale of operation is fixed on the record, rather than relying on a waiver calculated against the smaller figure.

Stormwater and industrial permitting: The Idaho Department of Environmental Quality finalized a new IPDES Multi-Sector General Permit for industrial stormwater discharges effective May 2, 2026 — nineteen days before the May 21, 2026 hearing on this application. That permit program requires facilities with industrial activity exposed to weather, including meat-processing operations, to obtain stormwater discharge coverage or certify no exposure before commencing operations. This facility's outdoor animal holding pen sits in the same pasture area as the property's irrigation canal, and rainfall or snowmelt crossing the pen has an obvious pathway to carry animal waste toward that canal. Nothing in the staff report, the agency notice distribution, or the Findings of Fact indicates that DEQ's stormwater program was ever consulted, or that the applicant has obtained or sought coverage under the new Multi-Sector General Permit. Appellant does not represent that any particular discharge has occurred, but given how recently this permit took effect and the clear exposure pathway at this site, the Board should require the applicant to confirm, on the record, whether stormwater permit coverage is required and, if so, whether it has been obtained.

VI. Economic Impact on Surrounding Property Owners

An industrial use of this intensity, sited adjacent to residential and agricultural parcels, can be expected to measurably affect the market value of neighboring homes. While diminution in property value alone is not, by itself, a dispositive legal basis to deny a conditional use permit in Idaho, it is a relevant factor bearing on "detriment to persons or property in the vicinity" under the CCZO standard, and Appellant intends to support this point at hearing with an appraisal or comparable-sales analysis, if the Board's schedule permits its submission before or at hearing as well as a "Signed Petition in Opposition to said Slaughter House Project", by the citizens/members of the surrounding neighborhood.

VII. The Conditions of Approval Were Calibrated to an Understated Scale of Operations

To its credit, the record shows Development Services staff did reach out to the relevant state and federal agencies during review, and the Commission did impose conditions requiring the applicant to later demonstrate compliance with several of them: DEQ coordination on waste (Condition 1c), Southwest District Health requirements (Condition 10), an Idaho Department of Water Resources ("IDWR") water right if usage exceeds 2,500 gallons per day (Condition 13), and USDA requirements prior to commencing operations (Condition 14). Appellant is not asking the Board to disregard that work.

The issue is narrower and, Appellant submits, more concrete: each of those agency reviews and conditions was performed against the applicant's 10-animal-per-week representation to the county, not the 36-animal-per-week figure the applicant gave Southwest District Health. IDWR's approval, for example, is expressly conditioned on the use staying under 2,500 gallons per day — but nothing in the record recalculates that threshold against the larger, 36-animal figure, and the same is true of the Idaho Transportation Department ("ITD") traffic review, which relied on a comparison to "a small office building" sized to the smaller estimate. A condition that is well-designed for a 10-animal-per-week operation is not necessarily adequate for one 3.6 times that size. Appellant requests that the Board require the applicant to confirm, on the record, the actual intended weekly throughput, and require staff and the reviewing agencies to reconfirm that Conditions 1, 10, 13, and 14 remain adequate once that number is fixed.

One further question bears on Condition 14's requirement that the applicant meet all applicable USDA requirements. USDA materials in the record describe a "custom exempt" slaughter category — processing an owner's own animal for that owner's personal use — that expressly cannot be sold into commerce. This application, however, describes both a "custom slaughterhouse" and a retail sales component, the latter of which ordinarily requires product from a facility under continuous USDA inspection rather than custom-exempt processing. Appellant does not represent that this is a definitive legal conclusion, but it is a fair and specific question the record does not appear to answer, and the Board should ask the applicant to clarify, on the record, under which USDA framework the facility will actually operate before treating Condition 14 as a routine formality.

These calibration concerns are heightened by how Canyon County actually enforces conditions of approval once a permit issues. The County's own Code Enforcement program addresses "Failure to comply with Conditions of Approval for Conditional Use Permits" only as a complaint-driven public nuisance matter: a named complainant must file a written report (anonymous complaints are not accepted), an officer investigates, and only after a violation is substantiated does the property owner receive written notice and an opportunity to correct it before any further action. The CCZO's general conditional-use violation provision works the same way — a hearing on revocation is triggered only when a person, including staff or a Commission member, files a written notice with sufficient evidence of a violation. Nothing in the nineteen conditions of approval for this permit, and nothing in the CCZO generally, establishes a routine inspection, periodic reporting, or re-certification requirement once the facility is operating. Most of the conditions here are one-time, pre-operational proof requirements — letters of review "provided prior to commencement of use." Once those are on file, the County has no independent mechanism to verify that actual operations continue to match what was represented; that burden falls entirely on neighbors to notice, document, and formally report. Given the unresolved discrepancy between the 10-animal and 36-animal figures discussed above, this absence of any ongoing verification mechanism is not a minor administrative detail — it is the

reason getting the correct figure into the record now, before approval stands, matters as much as it does.

VIII. Requested Relief

For the foregoing reasons, Appellant respectfully requests that the Board:

1. Reverse the Planning & Zoning Commission's approval of CU 2025-0031 and deny the Conditional Use Permit.
2. In the alternative, remand the matter to the Commission (or direct staff) to develop a complete record and a written reasoned statement, as required by Idaho Code § 67-6535(2), that (a) reconciles the applicant's 10-animal-per-week and 36-animal-per-week representations and reassesses the traffic, odor, noise, and character-of-the-area findings against the correct figure; and (b) specifically addresses comprehensive plan conformance, wastewater and water-supply protection, traffic and roadway safety at the Hwy 95 site access, odor/pest/noise mitigation, and power reliability, with enforceable conditions of approval calibrated to that figure; and
3. Require the applicant or staff to clarify, on the record, the discrepancy regarding the Agency Acknowledgement exhibit signature described in Section III above; and
4. Recognize, based on the Department's own internal correspondence, that the original notice mailing omitted the Payette County side of the notification area and was corrected only twenty-three days before the hearing, and reopen the record for additional public comment in light of that omission; and
5. Require confirmation that Conditions 1, 10, 13, and 14 of the approval remain adequate once the applicant's actual intended weekly throughput is fixed on the record; and
6. Impose ongoing compliance mechanisms as a condition of any approval that is allowed to stand, rather than relying solely on the one-time, pre-operational approvals currently required and Canyon County's complaint-driven enforcement process described above. Idaho Code § 67-6512(d) and CCZO § 07-07-17 authorize conditions "including, but not limited to" assuring that development is maintained properly, and Appellant requests that any approval include, at minimum: (a) an annual written report from the applicant to Development Services documenting actual weekly animal throughput and wastewater volume; (b) continuous wastewater and groundwater monitoring near the drain field as appropriate according to the DEQ/SWDH/USDA's requirements; (c) a scheduled Development Services or Code Enforcement site inspection at six months and annually thereafter, rather than inspection occurring only upon a neighbor's complaint; and (d) a requirement that the applicant return to the Commission for reconsideration of conditions if actual throughput materially exceeds the figure fixed on the record.

Finally, Appellant notes that the relief requested here — a reliable record, a confirmed treatment method, and real continuous ongoing verification — is the more effective safeguard for everyone involved, including the applicant. If this facility's wastewater system were ever to fail and contaminate the shared aquifer, the resulting dispute would be slow, costly, and uncertain for all sides: neighbors would face the difficulty of tracing contamination to its source in an area with other agricultural operations nearby, and the applicant would face potential liability that a permit built on a firm record could have helped avoid in the first place. Resolving these questions now, before the permit stands, serves the interests of the applicant, the neighborhood, and the County far better than leaving them to be sorted out after the fact.

Appellant appreciates the Board's time and consideration and looks forward to presenting this evidence at the scheduled hearing.

Respectfully submitted,

A handwritten signature in blue ink, appearing to read "Kevin Olinger", is written over a horizontal line. The signature is stylized with large loops and a long horizontal stroke extending to the right.

Kevin Olinger